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JOINT CHIEFS OF STAFF

35

MEMORANDUM FOR THE CHIEF OF STAFF, U.S. AIR FORCE

RL 11/15

SUBJECT: The Single Integrated Operational Plan (U) (JCS 2056/505)

1. PROBLEM: To consider a CNOM which proposes that the Single Integrated Operational Plan (SIOP) be modified to provide a separate option for a China only nuclear attack capability. (Tab 1)
2. MAJOR ISSUES: Are the instructions to the Director Strategic Target Planning (DSTP) proposed in the CNOM adequate? Is it appropriate to task DSTP to accomplish this action at this time in view of ongoing JCS actions?
3. BACKGROUND: Strategic nuclear targeting of Communist China has been the subject of a continuous study requested by the SECDEF in October 1966. The most recent result of this study (Backup A) has revealed that it is not feasible to incorporate [redacted] the SIOP under current guidance provided in the National Strategic Targeting and Attack Policy (NSTAP) (Backup B). To attain the desired capability against Communist China, JCS forwarded a message to CINCSAC and CINCPAC (Tab 5) requesting comments on specific planning areas to ascertain the magnitude of effort required. A joint CINCSAC/CINCPAC reply (Tab 6) stated: (a) target categories appear to be adequate with addition of a [redacted] category for development of China attack plan; (b) any additional integrated PAC/SAC attack options should be included in [redacted]; (c) independent PAC or SAC capability for attack options also should be included in [redacted]; and (d) attack options could be developed in about 6 months. Background Paper on strategic targeting of Communist China is at Tab 3.
4. NAVY POSITION: Navy believes that the DSTP should be directed to prepare a Communist Chinese nuclear package for inclusion in the SIOP at the earliest practicable time. Further, that the NSTAP should be revised to provide for this China package and suitable procedures incorporated in the JCS Emergency Action Procedures. (Green Tab)
5. JOINT STAFF POSITION: The Joint Staff agrees with the Navy proposal for the development of a separate China attack plan.
6. OTHER SERVICE POSITIONS: The Army and Marine Corps believe that the proposal is sound but that it should be referred to the Joint Staff for complete review and evaluation. The Air Staff believes that the development of a China only package within the SIOP is feasible but believes the instructions contained in the CNOM for this development are not adequate. Further, believes that the proposal should be referred to the Joint Staff to insure a coordinated position with current Joint Staff actions pertaining to nuclear strike plans for China.
7. RECOMMENDED POSITION: Oppose forwarding proposed memo (Tab 1A) to DSTP. Recommend proposal be referred to Joint Staff for development of necessary guidance for DSTP and to assure that these instructions are in consonance with current Joint Staff actions. Talking Paper at Tab 2. In the event of insistence that the message be forwarded to DSTP, table the Flimsy at the Blue Tab which revises the proposed message. Talking Paper at Tab 2A.

McCully
Lt Colonel Robert H. McCully/370/72445
4 November 1969

AFXPF *McCully*

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COORDINATION AND TABBING SHEET

REFERENCE JCS 2056/505 DATE OF BRIEF 3 November 1969

COORDINATION:

XDO - Col Junker ¹⁰⁹ / 56140 / Concurr
 AFXPF
 AFXPP - Col Hamel / 54287 / Concurr
 AFXOPF
 AFXOPW
 AFXOPJ - Col ^{Hamel} / 72677 / Concurr
 AFDPD
 AFABF
 AFIGO
 AFNIN - Lt Col Hamel / 77052 / Concurr
 AFOCC
 AFODC
 AFOMO

AFRDC
 AFRDQ
 AFRST
 AFSMS
 AFSLP
 AFSTP
 ARMY - LTC Phillips / 79910 / informed
 NAVY - Cmdr MacArthur / 54105 / informed
 USMC - LTC Trapnell / 44211 / informed
 J-5 - LTC Burke / 77252 / informed

AF PLANNER _____

TABBING:

SNOWFLAKING: YES NO

- TAB GREEN - GNOM 295-69, JCS 2056/505, 3 Nov 1969 (Cy 37 - TS/S), Entire
- B 1 - PAPER UNDER CONSIDERATION, JCS 2056/505, 3 Nov 69, (TS/S)
- TAB 1A - PROPOSED MEMO FOR DSTP - JCS 2056/505/ 3 Nov 1969 (Cy 37, TS/S) Encl, p.4
- BLUE TAB - AF FLIMSY on Navy Proposed Memo for the DSTP (TS) (Sensitive)
- TAB 2 - TALKING PAPER on Air Staff Position, 1 pg. (TS)
- TAB 2A - TALKING PAPER on Recommended Changes to the Navy Proposed Memo to the DSTP
- TAB 3 - BACKGROUND PAPER on Strategic Nuclear Targeting of Communist China, (TS)
2 pgs, (TS)
- TAB
- TAB 5 - EXTRACT of JCS 2118/243-13, 23 JUL 1969, Enclosure, Draft JCS send msg to CINCPAC/CINCSAC, para 3, 1 pg. (TS)
- TAB
- TAB 6 - JOINT CINCPAC/CINCSAC MSG TO JCS - 232353Z Aug 69, subj: Selective Targeting of Communist China, 2 pgs, (TS)
- TAB
- TAB
- TAB
- TAB

BACKUP:

- A - DEP DSTP MEMO FOR JCS - JCS 2118/243-12, 20 Mar 1969, (Cy 71, TS/RD)
- B - GUIDANCE FOR PREPARATION OF SIOP - JCS 2056/420-8, 1 Sep 1965 (Cy 54-TS)
- C - JCS MSG TO CINCPAC/CINCSAC - JCS 2118/243-13, 23 Jul 1969 (Cy 71 - TS/RD)

Received the above complete brief package:

DATE: _____ RECIPIENT: _____

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COORDINATION AND TABBING SHEET

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MEMORANDUM BY THE CHIEF OF STAFF, U.S. AIR FORCE

CIRCULATED

for the 7 Nov 69

Time 0650 Date
JOINT CHIEFS OF STAFF CSAFM-K-8-69

on

NAVY PROPOSED MEMORANDUM FOR THE DIRECTOR STRATEGIC TARGET PLANNING

1. I have reviewed JCS 2056/505 and recommend the following changes:

AF-1. Page 4, lines 7-8. Change to read

"...that you initiate the necessary action to provide this capability by revision to the SIOP at the earliest practicable date: develop a China nuclear package using the current guidance for the development of the [redacted] package which is contained in the National Strategic Targeting and Attack Policy. If the current guidance for developing the [redacted] package is considered inapplicable or inadequate for the development of this package, request you forward any recommended changes to the guidance and/or Emergency Action Procedures that are deemed necessary."

AF-2. Page 4, lines 9-12. Delete and substitute:

"2. (U) Request you advise the Joint Chiefs of Staff of the planning time necessary to accomplish the above actions, and the recommended date for inclusion in the SIOP. Request this information be provided by 7 December 1969."

2. Subject to the incorporation of the above changes, I approve JCS 2056/505.

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TALKING PAPER

on

AIR STAFF POSITION

MAIN THRUST OF TALKING PAPER

- To provide reasons why the memo contained in the CNOM should not be forwarded to the Director of Strategic Target Planning (DSTP)

DISCUSSION

- The Air Force recognizes the need for a specific China nuclear attack plan against the/Chinese [REDACTED]
- Also recognize that the China nuclear attack plan can be accomplished by
 - Strategic forces only
 - Theater forces only
 - Or a combination of both forces
- Currently, the Joint Staff is examining the types of attack options that should be developed for an attack of a range of targets in China
 - CINCSAC and CINCPAC are directly involved in this deliberation
- The action proposed by the CNO memo could conflict with this Joint Staff examination
- While the Air Force agrees that we need a specific plan for this contingency involving only strategic forces and which should probably be included as a separate SIOP option
 - More specific guidance is required for the DSTP to develop this sort of plan
- For example
 - Specific forces to be used
 - Weapon types to be targeted
 - Selected targets
 - Methods of execution
 - Timing
- Therefore, the Air Force recommends the paper be referred to an appropriate agency in the Joint Staff
- For the development of a complete report



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TALKING PAPER

on

RECOMMENDED CHANGES TO THE NAVY PROPOSED MEMORANDUM
TO THE DIRECTOR STRATEGIC TARGET PLANNING

AF-1

- Current JCS guidance provides for development of a separate [redacted] package /
- To provide for selective attack on the [redacted]
- For example
 - Consistent with mission requirements the following will be held to a minimum
 - Surface bursts of weapons
 - Weapon yields
 - Damage to industry and
 - Damage to population
 - Package may be executed concurrently with any attack option
 - Or executed separately
 - Based on National decision
- Development of a similar nuclear attack package
 - To destroy all Chinese [redacted]
 - Might be developed by the Director, Strategic Target Planning (DSTP), using the specific guidance provided for the [redacted] package
- AF-1 provides this necessary guidance to the DSTP
 - It also recognizes that this guidance may not be completely applicable
 - And requests the DSTP to query to JCS for further guidance rather than making his own assumptions for the plan development

AF-2

- Deletes the assumption that the National Strategic Targeting and Attack Policy (NSTAP) will be revised
- Based on the package developed by the DSTP

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- If the NSTAP guidance is adequate and applicable now
 - Revision of the NSTAP may not be necessary
- Also, any implementing procedures could be developed after DSTP completion
- AF-2 would request the DSTP to advise the JCS of
 - Planning time required for package development
 - Date recommended for inclusion in SIOP
- Further, in addition to providing the JCS a target date for implementation of this package
 - Will allow coordination with the other nuclear attack plans now being developed

- Developing target lists consistent with attack strategies for China
- Detailed war planning necessary to develop a capabilities plan for the various attack options
- 13 Nov 1968, JCS
 - Requested additional study from Director Strategic Target Planning (DSTP)
 - Informed Sec Def that subsequent to receipt of additional study, appropriate action would be determined
- 20 Mar 1969, DSTP forwarded additional study to JCS
 - Indicates feasibility of developing target list consistent with attack strategies
 - Ranging from selective attack to large-scale
 - Not feasible to incorporate such selective targeting into the SIOP
 - Under current guidance in National Strategic Targeting and Attack Policy (NSTAP)
- 13 Jun 1969, CINCPAC message to JCS
 - Concurred with DSTP that targeting be accomplished [REDACTED]
 - Indicated that addition of options to [REDACTED] preferable to establishing new plan
- JCS forwarded message to CINCPAC and CINCSAC, info DSTP, in Aug 69 requesting
 - Number and type of additional options that might be required
 - What plan should incorporate separate China package
 - And magnitude of effort required to develop plan
- Joint CINCPAC/CINCSAC message provided answers
 - Target categories adequate with addition of
 - [REDACTED] category
 - [REDACTED] should be the plan designated for China attack
 - About 6 months would be required to develop plan

[REDACTED] for the
destruction of Chinese [REDACTED]

[REDACTED]

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Extract of JCS 2118/243-13 - Report by the J-5 to the Joint Chiefs of Staff on Study of Strategic Nuclear Targeting of Communist China (U) - dated 23 July 1969, Enclosure A, Draft JCS send message to CINCPAC and CINCSAC, page 41, paragraph 3.

EXTRACT

* * * * *

3. (TS) Using reference b as a point of departure and retaining the nuclear attack options of reference d, CINCPAC and CINCSAC are requested to prepare a coordinated response as to the following aspects of such operational planning:

- a. The number and type of additional integrated nuclear attack options considered appropriate for inclusion in this planning effort.
- b. Identification of the appropriate plan for providing the additional integrated nuclear attack options; e.g., [redacted] a separate plan, or other.
- c. The magnitude of effort required by CINCPAC, CINCSAC, and DSTP to prepare and maintain such options.
- d. The date when such operational planning could be completed.

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