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ORIGIN ACDA-15

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INFO	LOG-00	AMAD-01	CEG-01	CIAE-00	CFE-00	C-01	DODE-00
	DOEE-00	CISA-02	EB-00	EUR-00	HA-09	H-01	INRE-00
	INR-01	10-19	L-00	ADS-00	NRC-03	NRRC-00	NSAE-00
	NSCE-00	OES-09	OIC-02	OMB-01	PA-01	PM-00	PRS-01
	P-01	SB-00	SOEL-00	SNP-00	SP-00	SSO-00	SS-00
	TRSE-00	T-01	USIE-00	TSKY-01	EPAE-00	/083R	

DRAFTED BY: ACDA/NP/INA:SBURK: (NPT/1538)  
 APPROVED BY: IO:MLKIMBLE  
 ACDA/NP:BGORDON: OES/NTS:CSTOIBER OES/NEP:FMCGLDRICK  
 L/OES/N:APEREZ S/NP:LGALLINI (SUBS) IO/T/SCT:JMGUINNESS  
 IO/UNP:ACARLSON T:STOMCHIK PM/PNW:SDODSON  
 ACDA/MA:KCRITTENBERGER JCS:GROBERTS OSD:KJHNSO  
 DOE/AN:DDONNELLY  
 S/S:KAKENNEY S/S-O:KMERTEM

P R 030452Z JUL 92  
 FM SECSTATE WASHDC  
 TO USMISSION USVIENNA PRIORITY  
 INFO AMEMBASSY LONDON  
 AMEMBASSY MOSCOW  
 USMISSION USUN NEW YORK

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UNVIE FOR AMBASSADOR BECKER

E.O. 12356: DECL: OADR  
 TAGS: PARM, KNP, NPT, IAEA  
 SUBJECT: JULY 8 MEETING OF THE FRIENDS OF THE NPT

1. (U) SUMMARY: A MEETING OF THE FRIENDS OF THE NPT, UNDER AUSTRALIAN CHAIRMANSHIP IS SCHEDULED FOR JULY 8 IN VIENNA. GUIDANCE FOR UNVIE'S USE DURING THIS MEETING IS CONTAINED IN PARA. 6 BELOW. END SUMMARY.

2. (C) DURING RECENT NPT CONSULTATIONS ON THE MARGINS OF THE IAEA BOARD OF GOVERNORS MEETING AUSTRALIAN RESREP MICHAEL WILSON INFORMED ACDA ASSISTANT DIRECTOR BRAD GORDON THAT HE INTENDS TO CHAIR A MEETING OF THE FRIENDS OF THE NPT ON JULY 8 IN VIENNA. HE PROVIDED GORDON WITH A DISCUSSION PAPER PREPARED FOR THE MEETING OF THE FRIENDS. (DISCUSSION PAPER HAS BEEN FAXED SEPARATELY TO AMB. BECKER.) THESE MEETINGS ARE TYPICALLY AT THE LEVEL OF HEADS OF MISSION AND HAVE BEEN USED IN THE PAST TO SHARE AND COORDINATE VIEWS ON NPT ISSUES, PARTICULARLY IN CONNECTION WITH NPT REVIEW CONFERENCES. THE FRIENDS GROUP IS A REPRESENTATIVE GROUP OF NPT PARTIES, THUS THE DISCUSSIONS SHOULD PROVIDE IMPORTANT INSIGHTS ABOUT THE DYNAMICS WE MIGHT ENCOUNTER AS WE PREPARE FOR THE 1995 NPT CONFERENCE. THE CORE MEMBERSHIP OF THE GROUP

CONSISTS OF AUSTRALIA, U.S., UK, RUSSIAN FEDERATION, SWEDEN, JAPAN, CSFR, MEXICO, EGYPT, POLAND, PHILIPPINES, NIGERIA, AND ITALY. OTHER STATES MAY BE INVITED OR SEEK TO PARTICIPATE AS TIME GOES ON. AMBASSADOR WILSON MADE CLEAR HIS INTEREST IN HAVING VIENNA AND THE IAEA BE A MAJOR PLAYER IN THE PREPARATIONS FOR THE 1995 CONFERENCE

TO EXTEND THE NPT. WE EXPECT THAT HE WILL MAKE EVERY EFFORT TO USE THE FRIENDS GROUP TO THIS END.

3. (C) WE BELIEVE THAT VIENNA REPS CAN MAKE A USEFUL CONTRIBUTION TO EFFORTS TO SHAPE A SUCCESSFUL CONFERENCE IN 1995 PARTICULARLY THROUGH THEIR EXPERTISE ON THE IMPORTANT ISSUES OF SAFEGUARDS (UNDER NPT ARTICLE III) AND PEACEFUL USES OF NUCLEAR ENERGY (UNDER ARTICLE IV),

BOTH AREAS IN WHICH THE IAEA SERVES AS THE CENTRAL MULTILATERAL FOCAL POINT. THEREFORE, WE SUPPORT AMBASSADOR WILSON'S INITIATIVE TO REVIVE THE NPT FRIENDS GROUP, AND THE U.S. EXPECTS TO PARTICIPATE ACTIVELY IN ITS WORK. AT THE SAME TIME, WE DO NOT BELIEVE IT WOULD BE DESIRABLE FOR THE VIENNA FRIENDS GROUP TO ENGAGE ITSELF TOO INTENSIVELY ON ISSUES WHERE THE CENTER OF EXPERTISE OR RESPONSIBILITY LIES ELSEWHERE, SUCH AS THE UN OR THE CD. ON THE OTHER HAND, NPT DISCUSSIONS IN VIENNA CAN BE USEFUL FOR DEVELOPING INFORMATION ABOUT THE VIEWS OF OTHER GOVERNMENTS ON THE RANGE OF ISSUES LIKELY TO ARISE IN CONNECTION WITH THE 1995 NPT CONFERENCE.

4. (C) U.S. PREPARATIONS FOR THE 1995 NPT CONFERENCE ARE WELL UNDERWAY. AN INTERAGENCY NPT WORKING GROUP NOW MEETS REGULARLY UNDER ACDA CHAIRMANSHIP FOR THE PURPOSE OF IDENTIFYING AND ANALYZING THE MANY SUBSTANTIVE AND PROCEDURAL ISSUES RELATED TO THE 1995 NPT CONFERENCE. AND TO DEVELOP U.S. POSITIONS ON THESE ISSUES. EXTENSIVE BILATERAL AND MULTILATERAL CONSULTATIONS HAVE BEEN A KEY ELEMENT OF U.S. PREPARATIONS FOR NPT REVIEW CONFERENCES. WE BELIEVE THAT SUCH CONSULTATIONS IN

CONNECTION WITH THE 1995 NPT CONFERENCE WILL BE ESSENTIAL. COORDINATION WITH OTHER GROUPS E.G., FRIENDS OF THE NPT, WHERE DISCUSSIONS ABOUT THE 1995 CONFERENCE WILL OCCUR, WILL BE EXTREMELY IMPORTANT AS WELL. WE, THEREFORE, WISH TO ASSURE THAT U.S. PARTICIPANTS IN THE VARIOUS FORA WHERE THE 1995 NPT CONFERENCE MAY BE DISCUSSED HAVE THE BENEFIT OF, AND REFLECT, THE CURRENT STATE OF PLAY ON USG PREPARATIONS FOR 1995.

5. (C) U.S. VIEWS ON THE ISSUES SET OUT IN THE AUSTRALIAN-DRAFTED PAPER FOR THE JULY 8 MEETING OF THE

FRIENDS OF THE NPT ARE PROVIDED IN PARA. 6 BELOW FOR AMB. BECKER'S USE, AS APPROPRIATE. WE WOULD NOT ATTEMPT TO RESPOND TO EVERY POINT IN THE FRIENDS DISCUSSION PAPER. IN SOME CASES, ISSUES POSED ARE NEW ONES OR ARE THE SUBJECT OF INTERNAL USG CONSIDERATION AND NO FINAL POSITIONS HAVE YET BEEN TAKEN. FOR EXAMPLE, WE DO NOT YET HAVE VIEWS ON WHAT OTHER PAPERS THE IAEA MIGHT PREPARE FOR THE PREPDOM'S BACKGROUND. MOREOVER, SINCE THIS MEETING PRECEDES THE NPT DEPOSITARIES MEETING, WHERE WE HOPE TO REACH AGREEMENT WITH THE UK AND RUSSIA ON A NUMBER OF PROCEDURAL ISSUES RELATED TO 1995, THE PRINCIPAL U.S. OBJECTIVE SHOULD BE TO ASCERTAIN THE VIEWS OF OTHER PARTIES ON THE VARIOUS ISSUES. WASHINGTON WOULD APPRECIATE A REPORT ON THIS FRIENDS MEETING AND BEING ALERTED TO FUTURE MEETINGS OF THE FRIENDS GROUP SO THAT APPROPRIATE, CURRENT GUIDANCE CAN BE PROVIDED.

6. (U) THE FOLLOWING ARE GENERAL POINTS ON U.S. VIEWS ON THE 1995 NPT CONFERENCE, FOR USE AS APPROPRIATE, AS WELL AS POINTS WHICH FOLLOW THE OUTLINE OF THE DISCUSSION PAPER PREPARED FOR THE JULY 8 FRIENDS MEETING.

I. GENERAL

(A) THE 1995 CONFERENCE TO EXTEND THE NPT WILL BE A CRITICAL EVENT IN THE LIFE OF THE TREATY. THE EXTENSION OF THE NPT IS VITAL TO THE MAINTENANCE OF A STRONG AND EFFECTIVE NONPROLIFERATION REGIME.

(B) THE NPT HAS PROVED ITS VALUE OVER THE YEARS:

NPT Gen. Corresp.  
 Jan. 1991 - Dec. 1993  
 Lot 2-77-1-2-4-6, Box 4

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-- IT HAS ESTABLISHED AN INTERNATIONAL NORM UNDER WHICH VIRTUALLY ALL NATIONS VIEW THE FURTHER SPREAD OF NUCLEAR WEAPONS AS A GRAVE THREAT TO REGIONAL AND GLOBAL SECURITY.

-- BY INHIBITING THE SPREAD OF NUCLEAR WEAPONS, THE NPT HAS CONTRIBUTED TO THE CREATION OF AN INTERNATIONAL SECURITY ENVIRONMENT THAT HAS FACILITATED U.S. AND RUSSIAN ARMS REDUCTION EFFORTS.

-- THE NPT HAS FOSTERED WIDE-RANGING COOPERATION IN THE PEACEFUL USES OF NUCLEAR ENERGY FOR ECONOMIC AND SOCIAL DEVELOPMENT.

(C) RECENT INTERNATIONAL EVENTS FURTHER DEMONSTRATE THE IMPORTANCE OF THE NPT. ITS APPEAL TO AN EVER-GROWING NUMBER OF STATES IS VIVIDLY DEMONSTRATED BY THE

ADHERENCE IN THE LAST YEAR OF SOUTH AFRICA, TANZANIA, ZAMBIA, ZIMBABWE, LITHUANIA, ESTONIA, LATVIA, CHINA, AND SLOVENIA.

(D) THE FRENCH NATIONAL ASSEMBLY ALSO HAS GIVEN ITS APPROVAL TO FRANCE'S ADHERENCE TO THE NPT AND WE EXPECT IT TO DO SO SOON. ALL THE NON-RUSSIAN STATES OF THE FORMER SOVIET UNION HAVE COMMITTED TO JOIN THE NPT AS NON-NUCLEAR WEAPON STATES. MOST RECENTLY, UKRAINE, BYELARUS, AND KAZAKHSTAN HAVE UNDERTAKEN A LEGAL COMMITMENT TO JOIN THE NPT IN THE SHORTEST POSSIBLE TIME.

(E) THE U.S. STRONGLY BELIEVES THAT THE INDEFINITE EXTENSION OF THE NPT WOULD BEST SERVE THE INTERESTS OF ITS PARTIES -- INDEED OF ALL STATES; AND OVERALL, RECENT EVENTS HAVE ENHANCED THE PROSPECTS FOR SUCH AN EXTENSION.

#### II. UNGA 47

(A) AN INFORMAL MEETING OF NPT PARTIES AT THE UNGA LAST YEAR REACHED AGREEMENT THAT AN ITEM CONCERNING THE 1995 NPT CONFERENCE AND ITS PREPARATIONS SHOULD BE PLACED ON THE AGENDA OF THE 47TH UNGA. THIS AGREEMENT WAS REFLECTED IN DECISION 46/413 ADOPTED BY THE UNGA ON DECEMBER 6, 1992.

(B) A CAUCUS OF NPT PARTIES WILL BE HELD ON THE MARGINS OF THE 1992 UNGA TO ESTABLISH THE PREPCOM AND TO PREPARE A RESOLUTION REQUESTING UN SUPPORT FOR THE 1995 CONFERENCE AND ITS PREPARATIONS. THE CAUCUS ALSO SHOULD CHOOSE THE DATE FOR THE FIRST PREPCOM MEETING.

(C) WE BELIEVE THAT DECISIONS CONCERNING THE VENUE AND SCHEDULING FOR OTHER PREPCOM MEETINGS SHOULD BE TAKEN BY THE PREPCOM ITSELF WHEN IT MEETS NEXT YEAR.

#### III. TIMING FOR THE CONFERENCE AND PREPCOMS

(A) WE BELIEVE THAT THE 1995 NPT CONFERENCE SHOULD BE CONVENED AS SOON AS POSSIBLE AFTER THE TREATY'S TWENTY-FIFTH ANNIVERSARY ON MARCH 5, 1995. THE EXACT TIMING OF THE CONFERENCE WILL DEPEND LARGELY ON THE AVAILABILITY OF CONFERENCE FACILITIES AND THE TIMING OF OTHER INTERNATIONAL MEETINGS.

(B) WITH RESPECT TO THE VENUE OF THE CONFERENCE, ITSELF, WE DO NOT BELIEVE THAT THE NPT CAUCUS HELD LAST FALL IN NEW YORK REACHED A DECISION ON THE VENUE FOR THE CONFERENCE. THE NPT CAUCUS TO BE HELD THIS FALL SHOULD

TAKE SUCH A DECISION AND WE SEE NO OBSTACLE TO REACHING

A CONSENSUS ON THIS ISSUE.

(C) AN UNDERSTANDING WAS REACHED AT THE CAUCUS LAST FALL TO HOLD THE FIRST MEETING OF THE PREPCOM IN NEW YORK DURING THE FIRST HALF OF 1993.

(D) WE BELIEVE THAT THE CONFERENCE COULD BE PROPERLY PREPARED WITH THREE MEETINGS OF ITS PREPARATORY COMMITTEE AND THAT THE SCHEDULE SUGGESTED IN THE DISCUSSION PAPER WOULD BE APPROPRIATE.

(E) FYI ONLY: WE HAVE RESERVATIONS ABOUT HOLDING A PREPCOM MEETING IN VIENNA. PAST ANALYSES OF VIENNA AS A PREPCOM SITE HAVE CONCLUDED THAT IT WOULD BE MORE COSTLY THAN OTHER SITES. IN ADDITION, INsofar AS THE PREPCOM IS LIKELY TO BE OCCUPIED WITH LARGELY PROCEDURAL ASPECTS OF THE 1995 CONFERENCE, AND MAY RELY ON PAST REVIEW CONFERENCE PRECEDENTS, WE QUESTION WHETHER ENOUGH OF THE PERMANENT MISSIONS IN VIENNA COULD FIELD REPRESENTATIVES WITH EXPERIENCE IN THESE AREAS. FINALLY, HOWEVER, IT WILL BE THE NPT PARTIES THEMSELVES WHO WILL DECIDE UPON THE VENUE FOR THE PREPCOMS. WE INTEND TO STUDY THIS ISSUE FURTHER IN ANTICIPATION THAT IT WILL ARISE THIS FALL IN NEW YORK AT THE CAUCUS OF NPT PARTIES. U.S. PARTICIPANT SHOULD BE IN A LISTENING MODE ON THIS ISSUE. END FYI.

#### IV. IAEA BACKGROUND DOCUMENTS

(A) WE BELIEVE THAT IAEA SUBMISSION OF BACKGROUND DOCUMENTS COULD BE USEFUL.

(B) IAEA EFFORTS TO STRENGTHEN SAFEGUARDS ARE OF PARTICULAR IMPORTANCE TO THE IMPLEMENTATION OF THE NPT AND A FULL DISCUSSION OF THESE EFFORTS WOULD BE APPROPRIATE.

(C) GREATER EFFORT SHOULD BE DIRECTED TOWARD ENCOURAGING NPT PARTIES THAT HAVE NOT YET DONE SO TO CONCLUDE THEIR OBLIGATORY NPT SAFEGUARDS AGREEMENTS. THESE FULL-SCOPE SAFEGUARDS AGREEMENTS ARE REQUIRED WHETHER OR NOT A STATE HAS NUCLEAR FACILITIES.

(D) THE RECENT REPORT BY THE SECRETARIAT, GOV/INF/656, DATED 19 MAY 1992 INDICATES THAT OVER ONE THIRD OF THE STATES PARTY TO THE TREATY HAD NOT YET FULFILLED THEIR ARTICLE III OBLIGATION TO CONCLUDE A SAFEGUARDS AGREEMENT. THIS SITUATION MUST BE RECTIFIED.

#### V. OFFICE HOLDERS

(A) THE LEADERSHIP OF THE 1995 NPT CONFERENCE WILL BE CRUCIAL.

(B) THE EVENTUAL PRESIDENT OF THE 1995 NPT CONFERENCE SHOULD POSSESS KNOWLEDGE OF THE NPT AND THE NONPROLIFERATION REGIME, INTERNATIONAL STATURE, EXEMPLARY LEADERSHIP QUALITIES, COMPETENCE, AND PROVEN ABILITY IN TOUGH NEGOTIATING SITUATIONS.

(C) IF THE STRUCTURE OF THREE MAIN COMMITTEES IS UTILIZED IN 1995, FOR EXAMPLE, TO FACILITATE A REVIEW OF THE NPT AT THAT TIME, THEN WE MIGHT BE GUIDED BY THE PRECEDENTS ESTABLISHED BY PAST REVIEW CONFERENCES IN DETERMINING THE CHAIRMEN OF THESE COMMITTEES.

REVIEW VS. EXTENSION CONFERENCE (IF RAISED)

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-- WE EXPECT THAT THERE WILL BE INTEREST IN  
"REVIEWING" THE NPT IN CONNECTION WITH THE EXTENSION  
DECISION.

-- THE PRINCIPAL PURPOSE OF THE 1995 NPT

CONFERENCE MUST BE THE EXTENSION OF THE NPT. THE  
DECISION TO DO SO IS A SEPARATE ACT OF THE 1995  
CONFERENCE MANDATED BY THE TREATY ITSELF, AND NOT TIED  
TO OR DEPENDENT ON ANY OTHER ACTION THE CONFERENCE MIGHT  
TAKE.

VI. ARTICLE X

(A) THE U.S. STRONGLY SUPPORTS THE INDEFINITE EXTENSION  
OF THE NPT IN 1995 AS AN OUTCOME BEFITTING ITS  
INVALUABLE CONTRIBUTION TO THE NUCLEAR NONPROLIFERATION  
REGIME SINCE 1970, AND IN VIEW OF THE UNABATING  
IMPORTANCE OF INTERNATIONAL EFFORTS TO PREVENT THE  
SPREAD OF NUCLEAR WEAPONS.

(B) IN VIEW OF THE UNPRECEDENTED NATURE OF THE 1995 NPT  
CONFERENCE, WE BELIEVE THAT CAREFUL CONSIDERATION SHOULD  
BE GIVEN TO THE PROCEDURES WHICH WILL GOVERN THE  
EXTENSION DECISION. BAKER

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