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SECRET PTQ3654

PAGE 01 STATE 324883 062355Z
ORIGIN EUR-01

INFO LOG-00 OASY-00 TEDE-00 ADS-00 ONY-00 SSO-00 /001R

DRAFTED BY: EUR/ISCA: JFSCHUMAKER
APPROVED BY: EUR/ISCA: JEHERBST
DESIRED DISTRIBUTION:
EUR/SOV, S/NIS ONLY

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O 062354Z DEC 94
FM SECSTATE WASHDC
TO AMEMBASSY MOSCOW IMMEDIATE

S E C R E T STATE 324883

FOR MILES FROM HERBST

E.O. 12356: DECL: OADR
TAGS: AMGT
SUBJECT: OFFICIAL INFORMAL NO. 248, SENT 12/06/94

1. (U) FOR BARBARA GRIFFITHS (AS GCC CONTROL OFFICER)
FROM EDDINS. IN ORDER TO PREPARE A MAP TASKED BY THE
VICE PRESIDENT'S OFFICE, THE STATE DEPARTMENT GEOGRAPHER
IS URGENTLY TRYING TO TRACK DOWN THE NAME AND LOCATION OF
A MUSEUM WHERE (QUOTE) A MAJOR EXHIBITION (UNQUOTE) OF
RUSSIAN ARTIST REPIN'S WORKS IS CURRENTLY BEING HELD. WE
PRESUME, BUT WE'RE NOT CERTAIN, THAT THE VEEP IS PLANNING
TO VISIT SAID EXHIBITION. WHEN THE VP'S OFFICE CALLED
THEY SAID IT WAS (QUOTE) THE OLD MOSCOW MUSEUM (UNQUOTE)

SECRET

SECRET

Current Class: SECRET

Page: 1

PAGE 02 STATE 324883 062355Z
IF THAT HELPS ANY. IF YOU WANT TO TELEPHONE THIS
INFORMATION DIRECTLY TO THE GEOGRAPHER'S OFFICE, PLEASE
FEEL FREE TO CALL LEO DILLON (647-2156) DIRECTLY OR YOU
CAN LEAVE A MESSAGE ON MY VOICE MAIL (647-6743).
WHATEVER CHANNEL YOU CHOOSE, THE GEOGRAPHER NEEDS YOUR
INPUT BY OOB WEDNESDAY (WASHINGTON TIME). THANKS, KEITH.

2. (U) FOR FRANK FINVER AND POLITICAL SECTION FROM
DEBORAH KLEPP/RUSSIA DESK OFFICER RE: SOUP KITCHEN
CABLE: THANK YOU VERY MUCH FOR THE WELL-WRITTEN,
THOROUGH AND INFORMATIVE CABLE ON THE CHRISTIAN MERCY
SOUP KITCHEN. IT SHOULD DO THE TRICK FOR THE INQUIRIES
WE BELIEVE WE WILL HAVE FROM THE HILL. YOUR APPROACH OF
TYING IT INTO MOSCOW PROBLEMS WILL GIVE IT MORE
READERSHIP.

3. (U) FOR AMBASSADOR PICKERING AND BILL BURNS FROM
JOHN HERBST. THE FOLLOWING IS THE TEXT OF THE
PRE-BUDAPEST (11/29) BORIS-BILL LETTER:

DEAR BILL:

IN RESPONSE TO YOUR LETTER OF NOVEMBER 28 I WOULD LIKE TO
SHARE SOME OF MY IDEAS WITH YOU ON THE EVE OF THE
BUDAPEST CSCE SUMMIT.

I AM GLAD YOU AGREE WITH ME THAT THE CONFERENCE ON
SECRET

SECRET

PAGE 03 STATE 324883 062355Z
SECURITY AND COOPERATION IN EUROPE SHOULD PLAY AN
IMPORTANT ROLE IN CREATING A COMMON SPACE FOR SECURITY
AND COOPERATION OF FREE DEMOCRATIC STATES. I BELIEVE YOU
WILL AGREE THAT THE OBJECTIVE HERE IS NOT A COSMETIC
RENOVATION OF THE CSCE FACADE. OUR PROPOSALS ARE AIMED

AT CREATING A FULL-FLEDGED ALL-EUROPEAN ORGANIZATION WITH A SOUND LEGAL BASE. THIS IS INDISPENSABLE FOR THE CSCE TO SERIOUSLY DEAL WITH THE ISSUES OF PEACE-KEEPING.

FOR US THIS IS AN ISSUE OF NATIONAL SECURITY. WE EXPECT CLOSE COOPERATION WITH THE UN AND THE CSCE.

I SHALL FRANKLY SAY THAT AGAINST THE BACKGROUND OF OUR PROMISING JOINT EFFORTS, ONE COMPLETELY FAILS TO UNDERSTAND THE REASONS BEHIND A NEW REVITALIZING OF THE DISCUSSION ON SPEEDING UP THE BROADENING OF NATO. WE HAVE AGREED WITH YOU THAT THERE WILL BE NO SURPRISES, THAT FIRST WE SHOULD PASS THROUGH THIS PHASE OF PARTNERSHIP, WHEREAS ISSUES OF FURTHER EVOLUTION OF NATO SHOULD NOT BE DECIDED WITHOUT DUE ACCOUNT TO THE OPINION AND INTERESTS OF RUSSIA.

ADOPTION OF AN EXPEDITED TIMETABLE PLANS TO START NEGOTIATIONS WITH THE CANDIDATES ALREADY IN THE MIDDLE OF THE NEXT YEAR WILL BE INTERPRETED AND NOT ONLY IN RUSSIA AS THE BEGINNING OF A NEW SPLIT OF EUROPE.

I CONFIRM OUR SERIOUS INTEREST IN DEVELOPING PROFOUND COOPRATION WITH NATO - BOTH THROUGH THE POTENTIAL OF THE PARTNERSHIP FOR PEACE PROGRAM AND IN THE FORM OF DIRECT BILATERAL INTERACTION.

SECRET

SECRET

PAGE 04 STATE 324883 062355Z

I BELIEVE THAT MINISTER KOZYREV AND SECRETARY OF STATE CHRISTOPHER WILL DISCUSS THESE ISSUES ON DECEMBER 2 IN BRUSSELS.

LOOKING FORWARD TO SEEING YOU IN BUDAPEST.

SINCERELY,

BORIS YELTSIN

END OF TEXT.

Current Class: SECRET

Page: 3

4. (C) UNDER SEC. DAVIS AT GCC. FOR DICK MILES AND BARBARA GRIFFITHS. LYNN DAVIS' OFFICE HAS CALLED ABOUT GCC ARRANGEMENTS. BOTH SHE AND TIMBIE WILL BE GOING OUT FOR THE COMMISSION. THE OVP HAD NOT WANTED BOTH OF THEM ON THE DELEGATION, BUT CAVED. TIMBIE IS TRAVELING COMMERCIAL AND DAVIS ON THE DELEGATION PLANE OUT AND COMMERCIAL BACK. WE HAVE EXPLAINED THE LIMITED SUPPORT THE EMBASSY CAN PROVIDE AND TIMBIE HAS TOLD HER HOW THINGS WORKED LAST DECEMBER IN MOSCOW. NONETHELESS, HER OFFICE WANTS TO KNOW IF A CONTROL OFFICER WILL BE DEDICATED TO HER (THEY MENTIONED MIKE GFOELLER IN POL) AND ASKED IF SHE WILL HAVE ACCESS TO A DEDICATED CAR AND DRIVER, AT LEAST ON WEDNESDAY, DECEMBER 14. THEY CAN PROVIDE FISCAL DATA, BUT I WANTED TO CHECK WITH YOU BEFORE SENDING OUT THE REQUEST.

SECRET

SECRET

PAGE 05 STATE 324883 062355Z

5. (U) FOR GREG FERGIN FROM KEN FORDER. ALLAN JURY (EAP/RSP) ASKED ME TO TOUCH BASE WITH YOU ON TWO ISSUES. FIRST, HE IS STILL WAITING FOR THE EXDIS ON THE TOMSEN-PANOV MEETING (WHICH WAS CLEARED VIA O/I A FEW DAYS BACK). SECOND, TOMSEN TOLD JURY TO PREPARE THANK YOU NOTES FOR APPROPRIATE RUSSIAN OFFICIALS. JURY PROPOSES NOTES TO PANOV AND AFANASYEV (ORIGINALS VIA POUCH) AND SEEKS YOUR CONCURRENCE WITH THIS PLAN.

6. (U) FOR EXEC, POL AND DAO FROM EDDINS. WE'VE JUST REVIEWED A COPY OF A REPUBLICAN-DRAFTED "NATIONAL SECURITY ACT OF 1995," WHICH -- AS WE UNDERSTAND IT -- WILL BE INTRODUCED IN CONGRESS JANUARY 4 AS PROMISED IN THE "CONTRACT WITH AMERICA." ALTHOUGH A NUMBER OF THE DRAFT ACT'S PROVISIONS ARE RELATIVELY UNEXCEPTIONAL (E.G.

Current Class: SECRET

Page: 4

UNCLASSIFIED

SEEKING CREDIT FOR IN-KIND CONTRIBUTIONS TO UN PEACEKEEPING, INSISTING THAT ANY INTELLIGENCE SHARED WITH THE UN BE WELL PROTECTED), SEVERAL ITEMS ARE SURE TO BE CONTROVERSIAL WITH A NUMBER OF OUR PARTNERS IN EUROPE. THESE INCLUDE REQUIREMENTS TO:

-- "DEPLOY AT THE EARLIEST POSSIBLE MOMENT AN ANTIBALLISTIC MISSILE SYSTEM" TO DEFEND THE CONTINENTAL U.S.;

-- "PROVIDE AT THE EARLIEST POSSIBLE MOMENT HIGHLY EFFECTIVE THEATER MISSILE DEFENSES" TO U.S. FORCES
SECRET

SECRET

PAGE 06 STATE 324883 062355Z
STATIONED AROUND THE WORLD (AS WELL TO "FRIENDLY FORCES AND ALLIES");

-- BRING POLAND, HUNGARY, THE CZECH REPUBLIC AND SLOVAKIA INTO NATO BY JANUARY 10, 1999 ("FIVE YEARS FROM ESTABLISHMENT OF THE PARTNERSHIP FOR PEACE") AND, IN THE MEANTIME, FURNISH THEM WITH "APPROPRIATE ASSISTANCE" (SUBSEQUENTLY DEFINED IN TERMS OF FINANCIAL AID, TRANSFERS OF EXCESS EQUIPMENT AND JOINT TRAINING) TO FACILITATE THEIR TRANSITION INTO THE ALLIANCE; AND

-- FACILITATE THE TRANSITION OF "OTHER EUROPEAN COUNTRIES, IN PARTICULAR THE BALTIC STATES (ESTONIA, LATVIA AND LITHUANIA), AND UKRAINE" TOWARD FULL NATO MEMBERSHIP.

THE DRAFT BILL WOULD ALSO COME DOWN HARD ON U.S. PARTICIPATION IN ANY UN PEACEKEEPING ACTIVITIES, PROHIBITING U.S. TROOPS FROM SERVING UNDER NON-AMERICAN COMMANDERS AND REQUIRING ALL SORTS OF DETAILED REPORTS TO THE CONGRESS IF ANY U.S. TROOPS ENGAGE IN (OR U.S. FUNDS ARE USED FOR) UN PEACEKEEPING OPERATIONS. THE ANTI-UN SECTION TAKES UP THE BULK OF THE DRAFT LEGISLATION.

FINALLY, THE ACT WOULD SET UP A "BLUE-RIBBON PANEL" OF TWELVE DISTINGUISHED AMERICANS (FOUR APPOINTED BY THE

PRESIDENT, FOUR APPOINTED BY THE SPEAKER OF THE HOUSE AND
FOUR APPOINTED BY THE SENATE MAJORITY LEADER) TO REVIEW
U.S. NATIONAL SECURITY NEEDS AND DEVELOP A BLUEPRINT FOR
ACTION THE PURPORTED DECLINE IN U.S. NATIONAL SECURITY
CAPABILITIES. REGARDS, KEITH.

SECRET

SECRET

PAGE 07 STATE 324883 062355Z

7. (U) FOR DICK MILES FROM CLIFF BOND, EUR/ISCA. RE
VISIT OF MINISTER OF AGRICULTURE, NAZARCHUK. WE WOULD BE
HAPPY TO WORK WITH THE RUSSIAN EMBASSY TO PUT TOGETHER A
SCHEDULE FOR NAZARCHUK, AND BELIEVE THAT ALLAN MUSTARD OF
USDA WOULD BE MORE THAN READY TO HELP WITH A PROGRAM.
PLEASE LET US KNOW WHEN HIS TRIP PLANS FIRM UP.

8. (U) FOR POL FROM ISCA/CAST JACKSON: I WOULD VERY
MUCH APPRECIATE A RESPONSE BY OOB WEDNESDAY TO COUNTRY
CLEARANCE REQUEST FOR AMB. ESCUDERO. CABLE REQUESTING
CLEARANCE IS STATE 322549 OF DECEMBER 3. THE AMBASSADOR
DEPARTS WASHINGTON WEDNESDAY AFTERNOON AND WOULD LIKE TO
KNOW THAT POST IS EXPECTING HIM. HE ALSO REQUESTS
TRANSPORTATION FROM THE AIRPORT AND INFORMATION ON
ACCOMMODATIONS. HE ARRIVES ON THE DELTA FLIGHT AT 1730
THURSDAY. IF THERE IS NO ROOM AT CLUB 27 HE WOULD LIKE
TO SEE IF DR. HUGHES CAN PUT HIM UP. THANKS.

9. (LOU) FOR PETER HINZ FROM DEBORAH KLEPP RE:
SCHNEERSON COLLECTION: I'M SURE YOU AND KATHRYN SULLIVAN
FROM THE OVP TALKED BOOKS DURING HER TRIP LAST WEEK AS
PART OF THE ADVANCE TEAM ON THE GORE-CHERNOMYRDIN
COMMISSION. I SPOKE WITH TODD BUCHWALD IN L/EUR AS
REQUESTED IN MOSCOW 33821 TO GET "DEPARTMENT'S LEGAL
SECRET

SECRET

PAGE 08 STATE 324883 062355Z
OPINION ON THE WORDING OF THE DECREE, ESPECIALLY WITH REGARD TO EXCEPTION CLAUSES OR DEFINITIONS OF TERMS THAT WOULD PROVIDE STUMBLING BLOCKS TO APPLYING THE DECREE TO THE RETURN OF THE SCHNEERSON COLLECTION." OF COURSE, TODD POINTED OUT THAT HE IS AN AMERICAN LAWYER AND IS NOT AN EXPERT ON RUSSIAN LAW. NEVERTHELESS, HE AGREED TO HELP TO SEE IF HE CAN GIVE YOU SUGGESTIONS OF SOME APPROACHES YOU MIGHT WANT TO TAKE. TODD HAS REVIEWED YOUR CABLE WITH THE UNOFFICIAL EMBASSY TRANSLATION. HE HAD A NUMBER OF QUESTIONS WHICH HE FEELS COULD BE RESOLVED IF WE GET THE ORIGINAL RUSSIAN OF THE DECREE AS WELL AS SELECTED LEGISLATION ON THE RUSSIAN STATE ARCHIVES (PARA 5 OF REFTTEL). COULD YOU PLEASE FAX THEM TO MY ATTENTION TO (202) 647-3506. THANKS AND REGARDS.

10. (U) FOR DAN SAINZ FROM LONNI SPIEGEL REF O-I 244, DATED 12/1/94 RE ASPEN INSTITUTE CONFERENCE. I HAVE BEEN INFORMED THAT THE CONFERENCE HAS BEEN CANCELLED. LONNI

11. (C) TO POL - BILL BURNS FROM JOHN HERBST RE DATES OF U.S.-RUSSIA TALKS ON THE COCOM SUCCESSOR REGIME. ACCORDING TO OUR RECORDS (WHICH ARE BY NO MEANS COMPLETE GIVEN THE VERY RESTRICTED CHANNEL THIS ISSUE IS WORKED IN AND THE TENDENCY OF T TO NOT DISSEMINATE MUCH INFORMATION ON POST-COCOM), MEETINGS HAVE BEEN HELD WITH THE RUSSIANS ON THE COCOM SUCCESSOR REGIME ONLY SPORADICALLY OVER THE LAST 6 MONTHS OR SO. THE MOST RECENT WAS DURING THE

SECRET

SECRET

PAGE 09 STATE 324883 062355Z
LATE-SEPTEMBER SUMMIT, WHEN THE PRESIDENTS, AND SEPARATELY, U/S DAVIS AND MAMEDOV, DISCUSSED THE ISSUE. AS YOU KNOW, THERE WAS A FLURRY OF MEETINGS IN MOSCOW IN JULY (PRIMARILY BETWEEN THE AMBASSADOR AND MAMEDOV), IN AN ATTEMPT TO COME TO CLOSURE ON THIS ISSUE. GORE AND CHERNOMYRDIN DISCUSSED POST-COCOM IN THE JUNE GCC IN WASHINGTON; DAVIS AND MAMEDOV ALSO DISCUSSED THE ISSUE JUST PRIOR TO AND AT THE END OF THE GCC; AND IN THE LEAD-UP TO THE GCC, THE AMBASSADOR RAISED THIS ISSUE WITH MAMEDOV IN SEVERAL MEETINGS. THE SECRETARY WAS GIVEN POINTS TO USE WITH KOZYREV DURING THEIR MEETING MID-JUNE IN TURKEY, ALTHOUGH WE HAVE NO CONFIRMATION THAT THE POINTS WERE USED. ANOTHER FLURRY OF MEETINGS AND EXCHANGE OF LETTERS TRANSPIRED IN MAY IN AN ATTEMPT TO COME TO CLOSURE ON THE POST-COCOM ISSUES -- MEETINGS WERE HELD BY THE SECRETARY, AMBASSADOR PICKERING, JIM COLLINS, DAVIS, AND THEIR COUNTERPARTS. DAVIS AND MAMEDOV MET IN LONDON IN APRIL, (IN THIS MEETING, AGREEMENT WAS REACHED ON A CONFIDENTIAL BINDING AGREEMENT, WHERE THE RUSSIANS COMMITTED TO ENDING ARMS SALES AND WE AGREED TO SUPPORT RUSSIA'S ENTRY INTO POST-COCOM AFTER CERTAIN CONDITIONS ARE MET).

12. (C) FOR BILL BURNS FROM JOHN HERBST: I RECEIVED A PHONE CALL TODAY FROM A BOSTON ACADEMIC WHO IS IN REGULAR TOUCH WITH DUDAYEV. ACCORDING TO THE ACADEMIC, DUDAYEV HAD CALLED EARLIER IN THE DAY TO SAY THAT HE WAS DISPATCHING TEAMS TO NUCLEAR POWER STATIONS IN RUSSIA AND EUROPE WITH INSTRUCTIONS TO BLOW THEM UP IF RUSSIAN TROOPS MOVED INTO CHECHNYA. WE PASSED THE FOLLOWING MESSAGE TO THE RUSSIAN EMBASSY HERE (AND ALSO TO THE UKRANIAN,
SECRET

SECRET

PAGE 10 STATE 324883 062355Z
BELORUSIAN, AND MOLDOVAN MISSIONS). YOU MAY WANT TO DOUBLETRACK IT THERE:

-- CHECHNYA PRESIDENT DUDAYEV HAS PASSED THE FOLLOWING MESSAGE TO A PRIVATE AMERICAN.

- O DECEMBER 6, CHECHENS AND FOREIGN MERCENARIES, INCLUDING RUSSIANS, WERE DISPATCHED TO TAKE UP POSITIONS AT TWO NUCLEAR POWER STATIONS IN RUSSIA AND ONE IN "EUROPE." HE DID NOT DESCRIBE WHAT HE MEANT BY EUROPE, THE MESSENGER THOUGHT IT MEANT UKRAINE OR EASTERN EUROPE.
- O IF RUSSIAN TROOPS "ATTACK" CHECHNYA, THESE GROUPS WILL DESTROY THE POWER STATIONS AT THEIR LOCATIONS AND MOVE ON TO ATTACK ADDITIONAL STATIONS.
- O DUDAYEV IS WILLING TO WORK OUT A COMPROMISE WITH RUSSIA, BUT IS UNWILLING TO CEDE CHECHNYA'S AUTONOMY/INDEPENDENCE.
- WE HAVE NO INDEPENDENT INFORMATION CONFIRMING OR DENYING THE ACCURACY OF THIS REPORT.

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