

EXHIBIT 46

UNITED STATES GOVERNMENT

Memorandum

TO : MR. C. D. BRENNAN

FROM : MR. G. C. MOORE

SUBJECT: KEY BLACK EXTREMIST PROGRAM
RACIAL MATTERS

- 1 - Mr. W. C. Sullivan
- 1 - Mr. J. P. Mohr
- 1 - Mr. C. D. Brennan
- 1 - Mr. Casper

DATE: December 22, 1970

- 1 - Mr. Conrad
- 1 - Mr. R. D. Cotter
- 1 - Mr. G. C. Moore
- 1 - Mr. Glass

Tolson	✓
DeLoach	✓
Mohr	✓
Bishop	
Casper	
Callahan	
Conrad	
Felt	
Gale	
Rosen	
Sullivan	
Tavel	
Walters	
Webb	
White	
Tele. Room	
Holmes	
Gandy	

To recommend that the attached airtel be sent to all offices setting up a Key Black Extremist/(KBE) Program to intensify our coverage on certain black extremists.

Because of the violence potential of all black extremists, we have required that the field give priority attention to the investigations of all black extremists. The information submitted by the field indicates that there is a need for intensified coverage on a group of black extremists who are either key leaders or activists and are particularly extreme, agitative, anti-Government, and vocal in their calls for terrorism and violence. Leaders of the violence-prone Black Panther Party have indicated that the "revolution" is entering the beginning phases of actual armed struggle and our investigations indicate there are certain extremists more likely to resort to or to order terrorism as a tactic and therefore require particular attention.

Intensified coverage to bring to bear the total capabilities of the Bureau on investigations of these individuals is warranted. We should cover every facet of their current activities, future plans, weaknesses, strengths, and personal lives to neutralize the effectiveness of each KBE. The finances, travel, utterances, and possible violation of Federal and local law of these individuals should receive the closest investigative and supervisory attention.

Following the receipt of an investigative summary report, reports on these individuals should be submitted every 90 days, with interim letterhead memoranda, in order that our intensified coverage can be better followed and dissemination made on a timely basis. About 90 cases are involved in this intensified coverage.

RECOMMENDATION:

That the attached airtel be sent to each field office.

Enclosure

CEG:ekw
(9)

REC-3

62-103

Handwritten initials and signatures: "WJ", "C", "V", "L-25", "1-1-71", "11/22/70"

December 23, 1970

Airtel

REC-3 67-115-373

To: SAC, Albany
From: Director, FBI

- 1 - Mr. W. C. Sullivan
- 1 - Mr. J. P. Mohr
- 1 - Mr. E. D. Brennan
- 1 - Mr. Casper
- 1 - Mr. Conrad
- 1 - Mr. R. D. Cottar
- 1 - Mr. G. C. Eboore
- 1 - Mr. Glass

**KEY BLACK EXTREMIST PROGRAM
RACIAL MATTERS**

During your investigations of black extremist organizations and individuals, you have furnished information indicating that certain individuals are extremely active and most vocal in their anti-government statements and their calls for terrorism and violence. Although the violence potential in all black extremists necessitates continued priority attention by all offices, there are certain individual leaders and activists who can be considered as key black extremists (KBE).

At this time, the Bureau is designating those on the attached list as KBE. The term KBE does not require that an individual actually hold an official position in an organization, but is to include others of equal importance because of their influence as black extremists.

An intensified investigation of each person on the attached list must be immediately initiated with the objective of developing complete and detailed information on their day-to-day activities and future plans. Each office must continually remain alert for additions to the KBE list. Submit all recommendations to name specific subjects KBE to the Bureau for approval. These cases must be given intensive investigative attention and close supervision by all offices. Maintain a high level of

Enclosure

2 - All Offices (Enclosure)

E. Greer
(123)

SEE NOTE PAGE THREE

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 KEY BLACK EXTREMIST PROGRAM

informant coverage on the subjects. All avenues of investigative attention must be explored and necessary recommendations to the Bureau must be made promptly.

The desirable coverage must include, but not be limited to, the following investigation. These investigations must be conducted with initiative and imagination in order that the desired results are achieved. Each of these cases will receive close scrutiny at the Bureau.

(1) All KBEs must be included in Priority I of the Security Index. If not already so included, promptly submit FD-122.

(2) All KBEs must be included in the Black Nationalist Photograph Album (BNPA). Promptly submit photograph and required background on each KBE not presently in the BNPA and when a subject is designated a KBE.

(3) All aspects of the finances of a KBE must be determined. Bank accounts must be monitored. Safe deposit boxes, investments, and hidden assets must be located and available information regarding them must be reported.

(4) Continued consideration must be given by each office to develop means to neutralize the effectiveness of each KBE. Any counterintelligence proposal must be approved by the Bureau prior to implementation.

(5) Obtain suitable handwriting specimens of each KBE to be placed in the National Security File in the Laboratory. When possible, obtain specimens from public records, law enforcement agencies, and similar sources. Send specimens to the Bureau under separate cover letter by registered mail for the attention of the FBI Laboratory. When they are of value as evidence, so state in the transmittal letter and request their return after copies have been made. Specimens should be sufficient to permit future comparisons by the Laboratory.

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KEY BLACK EXTREMIST PROGRAM

(6) Particular efforts should be made to obtain records of and/or reliable witnesses to, inflammatory statements made which may subsequently become subject to criminal proceedings. Promptly record all such information in interview report form.

(7) Where there appears to be a possible violation of a statute within the investigative jurisdiction of the Bureau, the substantive violation character should be included in subsequent communications and the possible violation vigorously investigated in accordance with existing instructions.

(8) Particular attention must be paid to travel by a KBE and every effort made to determine financial arrangements for such travel.

Travel information must be submitted to the Bureau and interested offices by appropriate communication to permit coverage of the KBE. It will be the responsibility of the office of origin to insure that the activities of the KBE are covered by auxiliary offices.

(9) The Federal income tax returns of all KBEs must be checked annually in accordance with existing instructions.

If no investigative summary report has been submitted in each case, such a report must be submitted to the Bureau by 2/15/71. Thereafter, an investigative report should be submitted at least every 90 days. Furthermore, appropriate communications suitable for dissemination should be promptly submitted in the interim to keep the Bureau fully advised of the activities of each KBE. The words (Key Black Extremist) should be included in the character of each communication submitted except those communications (including reports) which are prepared for dissemination.

NOTE: See memorandum G. C. Moore to C. D. Brennan, dated 12/22/70, captioned as above, prepared by CEG:ekw.

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