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ACTION 10-19

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INFO LOG-00 ACDA-17 AMAD-01 CEQ-01 CIAE-00 OASY-00 DODE-00
-DOEE-00 -CISA-02 -EB-00 -EUR-00 -H-01 -INR-00 L-00
ADS-00 NRC-03 NRRC-00 NSAE-00 NSCE-00 OES-00 DIC-02
PA-01 PM-00 SDEL-00 SMP-00 SP-00 SS-00 TRSE-00
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R 011821Z MAR 93
FM USMISSION USVIENNA
TO SECSTATE WASHDC 5667
INFO AMEMBASSY LONDON
AMEMBASSY MOSCOW
USMISSION GENEVA
USMISSION USUN NEW YORK
AMEMBASSY WARSAW

C O N F I D E N T I A L USVIENNA 00570

DEPT FOR ACDA

GENEVA FOR CD DEL

FROM USMISSION UNWIE

E.O. 12356: DECL: OADR
TAGS: IAEA, AORC, ENRG, KNNP, KSCA, MNUG, PARM, TRGY
SUBJECT: NPT DEPOSITARIES MEETING - FEBRUARY 25, 1993

1. CONFIDENTIAL - ENTIRE TEXT.

2. SUMMARY: THE NPT DEPOSITARIES, U.S., UK, RUSSIAN FEDERATION, MET TO CONTINUE DISCUSSIONS ON PREPARING FOR THE 1995 NPT CONFERENCE AND THE FIRST SESSION OF THE PREPARATORY COMMITTEE (PREPCOM). RUSSIAN REP AGREED TO APPROACH MAJOR WESTERN CONTRIBUTORS REGARDING THEIR INTEREST IN USING THE UN SCALE OF ASSESSMENTS TO FINANCE THE CONFERENCE. U.S. SIDE PROMISED TO PROVIDE TO UK AND RUSSIA PROPOSED CHANGES TO THE REVIEW CONFERENCE RULES OF PROCEDURE TO TAKE INTO ACCOUNT THE EXTENSION DECISION. ALL AGREED TO CIRCULATE A NOTIFICATION OF THE FIRST PREPCOM TO STATES THAT HAD ADHERED IN THEIR CAPITAL. END SUMMARY.

3. NPT DEPOSITARIES MET ON THE MARGINS OF THE IAEA BOARD OF GOVERNORS ON FEBRUARY 25. UK REP, BRIAN DONNELLY, FCO, CHAIRED THE MEETING, SUPPORTED BY JUDITH SLATER OF THE SAME OFFICE. RUSSIA WAS REPRESENTED BY SERGEI KISLYAK, MFA, SUPPORTED BY VLADIMIR PAVL INOV, RUSSIAN MISSION TO IAEA. U.S. DEL WAS HEADED BY DR. MICHAEL ROSENTHAL, ACDA, AND INCLUDED SUSAN BURK, ACDA; CARL STOIBER, STATE; ED FEI, DOE AND LT. COL. GUY ROBERTS, OJCS. AMBASSADOR JANE BECKER ALSO PARTICIPATED IN THE MEETING.

FINANCES

4. DONNELLY RECAPPED PAST DEPOSITARIES DISCUSSION ON CONFERENCE FINANCING. HE NOTED THAT SOME IN THE

WESTERN GROUP HAD NOT RESPONDED FAVORABLY WHEN PRESENTED WITH THE PROSPECT OF USING THE UN SCALE OF ASSESSMENTS FOR THE 1995 NPT CONFERENCE. ROSENTHAL REITERATED U.S. VIEWS ON THIS QUESTION - Q WE ARE PREPARED TO STAY WITH TRADITIONAL FORMULA; WE WILL CONSIDER OTHER FORMULAE AS LONG AS THEY DO NOT ENTAIL ANY INCREASE IN THE U.S. PERCENTAGE SHARE AND DO NOT SINGLE OUT THE NUCLEAR WEAPON STATES ASQA GROUP.

KISLYAK SAID THE RF HAD NOT FINALIZED ITS THINKING BUT WAS LOOKING FOR A FORMULA THAT BETTER REFLECTED THE BROADER MEMBERSHIP IN THE TREATY AND CHANGED POLITICAL CIRCUMSTANCES. HE SAID HE WOULD BEGIN CONSULTATIONS WITH THOSE WESTERN COUNTRIES THAT WOULD BE MOST DIRECTLY AFFECTED BY A CHANGE TO THE UN SCALE TO ENCOURAGE THEIR SUPPORT FOR SUCH A CHANGE. DONNELLY INDICATED PREPAREDNESS TO RAISE THIS AT THE NEXT EC MEETING AS WELL. KISLYAK PROMISED TO INFORM THE OTHER DEPOSITARIES OF THE RESULTS OF HIS CONSULTATIONS.

Dtb

CHAIRMANSHIP

5. DONNELLY REPORTED ON APPARENT SELECTION BY THE WESTERN GROUP OF NETHERLANDS REP JAN HOKENA TO BE ITS CANDIDATE FOR CHAIRMAN OF THE FIRST PREPCOM. KISLYAK SAID HE WOULD TRY TO GET INFORMATION ON EASTERN AND NONALIGNED CONSIDERATION OF THIS ISSUE.

OBSERVERS

6. DONNELLY REPORTED THAT, WITH EXCEPTION OF GERMANY, WESTERN GROUP MEMBERS GENERALLY OPPOSED PERMITTING OBSERVERS TO ATTEND THE PREPCOMS. KISLYAK SAID RUSSIA AGREED BUT STRESSED THE NEED TO THINK ABOUT NEXT STEPS IF THE PRICE OF KEEPING OBSERVERS OUT WAS TOO HIGH. ALL AGREED ON THE NEED TO BROADEN CONSULTATIONS ON THIS ISSUE TO KEY NONALIGNED STATES.

RULES OF PROCEDURE

7. ROSENTHAL REVIEWED U.S. IDEAS ON RULES OF PROCEDURE FOR THE 1995 CONFERENCE. HE SAID THE U.S. BELIEVED THE RULES USED AT PAST REVCONS NEEDED TO BE REVISED TO TAKE THE EXTENSION DECISION EXPLICITLY INTO ACCOUNT. IN THIS CONNECTION, THE U.S. BELIEVED IT WAS USEFUL TO KEEP SUCH RULES SEPARATE FROM RULES DEALING WITH OTHER CONFERENCE DECISION-MAKING WHICH PLACE A PREMIUM ON OBTAINING CONSENSUS. WHILE A CONSENSUS EXTENSION DECISION WAS VERY DESIRABLE, THE NPT ITSELF DID NOT REQUIRE IT. HE OFFERED TO SHARE U.S. VIEWS ON REVISIONS TO THE RULES IN THE NEAR FUTURE. ALL AGREED THAT ONCE THE DEPOSITARIES HAD AGREED ON AN APPROACH TO THE RULES, THESE IDEAS WOULD BE PROVIDED TO THE UN SECRETARIAT.

FUTURE PREPCOMS

8. ALL AGREED THAT THREE PREPCOM SESSIONS SHOULD BE ADEQUATE TO PREPARE FOR THE CONFERENCE BUT THEY WOULD

BE PREPARED TO CONSIDER A FOURTH SESSION PROVIDED THE NUMBER OF WEEKS TOTAL DID NOT EXCEED FOUR TO FIVE. KISLYAK REPORTED THAT MEXICO WAS SENDING STRONG SIGNALS VIA MEXICO CITY, THAT IT WOULD SEEK SUBSTANTIVE DISCUSSIONS AT PREPCOMS. KISLYAK WAS AFRAID, HE SAID, THAT MEXICO HAD SOMETHING ELSE IN MIND BESIDES SIMPLY MAKING TIME AVAILABLE FOR SUBSTANTIVE INTERVENTIONS. RATHER, HE SAID, IT APPEARED THE GOM WOULD SEEK TO USE THE PREPCOMS TO DEVELOP CONDITIONS FOR EXTENSION. ALL AGREED THAT IT WOULD BE COUNTERPRODUCTIVE TO TRY TO PREVENT STATES FROM MAKING SUBSTANTIVE STATEMENTS AT THE PREPCOM. THE DEPOSITARIES AGREED TO STUDY FURTHER THE ISSUE OF USING THE PREPCOM FOR SUBSTANTIVE WORK ON THE GROUNDS THAT THE 1995 CONFERENCE WAS FUNDAMENTALLY

*NPT Gen. Corresp.
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DIFFERENT FROM PAST REVCOMS WHERE THE PREPCOMS HAD BEEN
STEERED AWAY FROM SUBSTANCES.

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ENCOURAGED TO MOVE QUICKLY ALONG THE ABOVE LINES.

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DEPOSITARIES NOTIFICATION OF FIRST PREPCOM

9. ROSENTHAL REVIEWED THE PRACTICE OF THE PAST TWO
REVCOMS WHERE THE DEPOSITARIES EACH CIRCULATED A NOTICE
OF THE FIRST PREPCOM TO PARTIES THAT HAD ADHERED IN
THEIR OWN CAPITAL. KISLYAK SAID HE HAD UNDERSTOOD THAT
U.S. WANTED TO BE THE SOLE NOTIFIER. NOW THAT THIS HAD
BEEN CLARIFIED, HE ENDORSED THE PROPOSAL AND THE U.S.
DRAFT DIPLOMATIC NOTE. U.S. AGREED TO CONTACT THE UN
SECRETARIAT TO IDENTIFY A DATE FOR SUBMISSION OF NAMES
OF REPRESENTATIVES TO THE PREPCOM. ALL AGREED TO
CIRCULATE NOTES IN CAPITALS OF NPT PARTIES FOR MAXIMUM
EFFECT AS WELL AS IN NEW YORK AND/OR DEPOSITARIES

CAPITALS.

PROSPECTS FOR INDEFINITE EXTENSION

10. DONNELLY NOTED THAT SUPPORT FOR INDEFINITE
EXTENSION WAS GROWING WITH G-7, EC AND NATO ENDORSEMENT
OF IT. WHILE ALL MEMBERS OF THE WIDER WESTERN GROUP
SUPPORTED INDEFINITE EXTENSION, SOME MEMBERS CLEARLY
WANTED TO SEE GREATER PROGRESS IN AREAS LIKE NUCLEAR
TEST BAN AND SECURITY ASSURANCES. DONNELLY NOTED
CANADIAN IDEA OF WORKING THROUGH REGIONAL GROUPS, E.G.,
OAU AND OAS, TO PROMOTE SUPPORT FOR INDEFINITE
EXTENSION. KISLYAK AGREED ON THE NEED TO WORK WITH
OTHER COUNTRIES TOWARD THIS END. FOR ITS PART, RUSSIA
WAS FOCUSING ON BRINGING FSU STATES INTO THE NPT
BEFORE 1995. HE INDICATED THAT THE 1995 CONFERENCE IS
A PERMANENT PART OF THE BRIEFING MATERIAL FOR ALL
SENIOR RUSSIAN OFFICIALS IN THEIR POLITICAL CONTACTS
WITH OTHER COUNTRIES. U.S. DEL STRESSED THE NEED TO
FOCUS ON INDIVIDUAL COUNTRIES IN CONTEXTS OTHER THAN
TRADITIONAL POLITICAL GROUPINGS. STOIBER NOTED THAT
CURRENT OAU EFFORT TO NEGOTIATE AN AFRICAN NUCLEAR
WEAPON FREE ZONE PROVIDES AN OPPORTUNITY TO PROMOTE
INDEFINITE EXTENSION OF THE NPT IF WE CAN ENCOURAGE USE
OF THE NPT AS THE JURIDICAL BASIS FOR AN ANWFZ TREATY.
ALL AGREED ON THE NEED TO ENLIST OTHER NP PARTIES IN
THE EFFORT TO PROMOTE WIDE SUPPORT FOR INDEFINITE
EXTENSION. IN THIS CONNECTION, ROSENTHAL STRESSED THE
IMPORTANCE OF FOCUSING ON THE RANGE OF NPT BENEFITS,
INCLUDING TECHNICAL ASSISTANCE, WHEN APPROACHING OTHER

PARTIES. ALL AGREED THAT THERE SHOULD BE NO INDICATION
THAT THE DEPOSITARIES WERE NOT COMPLETELY DETERMINED TO
ACHIEVE INDEFINITE EXTENSION.

ORGANIZATIONAL ISSUES

11. KISLYAK REPORTED ON POLAND'S RENEWED INTEREST TO
PUT FORWARD A CANDIDATE FOR THE CONFERENCE PRESIDENCY.
THEY ARE HOLDING OFF NAMING A SPECIFIC INDIVIDUAL UNTIL
THEY KNOW THE LEVEL OF REPRESENTATION AT THE
CONFERENCE. THE POLISH FOREIGN MINISTER IS AVAILABLE
IF CONFERENCE REPRESENTATION WILL BE AT A HIGH LEVEL.
ROSENTHAL RESPONDED THAT THE U.S. WAS PREPARED TO
SUPPORT POLAND'S CANDIDACY -- ALBEIT NOT ACTIVELY --
BUT THE COP NEEDED TO IDENTIFY A SPECIFIC PERSON AT AS
HIGH LEVEL AS POSSIBLE AS SOON AS POSSIBLE. HE
SUGGESTED THAT POLAND THEN NEEDED TO SOLIDIFY EASTERN
GROUP SUPPORT AND BEGIN CONSULTING WITH OTHER KEY
PARTIES SOONEST. ALL AGREED THAT POLAND SHOULD BE

12. THE U.S. RAISED CANADA'S RECENT PROPOSAL TO
RESTRUCTURE THE CONFERENCE ORGANIZATION ALONG THE LINES
OF TWO MAIN COMMITTEES, ONE FOR REVIEW AND ONE FOR
EXTENSION OF THE NPT. THE U.S. AND RUSSIA AGREED THAT
WHILE OPTICALLY THIS MIGHT BE APPEALING, IT COULD HAVE
THE ADVERSE RESULT OF CREATING GREATER LINKAGE BETWEEN
REVIEW AND EXTENSION. KISLYAK NOTED, AS WELL, THAT A
SEPARATE COMMITTEE ON EXTENSION SUGGESTS WE HAVE
SOMETHING TO DISCUSS ON THIS ISSUE. THIS DOES NOT MAKE

SENSE IF WE HOPE TO KNOW THE OUTCOME OF THE CONFERENCE
BEFORE IT BEGINS. DONNELLY WAS NOT SURE HOW THE
EXTENSION DECISION WOULD BE FORMULATED IF THERE WAS NO
SUCH MECHANISM. THE U.S. NOTED THAT A SMALL GROUP,
SUCH AS A FRIENDS OF THE PRESIDENT, MAY BE A BETTER
VEHICLE FOR DISCUSSIONS ON EXTENSION THAN AN OPEN-ENDED
MAIN COMMITTEE. ALL AGREED THAT IT WAS PREMATURE TO
BEGIN DISCUSSING AMONG THE PARTIES CONFERENCE OUTCOMES
SHORT OF INDEFINITE EXTENSION.

ISSUES LIKELY TO ARISE IN 1995

13. ALL AGREED THAT, IN ADDITION TO TRADITIONAL NPT
REVCOM ISSUES, SUCH AS CTB AND SECURITY ASSURANCES, THE
PARTIES WERE LIKELY TO BE INTERESTED IN SUCH QUESTIONS
AS DISPOSITION OF FISSILE MATERIAL FROM DISMANTLED
WEAPONS, AND INTERNATIONAL PLUTONIUM MANAGEMENT.
COMPLIANCE ISSUES WERE LIKELY TO BE MORE PROMINENT IN
THE WAKE OF IRAQ AND NORTH KOREA. THE U.S. SIDE
SUGGESTED THAT THE VIENNA-BASED FRIENDS OF THE NPT,
WHICH WE UNDERSTOOD WOULD MEET AGAIN IN MARCH, MIGHT BE
ENCOURAGED TO FOCUS ITS ATTENTION ON IAEA-SPECIFIC
ISSUES SUCH AS STRENGTHENING OF SAFEGUARDS. KISLYAK
AGREED THAT THIS MIGHT BE USEFUL BUT STRESSED THAT
RUSSIA DID NOT WANT TO SEE THE INTERNATIONAL COMMUNITY
BECOME ENGAGED IN A DEBATE ON THE FATE OF FISSILE
MATERIAL FROM WEAPONS. RUSSIA WOULD BE PREPARED TO
REPORT TO THE CONFERENCE ON WHAT IT HAD DONE IN THIS
AREA BUT DID NOT WANT THE CONFERENCE TO TAKE THIS UP
FOR DISCUSSION. ALL AGREED THAT SUCH ISSUES WOULD

ARISE AND THE DEPOSITARIES WOULD NEED TO HAVE ANSWERS.
KISLYAK ALSO SAID THAT NORTH KOREA COULD BE AN ISSUE IN
1995, PARTICULARLY IF IT DECIDED TO WITHDRAW FROM THE
NPT. ALL AGREED THAT THE INTERNATIONAL RESPONSE, TO
THAT EVENT, WOULD BE AN EXTREMELY IMPORTANT SIGNAL OF
THE HEALTH OF THE TREATY.

VENUE FOR PREPCOMS AND CONFERENCE

14. ALL DELS INDICATED THEIR GOVERNMENTS' RELATIVE
FLEXIBILITY ON THE QUESTION OF PREPCOM VENUE. THE U.S.
REITERATED ITS RESISTANCE TO VIENNA AND ITS PREFERENCE
FOR NEW YORK AS A CONFERENCE SITE BECAUSE OF
POTENTIALLY GREATER PARTICIPATION THERE.

NEXT MEETING

15. UK SAID THAT IT WOULD DRAFT A REPORT OF THIS
MEETING FOR THE DEPOSITARIES. THEY AGREED TO MEET
AGAIN IF NECESSARY BEFORE THE FIRST PREPCOM.

GENEVA ACTIVITY

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INCOMING
TELEGRAM

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16. DONNELLY REPORTED THAT UK DEL IN GENEVA IS BEING
PRESSED BY AUSTRALIA TO HOLD ANOTHER WESTERN GROUP
MEETING ON NPT ISSUES ON APRIL 2. THIS, DESPITE THE
FACT THAT THE WESTERN GROUP AGREED AT ITS FEBRUARY 5
MEETING TO CONVENE AGAIN ON THE MARGINS OF THE UNDC.

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THE DEPOSITARIES AGREED THAT CONTINUING EFFORTS BY SOME
CD DELEGATIONS IN GENEVA TO CENTRALIZE PREPARATIONS FOR
THE NPT CONFERENCE IN GENEVA WERE UNHELPFUL. BECKER

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