## MEMORANDUM

## NATIONAL SECURITY COUNCIL

SECRET/SENSITIVE

EYES ONLY

January 31, 1973

MEMORANDUM FOR MR. KISSINGER

FROM:

Helmut Sonnenfeldt

SUBJECT: Burke Trend

Three suggestions for your talk.

1. Tell him you continue to be concerned by rumblings from UK officials implying some sort of US-Soviet shenanigans on MBFR. (E.G., the effort to pin us down to an "integrated program" beginning with constraints seemed to be motivated by the idea that we could not be trusted once negotiations get under way.) Tell him that we remain open for the closest consultations with them <u>on a confidential basis</u> (some of the earlier NSC staff consultations with the British were leaked into the bureaucracy). Tell him that the Soviets will probably propose a negotiating group that does not include Hungary. While this will prejudge the area we think on the whole that it probably should be accepted because if Hungary is included the Soviets would undoubtedly drag in our bases in Italy. (Point out the Soviet argument that with Hungary in all countries where they have troops but not all countries where we have them will be in.)

2. <u>FBS.</u> We are willing to have an FBS debate in NATO but again we do not want to be nailed to one position. FBS relates to the central bargain, which is at least as important to the Europeans as FBS; we think we need maneuvering room. Obviously, we will consult, especially with the UK. But their officials should stop trying to make us sign in blood on <u>maneuvering</u> non-circumvention or whatever.

3. <u>Poseidon</u>. You probably won't have time to read the wordy but thoughtful State Department paper attached (Tab A). <u>The main point</u> is to remain in a sympathetic posture but not to make a commitment, even to a hypothetical question of what we <u>would</u> do if ... I think the answer here, too, is close, private contact uso we know how their thinking develops and we both go forward with our eyes open. Incidentally, as both the State and Defense papers show, this whole range of problems is being vented within the agencies, though they are probably not aware that there have been some previous exchanges here.

	DECLASSIFIED E.O. 13526, Section 3.5
ECRET/SENSITIVE-	NLN 04-45/1343 PER LTR. 9/28/2011
YES ONLY	By HM NARA, Date 4/10/2012
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