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SUBJECT: STATUS REPORT: KOREA, NOVEMBER 10, 1994

TOKYO/KANEDA, BEIJING/SILVER, USUN/WALLACE

TO: EAP - PETER TOMSEN, ACTING

FROM: EAP/K - DAVID BROWN

SOUTH KOREA

\(\text{(S) SECRETARY'S VISIT TO SEOUL A GREAT SUCCESS (ELC)}\)

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1. THE SECRETARY'S NOVEMBER 9-10 STOP IN SEOUL ON THE WAY TO JAKARTA WAS AN UNQUALIFIED SUCCESS. HIS INTERVIEW IN THE LEADING KOREAN DAILY SET THE SCENE AS A RESOUNDING REASSURANCE OF OUR SOLIDARITY WITH KOREA. THEN IN HIS SPEECH AND HIS MEETINGS WITH PRESIDENT KIM AND FM HAN HE SET OUR MAJOR THEMES: THE FRAMEWORK AGREEMENT WITH NORTH KOREA IS A GOOD AND WORKABLE AGREEMENT; OUR CLOSE CONSULTATION WITH THE ROKG WAS AN INDISPENSIBLE ELEMENT OF THIS SUCCESS; WE WILL WORK CLOSELY WITH THE ROKG TO IMPLEMENT THE AGREEMENT; IT IS IMPORTANT FOR SOUTH-NORTH DIALOGUE TO MAKE PROGRESS; OUR COMMITMENT TO THE ROK'S DEFENSE REMAINS UNSHAKEABLE; WE WILL WORK CLOSELY TOGETHER ON TRADE ISSUES AND TO ENSURE RATIFICATION OF THE URUGUAY ROUND. COMING SOON AFTER THE AGREEMENT WITH NORTH KOREA, THE SECRETARY'S VISIT WAS A TIMELY \(\text{\textendash}^{\text{S}}\text{SECURITY}\text{\textendash}\)

\(\text{\textendash}^{\text{SECRET}}\text{\textendash}\)

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OPPORTUNITY TO REAFFIRM THE SOUNDNESS OF U.S.-ROKG RELATIONS.

(U) PRESIDENT KIM'S BOLD INITIATIVE TO THE NORTH (RAC)

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2. THE DAY BEFORE THE SECRETARY ARRIVED IN SEOUL, PRESIDENT KIM YOUNG SAM UNVEILED AN INSPIRED AND CONSTRUCTIVE INITIATIVE TOWARD NORTH KOREA. KIM SAID
SOUTH KOREAN BUSINESSMEN WOULD BE PERMITTED TO PURSUE BUSINESS OPPORTUNITIES WITH NORTH KOREA, AND TO SET UP OFFICES IN NORTH KOREA. KIM'S INITIATIVE NICELY MEETS THE NEED FOR POSITIVE ENDEAVORS BY THE ROKG TO FOSTER A BETTER DIALOGUE WITH THE NORTH TO PARALLEL AND SUPPORT THE IMPLEMENTATION OF THE FRAMEWORK AGREEMENT WITH THE NORTH. THE INITIAL NORTH KOREAN RESPONSE WAS PREDICTABLY NEGATIVE, BUT KIM'S INITIATIVE HAS VALUE, AT A MINIMUM, IN HELPING CREATE A BETTER SOUTH-NORTH ATMOSPHERE.

NORTH KOREA

DPRK: TURNING DOWN THE RHETORIC (RAC)

3. INR HAS EXAMINED RECENT DPRK PUBLIC STATEMENTS ON KIM YOUNG SAM AND FOUND THAT THE FREQUENCY AND PUNGENCY OF CRITICISM HAS DECLINED SINCE THE AGREED FRAMEWORK WAS SIGNED ON OCTOBER 21. PYONGYANG NO LONGER IS USING THE MOST INSULTING EPIPHANIES IT HAD HURLED AT KIM IN SUMMER AND EARLY FALL. INSTEAD, IT HAS NARROWED ITS CRITICISM TO ONE MAIN THEME -- THAT KIM TRIED TO STAND IN THE WAY OF THE U.S.-DPRK AGREEMENT, BUT WAS UNABLE TO DO SO. SOME HERE, APPLYING THE HIGH ART OF NUANCE ANALYSIS, BELIEVE THE DPRK MAY BE TRYING TO SET THE SCENE FOR DIALOGUE WITH THE SOUTH BY SHIFTING AWAY FROM INSISTING ON KIM’S OVERTHRON TO MERELY INSISTING THAT HE APOLOGIZE FOR HIS TRANSGRESSIONS.

IMPLEMENTING THE FRAMEWORK (JG)

5. FOLLOWING UP ON THE SECRETARY'S NOVEMBER 9-10 CONSULTATIONS IN SEOUL AND AMBASSADOR GALLUCCI'S SUBSEQUENT MEETING IN TOKYO, WE ARE LOOKING TO HOLD TRILATERAL CONSULTATIONS WITH THE ROK AND JAPAN ON OR ABOUT NOVEMBER 21 TO DISCUSS THE KEDO CHARTER AND THE OUTLINES OF THE SUPPLY CONTRACT BETWEEN KEDO AND THE DPRK. U.S. AND DPRK EXPERTS WILL MEET IN BEIJING BEGINNING NOVEMBER 30 TO DISCUSS THE MODALITIES OF FUTURE CONTRACT TALKS. WE HOPE TO BE ABLE TO DISCUSS WITH THE DPRK AT THAT TIME THE BASIC ELEMENTS WE BELIEVE SHOULD BE INCLUDED IN THE CONTRACT.

6. FINALLY, A DPRK DELEGATION WILL VISIT WASHINGTON DECEMBER 6-10 FOR NEGOTIATIONS ON CONSULAR AND TECHNICAL ISSUES THAT MUST BE SQUARED AWAY BEFORE WE CAN MOVE AHEAD TO EXCHANGE LIAISON OFFICES. AMONG OUR CONCERNS ARE CITIZENSHIP (WILL THE DPRK RECOGNIZE THE U.S. CITIZENSHIP OF KOREAN AMERICANS?), CONSULAR ACCESS, TRAVEL CONTROLS, COMMUNICATIONS AND ADMINISTRATIVE SUPPORT. IF THE TALKS GO WELL, THE NEXT STEP WOULD BE FOR A U.S. SITE SURVEY TEAM TO VISIT PYONGYANG TO LOOK AT POSSIBLE EMBASSY PROPERTY AND RESIDENCES.

TALBOTT