

**RELEASE IN FULL**

ORIGIN ISN-00

INFO LOG-00 EEB-00 AF-00 AGRE-00 AIT-00 AMAD-00 AOP-00  
AEX-00 AS-00 A-00 ACQ-00 CA-00 CIAE-00 COME-00  
CCOE-00 INL-00 C-00 DODE-00 DOEE-00 DOTE-00 ANHR-00  
WHA-00 PDI-00 MEDE-00 EAP-00 DHSE-00 EUR-00 FAAE-00  
FBIE-00 UTED-00 VCI-00 FSI-00 OBO-00 TEDE-00 INR-00  
IO-00 LAB-01 L-00 MMP-00 MOFM-00 M-00 VCIE-00  
NEA-00 DCP-00 NRC-00 NRRC-00 NSAE-00 OES-00 OIC-00  
OIG-00 OMB-00 NIMA-00 PER-00 PM-00 GIWI-00 P-00  
SCT-00 ISNE-00 DOHS-00 SP-00 IRM-00 SSO-00 SS-00  
MR-00 T-00 NCTC-00 FMP-00 CBP-00 BBG-00 R-00  
SCRS-00 SDBU-00 PMB-00 PRM-00 DRL-00 G-00 ALM-00  
SCA-00 SAS-00 FA-00 PMA-00 SWCI-00 /001R

**REVIEW AUTHORITY: Steve Blodgett,  
Senior Reviewer**

064530

SOURCE: CBLXSSO.002420

DRAFTED BY: ISN/RA:RMNPEHEW:RMN -- 06/16/08 202-736-4730

APPROVED BY: ISN:PMCNERNEY

ISN/RA: KKESSLER T: JTIMBIE P: RRANGASWAMY D: KLEE

C: KMAGSAMEN S/P: ELACEY NEA/IR: RMCKAY

IO/T: MGLOVER EAP/RSP: PANTWEILER EUR/PRA: MNASH

SCA/RA: MURENA WHA: JBISCHOFF, S/ES-O: KABRUCKER

AF: MBITTRICK L/UNA: MCONKLIN

-----A5212A 161559Z /38

O 161555Z JUN 08

FM SECSTATE WASHDC

TO ALL DIPLOMATIC POSTS COLLECTIVE IMMEDIATE

AMEMBASSY TRIPOLI IMMEDIATE

UNCLAS STATE 064530

SENSITIVE

E.O. 12958: N/A

TAGS: KNNP, MNUC, PARM, IR

SUBJECT: CONVEYING THE UPDATED P5+1 PACKAGE FOR IRAN

1. (U) This is an action request. Please see paragraph 4.

2. (SBU) BACKGROUND: On 2 May 2008, the Foreign Ministers of China, France, Germany, Russia, the United Kingdom, and the United States (P5+1) agreed to update the package of incentives originally provided to Iran in June 2006. This package provides a framework for future negotiations between the P5+1 and Iran on a long-term settlement regarding Iran's nuclear program, as well as the conditions for those negotiations to proceed. The package includes an extensive set of incentives to be provided to Iran as part of that negotiated settlement. These incentives range from assistance with nuclear technology to cooperation in agriculture, communications, and civil aviation. The P5+1 have also offered a broad political, economic, and security

dialogue. This package was delivered to Iranian Foreign Minister Mottaki, lead Iranian nuclear negotiator Jalili on 14 June 2008 by Javier Solana and the P5+1 Political Directors (minus the United States). The P5+1 package is part of a dual track strategy on Iran. Iran now has an opportunity to resolve international concerns and restore confidence regarding the true nature of its nuclear program, thus paving the way for progress in its relations with the international community.

### 3. (SBU) OBJECTIVES:

-- To inform host governments of the delivery of the updated P5+1 package on 14 June 2008 and to convey a copy of the package.

-- To underscore the following message: Iran's leaders claim to want nuclear power. The P5+1 can make this goal a reality if Iran accepts the cooperation offered. That cooperation will open the way to a more productive economy and greater prosperity for all Iranians. If Iran's leaders reject the package, they will have chosen the path to further isolation.

-- To stress the generosity and wide-ranging nature of the incentives, which builds upon the June 2006 package, and to provide more information on them:

---- Cooperation in civil nuclear energy production, including the construction of a state-of-the-art light water reactor, and R&D;

---- Guaranteed nuclear fuel supply, obviating the need for Iran to continue with its expensive and threatening pursuit of the nuclear fuel cycle;

---- Economic engagement, especially support for Iran's participation in the World Trade Organization, and increased direct investment in and trade with Iran;

---- Development of Iran's conventional energy infrastructure;

---- Assistance and engagement in civil aviation, agriculture, high-technology communications, environment, infrastructure and education projects; and,

---- Dialogue across a wide range of political, social, humanitarian and security issues.

-- To emphasize that, in order to begin negotiations on this package, Iran need only to suspend its uranium enrichment-related and reprocessing activities, as required by the UN Security Council.

-- To note that, upon Iran's IAEA-verified suspension of

these activities, the P5+1 will take the necessary steps within the UN Security Council to suspend the implementation of sanctions on Iran imposed in UNSCRs 1737, 1747, and 1803 for the duration of Iran's suspension.

-- To note that the United States remains committed to a diplomatic solution and to the P5+1 dual track strategy. This strategy includes the offer of negotiations, while increasing international pressure on Iran to comply with its obligations.

-- To stress that, while we remain committed to a diplomatic solution, the United States also remains committed to preventing a nuclear-armed Iran. Iran must cooperate fully with the IAEA, in particular to make a full disclosure of any nuclear weapons-related work and to facilitate IAEA verification that it has ceased.

4. (SBU) ACTION REQUEST: Using the background and key objectives in paragraphs 2-3, posts are requested to convey a copy of the P5+1 package to host government interlocutors at the highest level possible. Posts should describe the updated P5+1 package and underline the significant benefits that it would provide to the Iranian people, if accepted by Iran's leaders. Posts should further stress that the P5+1 package will fulfill the promise of civil nuclear energy, if that is Iran's goal; Iran's failure to accept the package is a further indication of its nuclear weapons ambitions. Posts should also underscore U.S. commitment to the P5+1 agreed dual-track strategy of negotiations and pressure. Posts should also remind host government interlocutors that the United States has made clear its willingness to engage with Iran directly, should Iran comply with its obligations and agree to begin negotiations. Posts should recall, specifically, that the Secretary has indicated a willingness to meet with her Iranian counterpart "any time, any where to discuss any issue" upon Iranian full and verified suspension of uranium enrichment-related and reprocessing activities. At the same time, posts should also stress that the IAEA Director General's report of February 22 and May 26 make clear that Iran has not delivered on its pledge to cooperate with the IAEA.

5. (SBU) ACTION REQUEST CONT: If asked about Iran's proposals to the P5+1 in early May 2008, posts should stress that while the P5+1 see its updated package (in particular, its suspension requirement) as providing the framework for negotiations with Iran, and the P5+1 would be willing to discuss Iran's proposals in that context, Iran still needs to first create the conditions for negotiations to begin. If asked about press stories regarding various "freeze for freeze" approaches (in which Iran freezes its installation of centrifuges in

exchange for a freeze in P5+1 efforts to seek the adoption of further sanctions on Iran), posts should note that the United States and its P5+1 partners continue to hold full suspension as a requirement for actual negotiations but have supported talks and steps intended to secure Iranian suspension, such as "freeze for freeze." If asked about what is new in the package as compared to the June 2006 document, posts should note that the updated package provides clarifications and enhancements to what was conveyed to Iran in June 2006. Consequently, throughout the updated package, there are areas with additional information on the nature of the cooperation envisaged in the offer. Posts can note further that, in particular, the elements relating to economic, social, and human development/humanitarian and implementation monitoring are new.

6. (SBU) ACTION REQUEST FOR USUN: Acknowledging that USUN has likely already distributed copies of the updated package to E-10 UNSC members in its capacity as President of the UN Security Council, USUN should draw upon the background and key objectives in paragraphs 2-3 to convey USG views.

7. (SBU) ACTION REQUEST FOR UNVIE: The EU-3 will coordinate with IAEA Director General ElBaradei to deliver the updated P5+1 package to the IAEA Board of Governors and other Member States. Upon delivery, UNVIE should coordinate with other P5+1 missions to convey the key objectives in para 3 to all IAEA Member States.

8. (U) BEGIN UPDATED P5+1 PACKAGE FOR IRAN

#### POSSIBLE AREAS OF COOPERATION WITH IRAN

In order to seek a comprehensive, long-term and proper solution of the Iranian nuclear issue consistent with relevant UN Security Council resolutions and building further upon the proposal presented to Iran in June 2006, which remains on the table, the elements below are proposed as topics for negotiations between China, France, Germany, Iran, Russia, the United Kingdom, and the United States, joined by the High Representative of the European Union, as long as Iran verifiably suspends its enrichment-related and reprocessing activities, pursuant to OP 15 and OP 19(a) of UNSCR 1803. In the perspective of such negotiations, we also expect Iran to heed the requirements of the UNSC and the IAEA. For their part, China, France, Germany, Russia, the United Kingdom, the United States and the European Union High Representative state their readiness:

-- to recognize Iran's right to develop research, production and use of nuclear energy for peaceful purposes in conformity with its NPT obligations;

-- to treat Iran's nuclear program in the same manner as that of any Non-nuclear Weapon State Party to the NPT once international confidence in the exclusively peaceful nature of Iran's nuclear program is restored.

#### NUCLEAR ENERGY

- Reaffirmation of Iran's right to nuclear energy for exclusively peaceful purposes in conformity with its obligations under the NPT.
- Provision of technological and financial assistance necessary for Iran's peaceful use of nuclear energy, support for the resumption of technical cooperation projects in Iran by the IAEA.
- Support for construction of LWR based on state-of-the-art technology.
- Support for R&D in nuclear energy as international confidence is gradually restored.
- Provision of legally binding nuclear fuel supply guarantees.
- Cooperation with regard to management of spent fuel and radioactive waste.

#### POLITICAL

- Improving the six countries' and the EU's relations with Iran and building up mutual trust.
- Encouragement of direct contact and dialogue with Iran.
- Support Iran in playing an important and constructive role in international affairs.
- Promotion of dialogue and cooperation on non-proliferation, regional security and stabilization issues.
- Work with Iran and others in the region to encourage confidence-building measures and regional security.
- Establishment of appropriate consultation and co-operation mechanisms.
- Support for a conference on regional security issues.
- Reaffirmation that a solution to the Iranian nuclear issue would contribute to nonproliferation efforts and to realizing the objective of a Middle East free of weapons of mass destruction, including their means of delivery.

-- Reaffirmation of the obligation under the UN Charter to refrain in their international relations from the threat or use of force against the territorial integrity or political independence of any state or in any other manner inconsistent with the Charter of the United Nations.

-- Cooperation on Afghanistan, including on intensified cooperation in the fight against drug trafficking, support for programs on the return of Afghan refugees to Afghanistan; cooperation on reconstruction of Afghanistan; cooperation on guarding the Iran-Afghan border.

#### ECONOMIC

Steps toward the normalization of trade and economic relations, such as improving Iran's access to the international economy, markets and capitals through practical support for full integration into international structures, including the World Trade Organization, and to create the framework for increased direct investment in Iran and trade with Iran.

#### ENERGY PARTNERSHIP

Steps toward the normalization of cooperation with Iran in the area of energy: establishment of a long-term and wide-ranging strategic energy partnership between Iran and the European Union and other willing partners, with concrete and practical applications/measures.

#### AGRICULTURE

-- Support for agricultural development in Iran.

-- Facilitation of Iran's complete self-sufficiency in food through cooperation in modern technology.

#### ENVIRONMENT, INFRASTRUCTURE

-- Civilian projects in the field of environmental protection, infrastructure, science and technology, and high-tech:

---- Development of transport infrastructure, including international transport corridors.

---- Support for modernization of Iran's telecommunication infrastructure, including by possible removal of relevant export restrictions.

#### CIVIL AVIATION

Civil aviation cooperation, including the possible

removal of restrictions on manufacturers exporting aircraft to Iran:

---- enabling Iran to renew its civil aviation fleet;

---- assisting Iran to ensure that Iranian aircraft meet international safety standards.

#### ECONOMIC, SOCIAL AND HUMAN DEVELOPMENT/HUMANITARIAN ISSUES

-- Provide, as necessary, assistance to Iran's economic and social development and humanitarian need.

-- Cooperation/technical support in education in areas of benefit to Iran:

---- Supporting Iranians to take courses, placements or degrees in areas such as civil engineering, agriculture and environmental studies;

---- Supporting partnerships between Higher Education Institutions e.g. public health, rural livelihoods, joint scientific projects, public administration, history and philosophy.

-- Cooperation in the field of development of effective emergency response capabilities (e.g. seismology, earth quake research, disaster control etc.).

-- Cooperation within the framework of a "dialogue among civilizations."

#### IMPLEMENTATION MECHANISM

-- Constitution of joint monitoring groups for the implementation of a future agreement.

END P5+1 PACKAGE

9. (U) Posts are requested to report any substantive responses as soon as possible. Richard Nephew (ISN/RA, 202-736-4730, NephewRM@state.sgov.gov) and Roland McKay (NEA/IR, 202-647-2516, McKayRD@state.sgov.gov) are the Department's POCs for this request.

10. (U) MINIMIZE CONSIDERED.  
RICE

NNNN

**NATIONAL  
SECURITY  
ARCHIVE**

This document is from the holdings of:

The National Security Archive

Suite 701, Gelman Library, The George Washington University

2130 H Street, NW, Washington, D.C., 20037

Phone: 202/994-7000, Fax: 202/994-7005, [nsarchiv@gwu.edu](mailto:nsarchiv@gwu.edu)