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ACTION H-03

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C O N F I D E N T I A L SECTION 01 OF 02 TOKYO 17000

CINCPAC ALSO FOR POLAD

PLEASE PASS TO SENATE FOREIGN RELATIONS STAFFER CARL FORD

E.O. 12065: GDS 9/16/87 (IMMERMAN, R.) OR-P
TAGS: OVIP, PEPR, TNUC, JA, US, MPOL, MARR
SUBJECT: CODEL GLENN

1. (C-ENTIRE TEXT).
2. SUMMARY: SENATOR JOHN GLENN, ACCOMPANIED BY MRS. GLENN, SENATE FOREIGN RELATIONS STAFF MEMBER CARL FORD, AND PERSONAL ASSISTANT KATHY BELLE, VISITED TOKYO FROM AUGUST 31-SEPTEMBER 7. FOCUS OF SENATOR GLENN'S VISIT WAS HIS PARTICIPATION IN THE SHIMODA CONFERENCE AT WHICH HE GAVE MAJOR ADDRESS ON DEFENSE. SENATOR GLENN ALSO CALLED ON FOREIGN MINISTER SONODA, JDA DIRECTOR GENERAL OMURA AND SCIENCE AND TECHNOLOGY AGENCY DIRECTOR GENERAL NAKAGAWA AND HE PARTICIPATED IN THE OCEAN FORUM MEETING SPONSORED BY THE GEORGETOWN CENTER FOR STRATEGIC STUDIES AND ATTENDED BY SEVERAL OTHER AMERICAN CONGRESSMEN AS WELL AS LDP POLITICIANS. END SUMMARY.

3. THE SHIMODA CONFERENCE.

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REVIEW AUTHORITY: Charles Lahiguera, Senior
Reviewer

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- ON SEPTEMBER 4, SENATOR GAVE AN ADDRESS ENTITLED "THE US-JAPAN SECURITY RELATIONSHIP: THE CHALLENGE AHEAD" (TEXT POUCHED TO EA/J). IN THIS ADDRESS, SENATOR GLENN URGED THAT JAPAN SPEED UP IMPLEMENTATION OF ITS CURRENT DEFENSE PROGRAM AS SET FORTH IN 1976 AND EXPAND ITS CONTRIBUTION TO GLOBAL SECURITY WITHIN THE EXISTING CONSTITUTIONAL CONSTRAINTS AND IN A MANNER THAT DID NOT CREATE MAJOR ECONOMIC DIFFICULTIES OR ALARM JAPAN'S NEIGHBORS. SENATOR GLENN'S ADDRESS CAUGHT THE ATTENTION OF JAPANESE PRESS, PARTICULARLY BECAUSE IT WAS INTERPRETED

AS REPRESENTING THE VIEWS OF THE "MODERATE MIDDLE OF THE ROAD MEMBERS OF THE DEMOCRATIC PARTY" (TOKYO SHIMBUN) AND THEREFORE INDICATED A BROAD CONSENSUS WITHIN THE US FOR AN EXPANDED JAPANESE DEFENSE ROLE.

4. MEETING WITH JAPAN DEFENSE AGENCY DIRECTOR OMURA.

- IN BRIEF MEETING SEPT. 7, JDA DIRGEN OMURA EMPHASIZED IMPORTANCE OF US-JAPAN SECURITY RELATIONSHIP. SENATOR GLENN FULLY AGREED BUT EMPHASIZED CONGRESSIONAL INTEREST IN SEEING THAT DEFENSE BURDENS WERE SHARED WITH ALLIES ON EQUITABLE BASIS. GLENN NOTED THAT IN HIS SHIMODA SPEECH HE HAD MADE SUGGESTIONS WHICH SOME OF JAPANESE CONFERENCE PARTICIPANTS THOUGHT MIGHT BE POLITICALLY AND CONSTITUTIONALLY FEASIBLE FOR JAPAN. THESE INCLUDED: (A) SHARING COST OF MAINTAINING US NAVAL SHIPS IN WESTERN PACIFIC; (B) GOJ ASSUMPTION OF MORE OF COSTS ASSOCIATED WITH MAINTAINING OF US BASES IN JAPAN; AND (C) LOGISTICAL SUPPORT OF U.S. DEPLOYMENTS IN THE INDIAN OCEAN AND PERSIAN GULF.

- OMURA RESPONDED THAT JAPAN WAS WORKING TOWARDS EARLY ACHIEVEMENT OF GOALS SET FORTH IN 1976 NATIONAL DEFENSE CONFIDENTIAL

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PROGRAM OUTLINE AND THAT WHILE GOJ NOW SUPPORTED U.S. BASES AT RATE OF APPROXIMATELY \$1 BILLION ANNUALLY, IT WAS COMMITTED TO INCREASE THIS SUM. HE SAID, HOWEVER, THAT SHIP MAINTENANCE PROPOSAL WAS COMPLEX IN THAT IT COULD CONFLICT WITH GOJ'S CURRENT POLICY PROHIBITING EXPORT OF WEAPONS. OMURA SAID GOJ MIGHT BE ABLE TO PROVIDE LABOR AND TECHNICAL SUPPORT FOR MAINTENANCE OF US NAVAL PRESENCE IN PACIFIC BUT INDICATED SUCH A PROJECT WOULD REQUIRE VERY CAREFUL FURTHER STUDY. HE FULLY AGREED THAT U.S. EFFORTS IN THE INDIAN OCEAN AND PERSIAN GULF WERE ESSENTIAL TO JAPAN'S SECURITY AND SAID GOJ WAS COMMITTED TO PROVIDING EFFECTIVE SEA LANE DEFENSE UP TO 1000 NAUTICAL MILES FROM JAPANESE TERRITORY.

5. MEETING WITH SCIENCE AND TECHNOLOGY AGENCY DIRECTOR - GENERAL NAKAGAWA.

- SENATOR GLENN STRESSED THE IMPORTANCE OF JAPAN'S DEVELOPING ALTERNATE ENERGY SOURCES SUCH AS SOLAR AND GEOTHERMAL IN ORDER TO LESSEN ITS DEPENDENCE ON MID-EAST OIL. HE ALSO CALLED FOR INCREASED EFFORTS TO DEVELOP BETTER ELECTRICAL ENERGY STORAGE SYSTEMS, NOTING THAT A BREAKTHROUGH IN THIS AREA WOULD HAVE SIGNIFICANT IMPACT ON THE ABILITY TO UTILIZE WIND AND WAVE ENERGY AS WELL AS THE ELECTRIC CAR AND WOULD THEREBY FURTHER REDUCE DEPENDENCE ON OIL. NAKAGAWA RESPONDED THAT HE AGREED ON THE NEED TO DEVELOP ALTERNATIVE ENERGY SOURCES

AND THE ELECTRIC CAR AND POINTED OUT THAT JAPAN WAS WORKING IN ALL OF THESE AREAS, BUT SAID THAT JAPAN MUST PLACE GREATER EMPHASIS ON COAL AND NUCLEAR POWER FOR

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THE IMMEDIATE FUTURE. IN THIS REGARD HE NOTED THAT JAPAN WAS CURRENTLY NEGOTIATING WITH THE US TO ELIMINATE RESTRICTIONS ON REPROCESSING OF SPENT NUCLEAR FUEL HERE. IN SPITE OF OPTIMISTIC REPORTS IN JAPANESE NEWSPAPERS, NAKAGAWA SAID THAT THERE WERE STILL SIGNIFICANT DIFFERENCES BETWEEN THE APPROACHES OF THE TWO GOVERNMENTS PARTICULARLY BECAUSE THE US CONTINUED TO INSIST ON MAINTAINING A TIME LIMIT ON THE AGREEMENT FOR REPROCESSING OF US ORIGIN SPENT NUCLEAR FUEL AT THE TOKAI MURA FACILITY. NAKAGAWA RESTATED THE GOJ POSITION THAT IN VIEW OF JAPAN'S CREDENTIALS IN SUPPORT OF NUCLEAR NON-PROLIFERATION AND ITS NEED FOR REPROCESSING IN ORDER TO SUPPORT ITS NUCLEAR PROGRAM (HE CITED BENEFITS FOR WASTE STORAGE, FUEL ECONOMY, AND THE NEED FOR PLUTONIUM FOR THE BREEDER), THERE SHOULD BE NO TIME RESTRICTION ON REPROCESSING. HE SOLICITED SENATOR GLENN'S SUPPORT ON THIS ISSUE.

- SENATOR GLENN CITED HIS ROLE IN DEVELOPMENT OF CURRENT US NUCLEAR LEGISLATION WHICH, HE SAID, HAD ATTEMPTED TO ENSURE THAT US NUCLEAR EXPORT POLICIES AND CONTROLS WOULD BE EQUALLY APPLICABLE TO ALL NATIONS. HE STATED THAT HE HAD NO CONCERN ABOUT JAPANESE NUCLEAR INTENTIONS AND UNDERSTOOD THE JAPANESE POSITION ON REPROCESSING, BUT ARGUED THAT IT WOULD STILL BE DIFFICULT
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TO MAKE AN EXCEPTION FOR JAPAN IN VIEW OF THE NEED FOR UNIVERSALLY APPLICABLE STANDARDS. HE FURTHER CITED FACT THAT CURRENT ESTIMATES OF URANIUM AVAILABILITY INDICATED THERE WOULD BE SUFFICIENT URANIUM TO MEET REQUIREMENTS TO ABOUT 2025, SO THAT NECESSITY TO CONSERVE URANIUM BY MEANS OF REPROCESSING WAS VERY MUCH IN QUESTION. NAKAGAWA EMPHASIZED REPROCESSING WAS STILL NECESSARY TO PROVIDE PLUTONIUM FOR BREEDER REACTOR AND AGAIN URGED THE SENATOR TO SUPPORT JAPAN'S POSITION BY REMOVING ANY TIME LIMIT ON TOKAI MURA OPERATION. SENATOR GLENN STATED THAT HE WAS NOT FAMILIAR WITH THE ADMINISTRATION'S POSITION ON THIS SPECIFIC POINT BUT WOULD LOOK INTO IT WHEN HE RETURNED TO WASHINGTON.

6. CALL ON FOREIGN MINISTER SONODA.

- IN BRIEF MEETING, SENATOR GLENN AND FOREIGN MINISTER SONODA DISCUSSED THE SHIMODA CONFERENCE, BOTH AGREEING THAT THE FULL AND FRANK EXCHANGE OF VIEWS HAD MADE THE CONFERENCE VERY SUCCESSFUL. SONODA EXPRESSED HIS SUPPORT FOR AND APPRECIATION OF THE SENATOR'S PROPOSAL FOR ESTABLISHING A FORMAL US-JAPAN PARLIAMENTARY EXCHANGE MECHANISM.

7. COMMENT: SENATOR GLENN'S COMMENTS TO SHIMODA CONFERENCE AND TO SENIOR JAPANESE OFFICIALS RECEIVED WIDE MEDIA COVERAGE. IN THE EMBASSY'S VIEW, THE SENATOR'S ADVOCACY OF A MEASURED EXPANSION OF JAPAN'S DEFENSE ROLE WITHIN THE FRAMEWORK OF THE US-JAPAN SECURITY TREATY AND RECOGNIZING EXISTING CONSTITUTIONAL LIMITATIONS SERVED TO DEMONSTRATE BROAD BIPARTISAN SUPPORT IN US CONGRESS FOR ADMINISTRATION'S EFFORTS TO ENCOURAGE JAPAN TO IMPROVE ITS DEFENSE CAPABILITIES.

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END COMMENT.

8. SENATOR GLENN HAS NOT CLEARED THIS CABLE.
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