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DEF 18-6

TELEGRAM

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S E C R E T GENEVA 1140

C O R R E C T E D C O P Y

DISTO/NATUS

REF: GENEVA 1121

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SUBJECT: DISCUSSION WITH SOVIETS ON MEXICAN AMENDMENTS

1. DEPALMA AND NEIDLE MET WITH ANTYASOV AND SHUSTOV (USSR) TO HEAR INFORMAL SOV REACTIONS TO US PROPOSALS DESCRIBED IN REFTEL.
2. ANTYASOV SAID US VERSION ART IV (PARA 10, GENEVA'S 1002) ON PEACEFUL USES LOOKED ACCEPTABLE TO SOV DEL.

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3. US VERSION OF MEXICAN ART IV-A ON PEACEFUL NUCLEAR

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EXPLOSIVE DEVICES (PARA B OF STATE 49458) WOULD BE ACCEPTABLE TO SOVS BUT SOV DEL BELIEVES IT NOT SATISFACTORY FOR NON-ALIGNED BECAUSE OF (1) ABSENCE OF REFERENCE TO ROLE OF AN "APPROPRIATE INTERNATIONAL BODY"; AND (2) ABSENCE OF REFERENCE TO PROCEDURES BEING ESTABLISHED IN A "SPECIAL AGREEMENT." SOVS SAID THEY ALREADY HVE STRONG HINTS MANY NON-ALIGNED WILL INSIST ON THESE TWO ELEMENTS AND SOVS FEEL THEIR OWN WORDS COULD BE QUOTED AGAINST THEM IF THESE NOT INCLUDED. DEPALMA ARGUED THAT WE WISH TO AVOID ANY INFERENCE THAT ALL REQUESTS FOR SERVICES AND ALL PROJECTS, INCLUDING THOSE OF NUCLEARS, MUST BE SUBJECT TO SPECIAL AGREEMENT AND CHANNELLED THROUGH INTERNATIONAL BODY. MOREOVER, WE COULD NOT BE SURE NOW WHETHER ONE BROAD AGREEMENT WOULD BE BEST OR SEVERAL AGREEMENTS, PROTOCOLS, RESOLUTIONS, OR ANY COMBINATIONS OF THESE. HE WONDERED, SINCE US VERSION WOULD APPARENTLY BE ACCEPTABLE TO SOVS, WHETHER WE COULD NOT TRY IT OUT ON NON-ALIGNED. SOVS ANSWERED THEY NOT INCLINED RECOMMEND THAT MOSCOW AUTHORIZE SOV ACCEPTANCE BECAUSE THEY WERE CERTAIN IT WOULD NOT BE SATISFACTORY TO NON-ALIGNED AND WHOLE PURPOSE OF EXERCISE WAS TO MEET REQUESTS OF RESPONSIBLE NON-ALIGNED. SOVS SUGGESTED US DEL CONSIDER LANGUAGE ALONG FOLLOWING LINES:

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QTE EACH PARTY TO THIS TREATY UNDERTAKES TO COOPERATE TO INSURE THAT POTENTIAL BENEFITS FROM ANY PEACEFUL APPLICATION OF NUCLEAR EXPLOSIONS WILL BE MADE AVAILABLE TO NON-NUCLEAR-WEAPON STATES PARTY TO THIS TREATY ON A NON-DISCRIMINATORY BASIS THROUGH APPROPRIATE INTERNATIONAL BODIES WITH ADEQUATE REPRESENTATION OF NON-NUCLEAR-WEAPON STATES, SUBJECT TO PROCEDURES TO BE ESTABLISHED IN A SPECIAL AGREEMENT OR AGREEMENTS, AND THAT THE CHARGE TO SUCH PARTIES FOR THE EXPLOSIVE DEVICES USED WILL BE AS LOW AS POSSIBLE AND EXCLUDE ANY CHARGE FOR RESEARCH AND DEVELOPMENT. UNQTE.

4. RE US SUGGESTION FOR OPERATIVE ARTICLE ON DISARMAMENT (PARA 2 OF REFTEL), ANTYASOV SAID FLATLY USE OF WORD "VERIFIABLE" WAS "UNACCEPTABLE." SOVS GAVE FOLLOWING REASONS IN ADDITION TO THOSE CONTAINED PARA 3 REFTEL: (1) WORD NOT IN MEXICAN PROPOSAL; ITS INCLUSION WOULD NOT BE RESPONSIVE

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TO A NON-ALIGNED REQUEST; (2) SOVS HAVE REFRAINED FROM ASKING FOR ADDITIONAL WORDS OR PHRASES THEY KNOW WE CANNOT ACCEPT, SUCH AS "NUCLEAR DISARMAMENT"; (3) THIS SHOULD NOT BE A MATTER OF PRACTICAL IMPORTANCE FOR US SINCE EVERYBODY KNOWS US WILL NOT AGREE TO ANY MEASURE UNLESS IT CONSIDERS THAT VERIFICATION ASPECT IS SATISFACTORY; AND (4) LIMITED TEST BAN TREATY CALLED FOR NEGOTIATION OF COMPREHENSIVE TEST BAN, BUT DID NOT USE WORD "VERIFIABLE" AND THIS HAS NOT PREVENTED US FROM INSISTING ON WHAT IT BELIEVES TO BE ADEQUATE VERIFICATION.

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5. DESPITE URGING OF S DELOFFS, SOVS STATED THEY WOULD NOT RECOMMEND TO MOSCOW FAVORABLE CONSIDERATION OF WORD "VERIFIABLE." DEPALMA POINTED OUT THAT NEED FOR WORD "VERIFIABLE" WAS PARTICULARLY RELEVANT WHEN ARTICLE TALKED ABOUT ARRIVING AT AGREEMENTS. HE WAS NOT SURE, IF REQUIREMENT OF ARRIVING AT AGREEMENTS WAS DELETED, WHETHER OR NOT IT WOULD BE POSSIBLE FOR US CONSIDER ALTERNATIVE LANGUAGE IN WHICH PARTIES WOULD UNDERTAKE TO PURSUE NEGOTIATIONS IN GOOD FAITH REGARDING CESSATION OF THE NUCLEAR ARMS RACE AND DISARMAMENT, AND REGARDING AN AGREEMENT ON GENERAL AND COMPLETE DISARMAMENT UNDER STRICT AND EFFECTIVE INTERNATIONAL CONTROL. SOVS THOUGHT FORMULATION ALONG THESE LINES MIGHT PROVE ACCEPTABLE, BUT SUGGESTED IT WOULD BE BETTER TO REFER TO DISARMAMENT "MEASURES", FOLLOWING THE REFERENCE TO CESSATION OF THE NUCLEAR ARMS RACE. THEY THOUGHT THERE WOULD BE MUCH CONFUSION AS TO DIFFERENCE BETWEEN GENERAL AND COMPLETE DISARMAMENT AND "DISARMAMENT" IN PRECEDING PHRASE. "DISARMAMENT MEASURES," HOWEVER, WOULD CLEARLY INCLUDE LIMITED AND PARTIAL DISARMAMENT STEPS.

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6. ON US SUGGESTION TO COMBINE DISARMAMENT PREAMBULARS (PARA 4 OF REFTTEL), SOVS SAID THEY WOULD NOW PREFER LEAVE PREAMBLE EXACTLY AS IS AND NOT COMBINE PARAS. DEPALMA REPEATED ARGUMENTS MADE BY FISHER IN PARA 5 REFTTEL. SOVS SAID THEY WOULD THINK OVER FURTHER AND HINTED THEY MIGHT BE

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ABLE COMBINE PARAS IF "VERIFIABLE" QUESTION WAS SOLVED.

7. ON SWEDISH SUGGESTION TO REPEAT LTB PREAMBULAR PLEDGE TO WORK TOWARD CTB, SOVS INDICATED IT MIGHT BE USEFUL IDEA. DEPALMA SAID US DID NOT THINK IT NECESSARY AND ASSUMED SOVIETS AGREED CO-CHAIRMAN SHOULD NOT TAKE ANY INITIATIVE REGARDING THIS IDEA. SOV DELOFFS APPEARED ACQUIESCE IN IDEA THAT THIS PROPOSAL COULD BE LEFT FOR LATER CONSIDERATION AFTER RESPONDED TO MEXICAN AMENDMENTS, BUT LEFT IMPRESSION SOVIT DEL PREPARED AGREE TO REFERENCE TO LTB PLEDGE ON TR.

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