

WHOPms: Robert K. Wolthuis Files, Subject series, b.2, f. "Intel Investigations - Church, Can (2)".  
Photocopy from Gerald R. Ford Library

FRANK CHURCH, IDAHO, CHAIRMAN  
JOHN G. TOWER, TEXAS, VICE CHAIRMAN  
PHILIP A. HART, MICH.      HOWARD H. BAKER, JR., TENN.  
WALTER F. MONDALE, MINN.      BARRY GOLDWATER, ARIZ.  
WALTER D. HUDDLESTON, KY.      CHARLES MCC. MATHIAS, JR., MD.  
ROBERT MORGAN, N.C.      RICHARD S. SCHWEIKER, PA.  
GARY HART, COLO.

WILLIAM G. MILLER, STAFF DIRECTOR

# United States Senate

SELECT COMMITTEE TO  
STUDY GOVERNMENTAL OPERATIONS WITH  
RESPECT TO INTELLIGENCE ACTIVITIES

(PURSUANT TO S. RES. 21, 94TH CONGRESS)

WASHINGTON, D.C. 20510

Executive Regis  
75-126

Ad Hoc Staff  
75-104

March 12, 1975

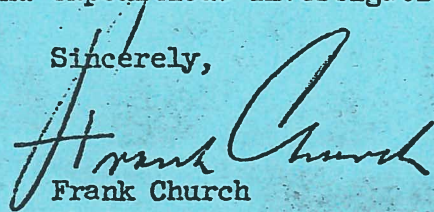
Mr. William E. Colby  
Director of Central Intelligence  
Central Intelligence Agency  
Washington, D. C. 20505

Dear Mr. Colby:

Enclosed is an initial request for documents approved by the Committee at its meeting this afternoon.

Our respective staffs have discussed the request in its draft form and I trust that they will continue to work together in the spirit of mutual cooperation which we both recognize is necessary to ensure a thorough and expeditious investigation.

Sincerely,



Frank Church  
Chairman

Enclosure





REQUEST FOR DOCUMENTS AND INFORMATION

TO: The Director of Central Intelligence and the Central Intelligence Agency

FROM: The Senate Select Committee to Study Governmental Operations with Respect to Intelligence Activities

Guidelines

1. The attached request is not intended to call for a general file search of the Agency. Rather it is intended to call for various significant documents available in the upper levels of the Agency. Without foreclosing any further file review that may seem appropriate to agency personnel familiar with agency files, we would suggest the following offices (current and past files) as likely sources for initial review:

- (i) The U.S. Intelligence Board staff and ICS
- (ii) Offices of the Director and the Deputy Director/CIA
- (iii) Offices of the General Counsel and Legislative Counsel/CIA
- (iv) Offices of the Comptroller, Inspector General, Historical Studies, and Finance/CIA

2. The requests are addressed to the Director, both in his capacity as Director of the Central Intelligence Agency and as Director of Central Intelligence and Chief Executive of the United States Intelligence Board.

3. Rather than waiting until all materials are available, it would be helpful if any particular group is produced when ready.

4. As previously discussed, please advise if there are categories of material where it would be appropriate for Committee staff members to review called for material on the Agency premises in order to cull out the most pertinent materials.

5. The request covers documents in the covered offices wherever originated (including other departments or agencies). If any document referred to is believed by the Agency to be in the possession only of another agency or department, advice to that effect plus an indication that the Agency would not object to its being made available to the Committee, would facilitate an expeditious inquiry.





REQUEST FOR INFORMATION

I. OUTSTANDING REQUESTS

The Agency has agreed to provide the Committee with (1) charts indicating the organizational history of the CIA; (2) identification of headquarters personnel; and (3) budgetary and cash flow information. The following is a further elaboration of the kind of material in each of these categories which is necessary for the Committee's basic understanding of the Agency:

A. Organization Charts and Personnel - The charts reflecting CIA organizational history down to the Branch level should be accompanied by annotations or a narrative explaining when particular units were formed, merged, expanded or abolished. The narrative should also indicate any changes in lines of authority, reporting responsibilities, and functions for each unit. Changes in unit designation which were not accompanied by substantive changes should be noted.

*All*

The charts should include the organization and staffing arrangements of the USIB, the President's Foreign Intelligence Advisory Board, and its predecessors, and the Forty Committee and its predecessors.

The identification of personnel should include all officials and supervisors down to the Branch Chief and Deputy Branch Chief level, and to the executive assistants for the directors or deputy directors of all Divisions, Offices and Staffs and similar assistants for any officials above those levels.

B. Budget and Cash Flow - The budgetary information should include both the budgets proposed to OMB and the final budgets approved. The cash flow data should include the funds actually appropriated, their location in the appropriations for other Departments and agencies, and an indication of whether funds transferred from particular agencies are earmarked for particular uses within the CIA.

*53-74  
financial  
report.  
Cong.  
budget  
67-75*

II. SPECIAL REPORTS OR STUDIES

The following are requested in their unexpurgated form (at the highest level of classification) with all appendices, annexes and transmittal documents:

1. The Dulles, Correa, Jackson Report on the Intelligence Community *OK*
2. 1949 and 1955 Hoover Commissions, Intelligence Task Force Reports
3. 1953 Historical Study of the Expenditure of Confidential Funds prepared *OK* by the General Counsel's Office.
4. 1954 General Doolittle Report on the CIA *OK*
5. 1960 Bureau of The Budget study of intelligence activities
6. 1961 Taylor Report on covert action and the intelligence community
7. 1962 Organizational Study of the CIA initiated by John A. McCone *OK*
8. 1964 Study by John A. Bross, Frederick Nolting and Major General John Reynolds
9. 1965 Study of CIA initiated by Admiral Raborn *OK*
10. 1965 Study for the Director on CIA air proprietaries
11. 1967 Internal CIA study for the Director on CIA activities at educational facilities in the United States
12. 1967 Katzenbach Study (with John Gardner and Richard Helms) on CIA domestic activity
13. 1967 Cunningham Study on the intelligence community *OK*
14. 1967 (or 1968) Eaton Committee Report for the DCI on NSA and the National Intelligence Resources Board Study for DCI on NSA *OK*
15. 1967 (or 1968) report for DCI by the Senior Executive Group on the intelligence community *OK*
16. 1970 Study under Admiral Wilfred McNeil on CIA Financial procedures
17. 1971 OMB study under James Schlesinger of the intelligence community *OK*
18. Executive Order of November 5, 1971 restructuring the intelligence community
19. 1973 CIA internal review prepared for James Schlesinger on the CIA *(16 report)*
20. Additional studies specified in Appendix D of book furnished the Committee staff on March 5, 1975



III. LEGAL AUTHORITY AND OPERATING PROCEDURES

A. Legal Authority

1. All files dealing with the history of the 1949 CIA Act and the CIA sections of the 1947 National Security Act.

*All*



- 2. All agreements on jurisdiction or operational authority between the CIA and other U.S. intelligence and law enforcement agencies. *Some (FBI) (4 Admin)*
- 3. All legal opinions, memoranda or other materials analyzing the 1947 and 1949 Acts, Executive Orders or National Security Intelligence Directives in regard to:
  - (a) the authority of CIA to conduct covert actions *No*
  - (b) the authority of CIA to conduct particular categories of activity, or specific activities, within the U.S., including without limitation:
    - (i) the collection or maintenance of information or files on U.S. citizens; *Most*
    - (ii) the conduct of domestic surveillance on U.S. citizens or foreign nationals; *All*
    - (iii) the organization and operation of proprietary organizations *Most*
  - (c) the appropriate scope or application of the agreements requested in #2 supra, including documents prepared in connection with their negotiation
  - (d) the applicability to CIA of restrictions placed by Congress on the use of funds included in appropriations from which CIA funds are transferred *Most*
  - (e) the generation or use of funds from any source other than appropriations transferred to CIA, and the investment for profit of funds from any source
- 4. All legal opinions, memoranda or other material analyzing the desirability or effect of legislation proposed or considered to alter the authority of the DCI or the nature, structure or powers of the Agency in areas other than employee compensation and benefits or headquarters construction. This should include analyses of the CIA amendment to the 1974 Military Aid Act, whether prepared before or after its adoption. *Probably most*
- 5. All Director Central Intelligence Directives ("DCIDS") *Most (except 6 series)*

B. Operating Procedures

- 1. An index of all major directives, guidelines, regulations, manuals or similar materials which prescribe or explain authorization and reporting procedures *All*
- 2. Directives, guidelines, manuals or similar materials describing the various filing systems of the Agency *All*
- 3. Specifically, all directives, guidelines, manuals or other materials prescribing or explaining procedures to be followed and the authorization and documentation required in connection with covert operations, including without limitation:
  - (a) field or headquarters initiation of proposals
  - (b) planning and modification of proposals *All*
  - (c) approval for commencement, continuation or renewal, and termination *except covert ops.*
  - (d) field reports on the conduct or results of operations
  - (e) evaluations following operations

The materials should indicate the criteria which determine the level of authorization required--Division Director, Deputy Director for Operations, DCI or Forty Committee--for a particular operation. They should also indicate the procedures and documentation involved in CIA inter-agency staff coordination and CIA staffing for the review by the principals on the Forty Committee. To the extent the procedures described differ from those previously in effect, furnish earlier directives, guidelines, manuals or similar material regarding such previous procedures and provide a narrative description of how and when these procedures have changed from 1948 to present.

(Request #3 is confined to procedures so that the Committee can subsequently better understand CIA operations in the covert action area.)

C. Financial Procedures

In addition to budgetary and cash flow figures, the Committee will need explanatory information to understand the financial operations of CIA. This request consists of all directives, guidelines, manuals and other materials governing or describing: *All*

- 1. Procedures for preparing and discussing budgets with OMB, including identification of the documents involved in the process
- 2. The general procedures for expenditure approval, accounting or auditing which are used either within the CIA or in connection with Executive or Congressional oversight
- 3. All special procedures for expenditure approval, accounting or auditing in regard to particular funds or types of activity, e.g., proprietary organizations, currency transactions, or the discretionary fund of the Director.





4. All Bureau of the Budget and OMB examiners' reports on the Agency, and all memoranda and reports provided by the Intelligence Community Staff to OMB

No

D. All Annual Reports of the Inspector General and all Inspector General reports for the past five years on all components of the Agency.

Available

E. The Agency's "Allegations and Responses" files

No "responses"

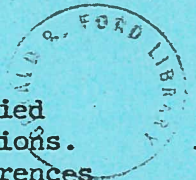
IV. DIRECTOR COLBY'S JANUARY 15, 1975 TESTIMONY BEFORE THE SENATE APPROPRIATIONS COMMITTEE

All materials reviewed or used by the Office of the Director in preparation for Director Colby's testimony on January 15, 1975 before the Senate Appropriations Committee, including materials referred to in such testimony, (a representative list of which has been furnished to Central Intelligence Agency staff by the Senate Select Committee staff).





IV. DIRECTOR COLBY'S PUBLIC SENATE TESTIMONY ON DOMESTIC OPERATIONS



Reference is made to Director Colby's public testimony on January 15, 1975 before the Senate Appropriations Committee, in which Director Colby identified several documents basic to an understanding of the Agency's domestic operations. The following requests are based on that testimony. Parenthetical page references after each request indicate the page of Director Colby's testimony where the items requested were identified.

Photocopy from Gerald R. Ford Library

1. The directive or other documents establishing the Domestic Operations Division, defining its authority and stating its missions; all subsequent directives or other documents revising its authority or missions; (p.13) **OK**
2. The directive or other documents in 1972 redesignating the Domestic Operations Division the Foreign Resources Division; (p.13) **OK**
3. The directive or other documents defining the authority of the "cover and commercial staff" and stating its missions (p.13) **OK**
4. The directive or other documents establishing on August 15, 1967, a unit within the Counterintelligence Office "to look into the possibility of foreign links to American dissident elements," or defining the units authority and stating its missions; (p. 19) **OK**
5. The August 29, 1967 letter from the Executive Director to the Kerner Commission; The September 1, 1967 reply of the DCI to the Kerner Commission and all attachments thereto; (p.19) **OK**
6. The directive or other documents establishing CIA participation in "an interagency program in support of the National Commission, among others." (p.20) **OK**
7. The document resulting from the DCI's review of the unit created on August 15, 1967 in which he concluded it was proper, "while strictly observing statutory and de facto proscriptions on Agency domestic involvement;" (p.20) **OK**
8. The directive or documents governing CIA participation in the preparation of the Ad Hoc Interagency Committee Plan ( the "Huston Plan"), and the directive or documents governing CIA participation in the Interagency Evaluation Committee when the Huston Plan was abandoned. (p.20-21) **OK**
9. The document authorizing the operation in which "the Agency recruited or inserted about a dozen individuals into American dissident circles in order to establish their credentials for operations abroad; (p.22) **NO**
10. The 1973 directive limiting the program described in request #9; (p.22) **NO**
11. The directive or other documents which in march 1974 terminated the program described in request #9 (p. 22) **NO**
12. The directive or other documents authorizing the elimination from files of material Americans generated from the program descrcibed in request #9; (p.23) **NO**
13. The directive or document authorizing the destruction in March 1974 of the IDIU tape listing of 10,000 Americans received by CIA in May 1970; (p.23) **OK**
14. The directive or other documents authorizing the program to insert agents into dissident organizations in the D.C. area to protect CIA installations, personnel, and information.; if a new unit was established within the Office of Security to operate this program, the directive or other documents establishing the new unit, definiting its authority or stating its missions. (p.23) **NO**
14. The directive or other documents terminating the program described in request #14 (p.24) **NO**
15. Indicate all lists "developed at various times in the past ... which do appear questionable under CIA's authority" ( do not supply lists); (p.26) **(?)**
16. All "current directives" prohibiting maintainance of the kinds of lists described in request # 15; (p.26) **OK**
17. May 9, 1973 directive requesting employees to report questionable activity; all written responses and all other documents reflecting oral responses to this; (p. 27)
18. The documents prepared for or constituting the "internal review" which resulted from the responses described in Request # 17; (p. 27) **16 summary**
19. All documents containing "policy determinations and guidance that (Agency) activities remain within proper limits" issued in August 1973; (p.27) **NO**

**OK (5/29/73)**



20. The directive or other documents establishing any mail inspection programs within the CIA or at its direction between 1953 and February, 1973; (p. ND
21. The directive or other document terminating mail inspection programs in February, 1973; (p.32) ND
22. The documents prepared for the review of CIA assistance to other federal, state and local government components; all documents terminating or modifying such assistance as a result of that review; (p.33) Hold
23. All directives subsequent to the directive of May 9, 1973 which similarly requested employees to report questionable activity; all written responses and all other documents reflecting oral responses to such directives; (p.34)
24. All internal regulations, policy statements or similar documents pursuant to the recommendations of the Katzenbach task force in 1967. (p.35) OK
25. The Presidential Directive of October 9, 1974 regarding reorganization of the intelligence community. OK

W/O  
responses  
(no  
responses  
known)

