

DECLASSIFIED

Authority \_\_\_\_\_  
By \_\_\_\_\_ NARA Date \_\_\_\_\_

**ACTION COPY**



Department of State

**TELEGRAM**

**SECRET**

*Def 18-3 Fin (Jk)*

31

66000

SEPTEMBER 24, 1971

8:04 A.M.

*Yr Def 12*

O 240746Z SEP 71  
FM USDEL SALT V  
TO SECSTATE WASHDC IMMEDIATE 1365

BT  
SECRET SECTION 1 OF 5 USDEL SALT V 1055

NODIS/SALT

SUBJECT: JOINT DRAFT TEXT

ATTACHED IS THE JOINT DRAFT TEXT PREPARED, AD REFERENDUM,  
BY WORKING GROUPS OF THE DELEGATIONS, NOT BINDING ON DELEGATIONS  
OR GOVERNMENTS. BRIEF COMMENTARY BEING TRANSMITTED SEPTEL.

TEXT FOLLOWS:

PAGE 1

JOINT DRAFT TEXT FOOTNOTE 1  
SEPTEMBER 23, 1971

BEGIN BRACKETS AGREEMENT END BRACKETS FOOTNOTE 2 BEGIN BRACKETS  
TREATY END BRACKETS FOOTNOTE 3

BETWEEN THE UNITED STATES OF AMERICA AND THE UNION OF  
SOVIET SOCIALIST REPUBLICS ON THE  
LIMITATION OF ANTI-BALLISTIC MISSILE SYSTEMS

THE UNITED STATES OF AMERICA AND THE UNION OF SOVIET SOCIALIST  
REPUBLICS, HEREINAFTER REFERRED TO AS THE PARTIES,

PROCEEDING FROM THE PREMISE THAT NUCLEAR WAR WOULD HAVE  
DEVASTATING CONSEQUENCES FOR ALL MANKIND,

CONSIDERING THAT EFFECTIVE MEASURES TO LIMIT ANTI-BALLISTIC  
MISSILE SYSTEMS WOULD BE A SUBSTANTIAL FACTOR IN CURBING THE RACE  
IN STRATEGIC OFFENSIVE ARMS AND WOULD LEAD TO A DECREASE IN THE  
RISK OF OUTBREAK OF WAR INVOLVING NUCLEAR WEAPONS,

**SECRET**

NODIS-NODIS-NODIS-NODIS-NODIS-NODIS-NODIS-NODIS-NODIS-NODIS

*See 1055  
9/24/71  
U.S. Dept. - 1055*





DECLASSIFIED

Authority

By NARA Date



Department of State

**TELEGRAM**

**SECRET**

6 6 4 7 Q

SEPTEMBER 24, 1971

10:31 A.M.

O 240746Z SEP 71  
FM USDEL SALT V  
TO SECSTATE WASHDC IMMEDIATE 1367  
BT  
SECRET SECTION 3 OF 5 USDEL SALT V 1055

NODIS/SALT

PAGE 7

ARTICLE V

1. EACH PARTY UNDERTAKES NOT TO DEVELOP, TEST, OR DEPLOY SEA-BASED, AIR-BASED, SPACE-BASED; OR MOBILE LAND-BASED ABM SYSTEMS OR THEIR COMPONENTS.

2. EACH PARTY UNDERTAKES NOT TO DEVELOP, TEST, OR DEPLOY ABM LAUNCHERS FOR LAUNCHING MORE THAN ONE ABM INTERCEPTOR MISSILE AT A TIME FROM EACH LAUNCHER, NOR TO MODIFY DEPLOYED LAUNCHERS TO PROVIDE THEM WITH SUCH A CAPABILITY, NOR TO DEVELOP, TEST, OR DEPLOY AUTOMATIC OR SEMI-AUTOMATIC OR OTHER SIMILAR SYSTEMS FOR RAPID RELOAD OF ABM LAUNCHERS.

BEGIN BRACKETS 3. EACH PARTY UNDERTAKES NOT TO DEPLOY ABM SYSTEMS USING DEVICES OTHER THAN ABM INTERCEPTOR MISSILES, ABM LAUNCHERS, OR ABM RADARS TO PERFORM THE FUNCTIONS OF THESE COMPONENTS. END BRACKETS FOOTNOTE 1

ARTICLE VI

TO ENHANCE ASSURANCE OF THE EFFECTIVENESS OF THE LIMITATIONS ON ABM SYSTEMS AND THEIR COMPONENTS PROVIDED BY THIS AGREEMENT, THE PARTIES UNDERTAKE:

(A) NOT TO GIVE MISSILES, LAUNCHERS, OR RADARS, OTHER THAN ABM INTERCEPTOR MISSILES, ABM LAUNCHERS, OR ABM RADARS, CAPABILITIES TO COUNTER STRATEGIC BALLISTIC MISSILES OR THEIR ELEMENTS IN FLIGHT TRAJECTORY, AND NOT TO TEST THEM IN AN ABM MODE;

**SECRET**

NODIS-S-DON



DECLASSIFIED

Authority

By

NARA Date



Department of State

TELEGRAM

SECRET

-3- SECTION 3 OF 5 USDEL SALT V 1055

ARTICLE IX

TO ASSURE THE VIABILITY AND EFFECTIVENESS OF THIS AGREEMENT, EACH PARTY UNDERTAKES NOT TO TRANSFER TO OTHER STATES, AND NOT TO DEPLOY OUTSIDE ITS NATIONAL TERRITORY, ABM SYSTEMS OR THEIR COMPONENTS

LIMITED BY THIS AGREEMENT, BEGIN BRACKETS NOT TO RENDER TO OTHER STATES TECHNICAL OR OTHER ASSISTANCE IN THE CREATION OF SUCH MEANS, NOT TO ENCOURAGE OR INDUCE ANY STATES OTHERWISE TO ACQUIRE SUCH MEANS END BRACKETS. FOOTNOTE 1

ARTICLE X

THE PARTIES UNDERTAKE NOT TO ASSUME ANY INTERNATIONAL OBLIGATION WHICH WOULD CONFLICT WITH THIS AGREEMENT.

ARTICLE XI

BEGIN BRACKETS IN ADDITION TO AGREEING UPON A SEPARATE INTERIM AGREEMENT ON CERTAIN MEASURES TO LIMIT STRATEGIC OFFENSIVE ARMS, END BRACKETS FOOTNOTE 2 THE PARTIES UNDERTAKE TO CONTINUE ACTIVE NEGOTIATIONS BEGIN BRACKETS FOR MORE COMPLETE LIMITATIONS ON END BRACKETS FOOTNOTE 2 BEGIN BRACKETS ON LIMITING END BRACKETS FOOTNOTE 1 STRATEGIC OFFENSIVE ARMS.

ARTICLE XII

1. FOR THE PURPOSE OF PROVIDING ASSURANCE OF COMPLIANCE WITH THE PROVISIONS OF THIS AGREEMENT, EACH PARTY SHALL USE NATIONAL TECHNICAL MEANS OF VERIFICATION AT ITS DISPOSAL, BEGIN BRACKETS OPERATING OUTSIDE THE NATIONAL TERRITORY OF THE OTHER PARTY IN A MANNER CONSISTENT WITH GENERALLY RECOGNIZED

FOOTNOTE 1  
WORDING PROPOSED BY THE SOVIET SIDE.

FOOTNOTE 2  
WORDING PROPOSED BY THE U.S. SIDE.

SECRET

NOV-1963

DECLASSIFIED

Authority

By

NARA Date



Department of State

SECRET

TELEGRAM

4 - SECTION 3 OF 5 USDEL SALT V 1055

PAGE 10

PRINCIPLES OF INTERNATIONAL LAW. END BRACKETS FOOTNOTE 1  
 BEGIN BRACKETS ; EMPLOYMENT OF THESE MEANS SHALL NOT VIOLATE THE  
 SOVEREIGNTY OF THE OTHER PARTY OR THE GENERALLY RECOGNIZED NORMS OF  
 INTERNATIONAL LAW. END BRACKETS FOOTNOTE 2 BEGIN BRACKETS  
 TO PERMIT FULL RELIANCE ON NATIONAL TECHNICAL MEANS, CERTAIN  
 COROLLARY LIMITATIONS AND COOPERATIVE MEASURES ARE INCLUDED IN  
 THIS AGREEMENT. END BRACKETS FOOTNOTE 1

2. EACH PARTY UNDERTAKES NOT TO INTERFERE WITH THE NATIONAL  
 TECHNICAL MEANS OF VERIFICATION OF THE OTHER PARTY OPERATING IN  
 ACCORDANCE WITH PARAGRAPH 1 OF THIS ARTICLE.

3. THE PARTIES UNDERTAKE NOT TO USE BEGIN BRACKETS FOR  
 ABM SYSTEM COMPONENTS END BRACKETS FOOTNOTE 2 SPECIAL CONCEALMENT  
 MEASURES WHICH IMPEDE VERIFICATION BY NATIONAL TECHNICAL MEANS  
 OF COMPLIANCE WITH THE PROVISIONS OF THIS AGREEMENT. THIS  
 OBLIGATION SHALL NOT REQUIRE CHANGES IN CURRENT CONSTRUCTION,  
 ASSEMBLY, CONVERSION, OR OVERHAUL PRACTICES.

SECRET

DECLASSIFIED  
Authority \_\_\_\_\_  
By \_\_\_\_\_ NARA Date \_\_\_\_\_



Department of State  
SECRET

TELEGRAM

*Handwritten scribbles*

6 6 4-1 Q  
SEPTEMBER 24, 1971  
10:13 A.M.

O 240746Z SEP 71  
FM USDEL SALT V  
TO SECSTATE WASHDC IMMEDIATE 1370  
BT  
SECRET SECTION 4 OF 5 USDEL SALT V 1055

NODIS/SALT

ARTICLE XIII

1. TO PROMOTE THE OBJECTIVES AND IMPLEMENTATION OF THE PROVISIONS OF THIS AGREEMENT, THE PARTIES SHALL ESTABLISH PROMPTLY A STANDING CONSULTATIVE COMMISSION WITHIN THE FRAMEWORK OF WHICH THEY WILL:

(A) CONSIDER QUESTIONS CONCERNING COMPLIANCE WITH THE OBLIGATIONS ASSUMED AND RELATED SITUATIONS WHICH MAY BE CONSIDERED AMBIGUOUS;

FOOTNOTE1  
WORDING PROPOSED BY THE U.S. SIDE.

FOOTNOTE2  
WORDING PROPOSED BY THE SOVIET SIDE.

PAGE 11

(B) PROVIDE ON A VOLUNTARY BASIS SUCH INFORMATION AS EITHER PARTY CONSIDERS NECESSARY TO ASSURE CONFIDENCE IN COMPLIANCE WITH THE OBLIGATIONS ASSUMED, BEGIN BRACKETS INCLUDING THE OFFERING OF SELECTIVE DIRECT OBSERVATION IN ORDER TO CLARIFY AMBIGUOUS SITUATIONS; END BRACKETS FOOTNOTE1

(C) CONSIDER QUESTIONS INVOLVING UNINTENDED INTERFERENCE WITH NATIONAL TECHNICAL MEANS OF VERIFICATION;

SECRET

NODIS-NODIS-NODIS-NODIS-NODIS





DECLASSIFIED

Authority

By NARA Date



Department of State  
SECRET

TELEGRAM

-3- SECTION 4 OF 5 USDEL SALT V I055

BEGIN BRACKETS 2. ----- YEARS AFTER ENTRY INTO FORCE OF THIS AGREEMENT,  
AND AT ----- YEAR INTERVALS THEREAFTER, THE PARTIES SHALL TOGETHER  
CONDUCT A REVIEW OF THIS AGREEMENT. END BRACKETS FOOTNOTE I

ARTICLE XV

THIS AGREEMENT SHALL BE OF UNLIMITED DURATION.

2. EACH PARTY SHALL, IN EXERCISING ITS NATIONAL SOVEREIGNTY,  
HAVE THE RIGHT TO WITHDRAW FROM THIS AGREEMENT IF IT DECIDES THAT  
EXTRAORDINARY EVENTS RELATED TO THE SUBJECT MATTER OF THIS AGREE-  
MENT HAVE JEOPARDIZED ITS SUPREME INTERESTS. IT SHALL GIVE NOTICE  
OF ITS DECISION TO THE OTHER PARTY SIX MONTHS PRIOR TO WITHDRAWAL  
FROM THE AGREEMENT. SUCH NOTICE SHALL INCLUDE A STATEMENT OF THE  
EXTRAORDINARY EVENTS THE NOTIFYING PARTY REGARDS AS HAVING JEOPARDIZED  
ITS SUPREME INTERESTS.

FOOTNOTE I  
PARAGRAPH PROPOSED BY THE U.S. SIDE.

PAGE 13

BEGIN BRACKETS 3. IF THE PARTIES HAVE NOT REACHED AGREEMENT ON MORE  
COMPLETE LIMITATIONS ON STRATEGIC OFFENSIVE ARMS WITHIN A PERIOD OF  
--- YEARS FROM THE DATE THIS AGREEMENT ENTERS INTO FORCE, EITHER PARTY  
MAY, AT ANY TIME THEREAFTER UNTIL SUCH AGREEMENT IS REACHED, GIVE NOT  
ICE  
TO THE OTHER PARTY OF ITS INTENTION TO WITHDRAW, WHICH WITHDRAWAL  
SHALL BE EFFECTIVE SIX MONTHS AFTER THE DATE SUCH NOTICE IS  
GIVEN. END BRACKETS FOOTNOTE I

SECRET

SECRET





DECLASSIFIED

Authority: \_\_\_\_\_  
By: NARA Date: \_\_\_\_\_

COMING-OUTGOING

CONFIDENTIAL  
SECRET  
TOP SECRET

OF COPIES: \_\_\_\_\_  
RECEIVED 12/1/71

Cover to S/S-0

POST Udel Salt

MSG. NO. 1055

DATE 9/24/71

DISTRIBUTED BY: \_\_\_\_\_

EX SECY  DPTY  DPTY  DOO \_\_\_\_\_ (Initials)

REPEAT TO \_\_\_\_\_

S/S DO \_\_\_\_\_ (Initials)

<b>SALT**</b> S U J C INR-5 PM-6 4/12 S/PC-7 ACDA-8 CIA-9 SEC DEF-10 WH-11 CHRON-12	<b>PARIS MTGS</b> S U J C EA - 2 INR L/ALD CIA SEC DEF WH	<b>KHMER</b> S U J C EA - 2 PM CIA CHIT SEC DEF EO WH EO CHRON	<b>CEDAR</b> S U J C-EO INR EO IO EO L EO NEA EO S/PC EO CIA EO SEC DEF EO WH EO S/S CHRON <u>CEDAR PLUS</u>	<b>CHIREP</b> S U J C -EO EA INR-EO IO - 2 S/PC CIA-EO WH	S U J D M C A AF ARA CU E EA EUR H INR IO L NEA P PM SCA SCI S/AL S/CPR S/FW-COA S/NM S/PC S/PRS S/R S/S U/PW ACDA AID CIA SEC DEF USIA WH CHRON
<b>SALT/POL</b> S U J C - EO EA - MG EUR - MJH INR PM SP/C ACDA CIA SEC DEF WH CHRON	<b>PARIS PLUS</b> S U J C-EO EA - 2 CIA SEC DEF WH		S U J C-EO IO EO NEA EO WH EO S/S CHRON		
<b>**SALT/PLUS AS INDICATED IN MSG.</b>	<b>SANDSTORM PLUS</b> S U J C-EO INR NEA CIA WH	<b>MIDDLE EAST NEGOTS</b> S U J C INR IO L NEA S/PC CIA WH	<b>MIDDLE EAST ARMS</b> S U J C NEA PM S/PC CIA SEC DEF WH		
Z	S U J NEA WH CHRON				

REVISER: 8/10/71