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THE SECRETARY OF STATE  
WASHINGTON

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November 23, 1979

MEMORANDUM FOR: THE PRESIDENT

FROM: Cyrus Vance<sup>CRV</sup>

*We must work out for each nation a plan to send diplomatic. We should prepare a proposal for every country.*

1. Pakistan: The evacuation is proceeding smoothly with the Pan Am charter, which will be met by Dave Newsom, scheduled to arrive at Dulles at 8:45 tonight. We are establishing a processing center at State tomorrow morning to assist with funds, travel arrangements, and administrative and personnel problems. The remains of Marine Sgt. Crowley and Warrant Officer Ellis are scheduled to be brought back on a special military transport early next week.

There were no further significant demonstrations in Pakistan today, although some groups were threatening marches to protest the student deaths at the Embassy. Demonstrations at our Embassy in Dacca and Consulate General in Calcutta were contained by police. Ambassadors Goheen and Schneider closed our Embassies and Consulates in India and Bangladesh today as a precautionary measure.

Pakistan's Foreign Affairs Advisor Agha Shahi has told Ambassador Hummel that an investigatory commission will be established to look into the GOP's handling of the attack on American facilities. He asked, and Hummel agreed, that we cooperate in the investigation. He also offered full compensation for the damage to the Embassy.

Pakistan's Ambassador to the US Sultan Muhammad Khan was called in to State by Deputy Assistant Secretary Constable. Constable reiterated your and my appreciation for the assistance provided by the Pakistan Government. At the same time he noted the importance we attach to the Commission's inquiry into the response to our requests for help in rescuing our personnel trapped in the Embassy.

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2. Conversation between Mr. Newsom and Mr. Joseph Reed: Mr. Newsom called Mr. Reed to inquire about the validity of the story reported on television last night to the effect that the Shah intends to leave for Mexico. Mr. Reed said that the Shah intends to leave for Mexico and has said he would leave now if he were able to do so. Mr. Reed said the Shah faces a further attempt to extract the stone in his bile duct on Tuesday; if that effort is not successful, the doctors will try again within 48 hours. If that is not successful, the prognosis is for an extended period in the hospital and further surgery. If the Tuesday or Thursday effort is successful, the Shah would be in a condition to leave within 48 hours. Mr. Reed said, although the Mexicans have indicated their willingness to accept him, there has been no precise discussion with the Mexicans about his entry and no logistics have been lined up. Mr. Reed further said that, in his opinion, the Shah is awaiting advice as to what he should do. According to Mr. Reed, the Shah is embarrassed and saddened by the problems he has caused and wants to do whatever will help in resolving the problem. Also according to Mr. Reed, Henry Kissinger is not being helpful on this matter. He is acting in "a very heavy-handed manner" in insisting that it is the US Government who now must give advice to the Shah on what he must do.

*HK is a liar & also responsible. We must prepare to tell the truth about him.*

3. Cambodia: According to best estimates, the Cambodians who have poured into the Thai-Khmer border area now number over 600,000 -- about double the estimate given Rosalynn two weeks ago. This staggering number will require additional relief efforts which we are undertaking simultaneously as follows:

-- we are pressing through every channel for acceleration of international relief preparations to receive at least 200,000 of the refugees in Thailand;

-- we are pushing the international agencies to get as much food as possible to the border to be distributed in any way possible. The Red Cross is now providing food, although in inadequate amounts, to about 600,000 people;

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-- we are pursuing a long-shot possibility that the areas along the border (primarily just inside Cambodia) containing the bulk of the refugees could be declared a safe-haven, which would reduce significantly the influx of refugees into Thailand.

In order to maximize the chances of success for the safe-haven idea, we are keeping a low public profile and letting other countries and Kurt Waldheim take the lead.

4. Occupation of Grand Mosque at Mecca: As of 1600 hours November 23, Saudi security forces had not yet secured the Grand Mosque in Mecca. In a preliminary political assessment, Embassy Jidda noted some serious overtones of the affair:

-- the group is large (perhaps 300) well-armed, and reasonably well-disciplined;

-- the operation appears to have been well planned and executed;

-- if reports of disturbances in Medina are correct, the Mecca seizure may have been part of an overall plan for seizing the two Muslim holy shrines of which the SAG is the protector;

-- the occupying group is religious, not political, which is disturbing given the potential mass appeal of a fanatic Muslim religious movement as has been demonstrated in Iran.

Outside the mosque and Mecca and elsewhere throughout the Kingdom, the situation is calm. The SAG has taken extra measures to guard US diplomatic offices and its own oil installations.

5. Rhodesia: The British are concerned that the Front Line meeting scheduled to be held in Dar-es-Salaam this weekend could provoke a more intransigent stance by the Patriotic Front and delay an agreement on the ceasefire proposals. Ambassador Viets, under instructions, urged President Nyerere to use the occasion of the Dar meeting to press for early agreement in London. Nyerere said he would do what he could, but offered no guarantees. He fears the British may be pressing the Patriotic Front too hard. The British report that President

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Machel of Mozambique appears to have a positive view of the ceasefire proposals which could be crucial if he lends his support to press for an early conclusion of the talks and have asked the Patriotic Front to respond to their latest ceasefire proposals on Monday.

President Kaunda is continuing to criticize the British for the latest raids into Zambia and called for a Security Council meeting today. We are coordinating our position with the British. Kaunda may not attend the Front Line meeting. Prime Minister Thatcher has talked to Kaunda twice in the last two days in an effort to overcome the present impasse.

6. The Shakaa Case: The Israeli Supreme Court has deferred consideration of the Shakaa case until next week. Shakaa's lawyer will have three days to present the case to the Military Appeals Board, and then another three days to prepare the case. Shakaa has been assured he will not be deported until this process has been completed.

Odds are that the Military Appeals Board will uphold the deportation order, but it may in the process call for additional testimony or evidence, which would serve to slow the march of events and let tempers cool a bit on all sides.

Weizman, who makes no secret of his anger at the way the case has been handled, is not optimistic that any way will be found to head off the deportation.

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