	<b>TOP SECRET</b> NATIONAL SECURITY ACENEY FORT GEORGE G. MEADE, MARYLAND
EC.	SEPTEMBER 1972
ANOTHER LAST WORD ON I.A.T.S. "IS THERE A DOCTOR IN THE HOUS WHITHER THE S.R.A.T. THE THAI SEMINAR PROGRAM	PL 86-36/50 USC 3605         Non - Responsive         Non - Responsive         Image: Construction of the second seco
EO 3.3b(3) PL 86-36/50 USC 3605 Approved for Rela	Exemplification Office Receiver of the State





PL 86-36/50 USC 3605 EO 3.3b(3) PL 86-36/50 USC 3605 a summary, but a print of complete intercept. installation of IATS equipment, communications, Thus the analyst is forced to examine farge links and computer hardwares and the writing of software, the analyst views the end result as a and manually refine it by quick delivery system logging selected data into some type of SOI Summary format. A related problem with data It is his opinion that he now gets base <u>extracts (usually SPECOL</u>) directed at the stored is that they usually are a daily "pink copy" (normally within 24 hours of stored is that they usually are pointed at one or, at best, two of the elements intercept or sooner) that used to be courierforwarded 3 weeks after intercept. The price that would appear in an analyst summary. paid for this "instant delivery" system is the elimination of the analyst-annotated, electriextract can produce a listing cally forwarded technical vehicle (STRUM/ TECSUM/ELFAIR), and the resultant refined data But if the analyst were to make the numerous separate extract requests necessary to list all base. In a very real sense this yiewpoint is" the elements of a summary, the resultant paper correct in that we have eliminated the field flood would quickly drive him back to the 5x8 site "STRUM" analyst and moved the burden of gard." What is needed is a daily, interactively examining (second-echelon analysis and reporting) back to the NSA desk updated SOI Summary program that will: analyst. Today's analyst no longer appreciates • the number of "analyst" man-hours eliminated by provide summarized target activity informaour "overworked" intercept operators and "sotion at the analyst's discretion; phisticated" computer software. No matter that the system now easily handles amounts be compiled on the basis of varying time intervals (daily, weekly, SOI period, not even contemplated under manual operamonthly), tions; does the dirty work like • be immediately accessible (preferably by VDU), and conveniently updated, and allows the analyst to machinecontain an exception report section that search the entire intercept record for unique highlights unusual occurrences for anabits of chatter. He sees only that he must lytic resolution, and begin at the beginning with be permanently stored as a refined, detailed, analyst-verified data base. . . . and What Does He Do With It? There are four assumptions that form the basis Again, from observations I would say that of a successful summary system. They are: the analyst examines the system output and then The summary will be primarily applicable manually logs pertinent data in prescribed formats. The result of this logging process has •to stereotyped rather than high-interest been variously described as "the 5x8 cards in the or unusual targets. upper right-hand drawer," "drawing the circle," • The effort required of the analyst to make the system work must be of a lesser deor "historical notes," but the generic term L. gree than the effort fequired to keep like best is "SOI Summary." The SOI Summary is hand logs. an analytically refined data base Full text of the target activity intercept must be readily available to the analyst at his request (preferably by VDU). will be corrected only as far as is concerned (preferably via sortware using the analystcorrected.Summary). The key to a successful SOI Summary system would be its ability to "learn." Today's would be played against analyst-supplied parameters, historical target knowledge, and Admittedly this is not a comprehensive list, map-machine corrected, current SOI data. Thus, but it does contain the fundamental data reas the analyst's current knowledge of the target quired by an analyst to maintain continuity of grows and he interacts in a feedback loop with the SOI Summmary system, the system's knowledge of the target grows and it is better able to rean activity, and to build a "normal" activity data base from which inferences of abnormal activity can be drawn. I believe that for the fine As a result, the majority of target activity currently maintained longer the SOI period lasts, the greater the is outfor continuity purposes (not intelligence purtarget knowledge, the less putted, and the few decisions must be made to poses), a computer-generated summary can be produced from the IATS input that will allow refine the data by the analysts. more freedom for the analyst to concentrate on One of the more significant aspects of a analytic rather than logging tasks. well-designed SOI Summary system would be its

The basic problem with the current daily output of the follow-on processes is that it is not ception report. There are two levels of analyst



I realize that the addition of summarized data bases will add to Mr. Phillips' concern for the growing data storage problems," I can only suggest that examining the storage rein light of quirements for having a reduced, refined summarized data base may reveal a way to a net saving in on-line storage. I would further suggest that the analyst will be using the summarized data bases for the majority of his SPECOL extracts, with attendant saving in search time and output volumes. The implementation of an analyst-VDU environment and distributed data bases (Project RETINA in B Group) will allow the analyst to become an integral and interactive part of the system, and this should increase the integrity of the entire process. If Mr. Phillips' senior technical people believe that a system

of this type is worth pursuing, then any discussions to be held must start with the desk analyst and attempt to define his requirements. From these requirements will come a design for the back end of the system, and from there a determination of what foreseeable future hardware/software techniques, including interactive analyst involvement, can produce. Then and only then can a determination of the absolute minimum requirements for formatting, gisting, or : flagging be established for the intercept operator. In short I'm advocating less operator and analyst involvement at both ends of the system and greater use of the potentialities of the computer software, coupled with the coming advances in access hardware.

September 77 \* CRYPTOLOG \* Page 3

#### CIE CIE CIE



-----

.



September 77 \* CRYPTOLOG \* Page 6





September 77 \* CRYPTOLOG \* Page 7

# TOP GEORET UMBRA-

PL 86-36/50 USC 3605

asks

S THERE

We you heard the latest rumor? There is a terrible miasma seeping through the corridors of NSA, infiltrating, where it can, all the elements of PROD, creeping under doors, insidibusly attacking all who cross its path. Do you care? You should, because it's probably affecting you even as you read this. Let me say I don't think it's just a rumor. It goes under the

name "Technical Documentation Syndrome," and

its constant companion is "Apathy."

N THE HOUSE

For some time now I have been concerned with the lack of technical reporting and documentation, and if the examples I use appear to have a slightly oriental flavor, it's because I wear a red star on my hat and carry a little red book.

We have all heard, ad nauseum, that "Product is our bread and butter," and without it we'd be out of business. Now, I wholeheartedly agree with this. However, which comes first,
the chicken or the egg?

In order to write the product, someone has to perform some analysis. In many cases it's easy for the problem-wise analysts to recognize unusual activity and to issue appropriate product, but the job shouldn't stop there, although, all too often, that's just where it does stop.

When it <u>coes, inevitably, back come the</u> guestions:

The answers to these questions should be found in the technical documentation of the problem, but are they? The answer to *that* question usually is that no report was ever written. If you're lucky, and if the analyst hasn't been transferred (or has become so cross-trained on

different regions that he's a generalist, not a specialist), you can get some answers. You can try to use the hand/machine records (which can be pretty cryptic if you have no standardization and don't read Sanskrit). You can set up a task force to reanalyze what's already been done, but not documented. You can swallow, if you're not too concerned about your problem of wanting to throw up, the old well-worn phrases you hear from many management-level people (including, unfortunately, even section chiefs), such as "I just didn't have the people," "You can check through old technical messages," "You can always go to the data base," "I didn't see any reason to waste time writing that up" (although it was worth a product!), "We can't afford that luxury," or "It's too ambitious a program." As those who know me can attest, I get highly emotional and extremely vocal when I hear that kind of rationalization from people who should know better.

Unfortunately, you don't find analytic conclusions, ideas, and opinions in data bases. In most cases, you don't even find the correct data! People tend to forget that data bases are frequently uncorrected and are good only if the analyst puts the information in as it happens, not when lightning strikes in the form of an irate supervisor (there are a few good ones left).

If we actually insisted that analysts take the time to write up an activity as soon as it's over, we could save untold, and I think very costly, man-hours now spent in reinventing the wheel. We don't act anymore. But, boy, do we ever *re*act!

Other answers include old cliches, like "How would I know? -- I didn't work this region then," or "I think I remember we saw that in the year one, but no one wrote it up," or "How do you expect me to find it? -- we threw all those old records away."

When the documentation is not available, how much time and energy is wasted in trying to recover the information? If it becomes necessary to recheck analysis for any reason, where do you go to get the answer? It would be logical to look in a technical report, but, remember, the key word here is *logical*.

September 77 \* CRYPTOLOG \* Page 9

# SHORDE SPOKE

EO 3.3b(3)

PL 86-36/50 USC 3605

How swept it is on these rare occasions when you can go to your favorite CREF person and request a copy of a TSR or Working Aid which is maintained in the library for posterity and, incidentally, for use! (I you remember to include T1213 on your distribution list, that is.)

To illustrate the point another way, take only one of the not so herothetical questions.

	f: 1 -
	£ 11
	4: : ·
	41 1 1 1
	10 1 1 I
1 1	). · · ·
	<u> </u>
No one knows, for ex	apple, if you don't
document your technical	Information,
• • •	
	1. · ·
	· · ·
. <u> </u>	
Let me hit you over	the head one more time
with the hammer, and to	the lightly on two other
things all at the same	time. While much of
what has been said so fi	ar has been addressed
primarily toward the tra	affic analyst
4	
The customer is cont:	inually concerned with
right? Right	If I said "wrong!",
the article would end.	But I'm not through yet!
1	
3	
J •	
·	
If these haven't been p	st Into a permanent data
base that can be manipulated, or technically	
documented in some fashion you could end up	
saying in a product repo	ort,
·L	(Ne
- nave done similar things, you know much to our	
chagrin but non't ask me to prove it, because i	
time we could have saved for a rainy day if we	
. could have looked up these kinds of messages	
" in some technical vehicle. We did start this	
once but who can find it now?	
once, out ano çan rind	
1 .	
1 ·	

This type of information, along with other goodies. When we're

flush with people, you may -- just may -find these data in technical (and product) reports, but when the crunch comes and people are needed elsewhere, these two problems (unless extremely high-interest areas of the moment) go right down the tube. If and when you take another look, because it wasn't always documented, it's time to find the ole wheel again.

I've hardly scratched the surface and there's much left unsaid -- a lot of which involves the section-level supervisors doing their primary job. They should train their people on their problem, explain the reasons for the necessity of logging certain information and what it means, take the time to answer questions (not foist them off with "I don't have time now"), be enthusiastic themselves, review to see that things are done correctly and in a timely manner (like right then, not next year, if ever), and document the results. I've known cases where something different was not logged anywhere because a so-called analyst thought, "Well, my case never did that, so it must be a mistake or a garble. I don't think I'll say anything or even write it down. Who'll know or care a hundred years from now?" Yep! It's a mistake all right! Boy, is it a mistake, and believe me, friend, I care!

Do these same problems exist in other areas of the Agency? (I've heard of this technical syndrome elsewhere.) Are they being swept under the desk or the black cloth? Or are they patronizingly shrugged off with "Well, you just don't see the big picture"?

To me, the big picture involves taking that nitty-gritty technical stuff and documenting it so I can provide the customer ultimately with good sound (product) reporting, put in perspective (based on the subject) for the customer, before he asks for it, not after. I want to instill in the analysts the reasons why technical logging and reporting are not just "busy work," but the true foundation of our existence -being able to say, "I have the technical facts to back up my product words -- where I can find 'em when I need 'em!"

I have spent too many man-, woman-, whatever-hours writing wrap-up, seven-year, etc. product reports based on redoing or trying to redo the technical analysis to support what's being said. When someone says "term study" to me, I want to go into a corner and suck my thumb.

What is the answer? What can we do about it? We can insist on solid technical documentation. We can and should establish guidelines for technical reporting the same as we have for product -- "you will report when. . ."

If you've read this far, and think all of this sounds like a cry in the wilderness, it *is*! HELP! I'm tired of being the only nag!

P.S. Before I get off my soapbox, I would like to pose one final question: Isn't it interesting that part of the professionalization test for Traffic Analysis is writing a TSR?

![](_page_8_Picture_16.jpeg)

CONTRACTOR

![](_page_9_Picture_3.jpeg)

personal and professional opinions of the author and should not be interpreted as an official statement on the part of the Panel. J.T.W.

his is a short paper ambitiously aimed at resolving a controversial question: To what end does the Special Research Analyst (SRA) serve in the U.S. SIGINT system? There are more SRA people in the U.S. SIGINT organization than in any other single SIGINT career field, and the question of what constitutes the substance of their work is surrounded by a sometimes vigorous debate. An official definition exists, but does not seem to have taken hold. It somehow appears easier to define what a linguist does or should be expected to do -- or to describe the duties of a traffic analyst, cryptanalyst, telecommunicator, engineer, etc. -- and get a general agreement. Still, whither the SRA?

Being the military member of the SR and IS (Information Science) Panel and working at an SR assignment in A7 (Office of Operational and Strategic Studies) has motivated me to try to come to grips with what it is that SRAs are bent towards. The idea is to get at the function by trying to get at the results: what is the SRA supposed to produce? Regrettably, convictions of those who are certain they know what an SRA is differ from others who are like-minded. This is distressing in its administrative ramifications. What follows is a contribution, rather than a fixed proposal -- one which could further confuse the issue. In part it is aimed at the person who aspires to be an SRA, or who believes he or she already is one.

The SRA produces intelligence by analysis and by one or more forms of reporting, of which the end product is but one. As in the case of

1 ...

September 77 \* CRYPTOLOG \* Page 19

### CONTRACT

a person suspected of a crime, the SRA must be shown to have motive, means, and opportunity. Analysis and reporting is the means and the opportunity.

Reports can take several forms: They can be oral, written, graphic (pictorial), or combinations of those media. The actual form is not as essential as the substance of the report. Importantly, the SRA produces signals intelligence. Roughly speaking, about 85 percent of intelligence resources are expended in collection and processing prior to the final production process. For the most part, the active SRA works within that "15 percent" area where final production is performed.

All intelligence is of two broad kinds: reconstruction and estimation. The former feeds the latter, often directly. All analyst (TA, CA, SA, etc.)/reporters are in the business of reconstruction. In connection with the above rather uncomplimentary analogy, this is the analyst's motive: the analyst is impelled to reconstruct something. It is the specific shape of that "something" which differentiates among the various kinds of analysts. This occurs simply because that shape, and dimension, is translated into different results according to the means and opportunities -- the discipline at hand, whether TA, CA, SA, language, or SRA. What the TA is actually about is the reconstruction of a target communications entity; the CA is supposed to reconstruct a crypt system; the SA wants to re-create a signal. They are taking what they can discover about various aspects of a target and reconstructing it according to its actual construction. Explicitly and implicitly, each kind of analyst is motivated to reconstruct one or more aspects of a target reality. In a sense, this is modelbuilding. There are few, if any, cases where reconstruction results in total fidelity. The objective is to come as close as possible. To do so ultimately requires a broader knowledge than one based on actual SIGINT sources themselves. To get close to the most unachievable truth requires viewing the target -- and the analytic effort -- in perspective and in context. So-called "collateral" is useful in this respect. Many vantage points are useful, but, whatever these methods, it is necessary to penetrate the target -- to see the world as the target sees it.

Accordingly, what is the SRA motivated to reconstruct? What aspect of the total target does the SRA endeavor to model or rebuild? My idea, from studying my own work and that of my colleagues, is that the SRA is about the reconstruction of the target's "system." By that I mean that the SRA is trying to "put it together" in something closely akin to the way the target puts "it" together. Man is a constructive animal, even in his destruction. He is forever making wholes of parts, or trying to. Analysis

should not be structured or undertaken to divide that which the target is trying to put together. It is not reconstructive if it does that. The target is always trying to bring something about, and the SRA's product should try to reconstruct whatever his target is constructing. Because the SRA is rebuilding a "system," it is vital that the SRA have a good, working grasp of other aspects of total target reconstruction: TA, CA, SA, language, and so forth. Of no less importance is the SRA's fundamental grasp of collection and information processing. The SRA's efforts to reconstruct target construction will be limited in the extreme unless these other reconstructive aspects are grasped.

Military target reconstruction at the "SRA level" is a facile example. There are numerous other good examples, but I am more familiar with this one. The SRA working a military target is trying to reconstruct, in various product forms, a target military event or operation, in itself a kind of "system" having input, throughput, and output. The event is something the target is constructing, and the SRA should be reconstructing. A more specific example, extant in target reality, would be a military exercise. The SRA working that kind of problem wants to reconstruct the exercise. This cannot be done without prior reconstruction of target communications in their various traffic, signal, cryptographic, language, and other aspects to the degree necessary to permit final production by the SRA. In this progression, the SRA enjoys no vaunted role, only the unceasing responsibility to reconstruct a live (and, hopefully, lifelike) avent.

Finally, I think that, in a real sense, the SRA is wont to reconstruct target decision-making. In the example of military exercise reconstruction, the SRA should aim to put into his producta feeling for a target general officer's decision and directions to his forces. Remember, I said "a feeling." I do not imply that the SRA is necessarily an artist in the conventional sense. What I have in mind is that the SRA is trying to get at target decision-making and the event results of that decision-making. By reconstructing events, the SRA is trying to cast some light on the nature of decisions conditioning the event. Beyond this point, analytical intelligence work crosses over into the business of estimates, which is something in addition to and beyond reconstruction.

I hope that these brief reflections are helpful. This is my own view, which does not necessarily represent the position of any authority in the Agency, and I would not want it construed as such. I am merely trying to get a handle on the nature of the SRA's work by linking SRA motives with SRA means, opportunities, and products (reconstructions).

![](_page_10_Picture_9.jpeg)

### PL 86-36/50 USC 3605

# UNCLASSIFIED

![](_page_11_Picture_2.jpeg)

(60% new training program in Thai language for preprofessional and postprofessional NSA linguists may provide a useful model for similar training in other languages. Although it has been in existence only since September 1976. three courses have already been conducted, and planning is underway to set up an Indonesian program along the same lines. In addition, one Thai seminar participant whose current assignment involves French (and who is under pressure to attain certification in French) declared, "This is exactly the type of course we need in French!" So there may be a French version soon, as well.

The purpose of the Thai program is to provide opportunities for preprofessional and postprofessional Thai linguists to participate once each year in a continuing education program, to grow in the language, to increase their knowledge of Thai cultural background, to discuss language problems which may be bothering them, and to receive periodic professional stimulation through immersion in the Thai language.

The program is designed to offer intermediate and advance training as a follow-up to the Thai Basic Course. Currently eight seminar-type courses -- two intermediate and six advanced -are available. However, one advanced seminar on current affairs may be taken repeatedly, since the study material is always different.

Seminar sessions are held once a week for 12 weeks at a remote facility with a native instructor. Each session lasts 4 hours, during which all discussion is in Thai language.

Required reading assignments on Thai cultural subjects (sometimes supplemented by additional reading materials) are given one week in advance. Each student is assigned responsibility for making an oral report to seminar participants on a portion of the required reading. Everyone may discuss the oral reports, describe language problems they have encountered, and ask questions or contribute experiences related to the subject.

Instructors are native Thai speakers. Their job is to:

- offer criticism or correction when students misspeak;
- answer student questions regarding
- either subject matter or language;
- moderate the seminar; and
- stimulate discussion if conversation lags.

Because the amount of discussion generated by different topics varies considerably, other teaching techniques are used to supplement discussion, such as having students read aloud or transcribe from dictation.

Besides the obvious advantages of this kind of program for maintaining and improving language skills, two points seem to me to deserve emphasis. First, this program significantly improves prospects for a professional career in Thai language. For the past 20 years neither advanced training nor periodic professional stimulation has been available to the Agency's Thai linguists. With the addition of this program and the equally new Thai segment of the Foreign Language Cassette Series (FLACS), in which cassette recordings of Thai radio and television programs and verbatim transcripts are provided to the linguist for self-study purposes, the junior Thai linguists of today can look forward to considerable help toward the professional growth of their language skills. Second, since, for a variety of reasons, highly skilled linguists in Third World languages often change jobs to become managers, reporters, programmers, linguists in other languages, etc., it behooves the Agency to provide the incentive and means for these people to maintain their skills during periods when their primary focus lies elsewhere. Again, the Thai seminar program and FLACS are steps forward to correct the previous lack of means. I hope that some day the Agency will do more than talk about effective incentives for maintaining language skills not currently used on the job. Perhaps satisfactory completion of an annual seminar course of the type described above might serve as the basis for an annual monetary award or a QSI. What is needed at the very minimum is a policy statement directing supervisors to encourage linguists, especially professionalized linguists, to attend such seminars. In our Thai program we have been successful in attracting three professional linguists currently working in jobs unrelated to Thai language and one whose job is only slightly related. However, some of these people feel their participation has been unenthusiastically or perhaps even grudgingly accepted by their supervisors. This kind of attitude must change.

There is wide recognition these days that improvements in the language field are very important to the Agency. Even though there are numerous facets of "the language problem" that deserve attention, so that what we touch on here is a small part of the whole, of one thing we can be confident: The Thai seminar program is a step in the right direction.

September 77 \* CRYPTOLOG \* Page 24

### LINGLAGOR FIRE