**SECRET** 

PAGE 01 STATE 199117 ORIGIN NODS-00

INFO OCT-01 ISO-00 /001 R

DRAFTED BY AF/I:LRMACFARLANE:SAH
APPROVED BY THE ACTING SECRETARY
AF:WEDMONDSON
S/S-O:TGMARTIN
EA:ROAKLEY (SUBS)
S/AS: PFARLEY (INFO)
T/D:JNYE (INFO)

-----127937 220603Z*/*17

O 220548Z AUG 77 FM SECSTATE WASHDC TO AMEMBASSY TOKYO IMMEDIATE INFO AMEMBASSY CANBERRA IMMEDIATE

SECRETSTATE 199117

**NODIS** 

E.O. 11652: XGDS-1, 2

TAGS: PARM, US, ST, JA

SUBJECT: SOUTH AFRICAN NUCLEAR ISSUE

FYI BACKGROUND FOR AMBASSADOR ONLY.

1. ASSUME EMBASSY IS AWARE OF RECENT TASS REPORTS ALLEGING COMPLICITY OF U.S., ISRAEL, AND NATO COUNTRIES IN ASSISTING REPUBLIC OF SOUTH AFRICA TO DEVELOP NUCLEAR WEAPONS CAPABILITY. PRIOR TO TASS REPORT, SOVIETS MADE ORAL DEMARCHE TO U.S. STATING THAT SOUTH AFRICA IS COMPLETING WORK ON CREATION OF NUCLEAR WEAPON AND THAT UNDERGROUND TESTING FACILITY HAS BEEN BUILT IN KALAHARI DESERT FOR A WEAPONS SECRET

SECRET

PAGE 02 STATE 199117

TEST. SIMILAR DEMARCHES WERE MADE TO UK, FRANCE, AND FRG.

2. SOVIETS EXPRESSED TO U.S. STRONG CONCERN ABOUT POSSIBILITY OF SOUTH AFRICAN TEST. WE HAVE TOLD SOVIETS THAT WE HAVE BEEN GIVING SERIOUS ATTENTION TO SOUTH AFRICAN NUCLEAR ACTIVITIES, THAT WE FULLY SHARE THEIR CONCERN IN PREVENTING A POSSIBLE NUCLEAR TEST, AND THAT WE HAVE MADE OUR DEEP CONCERNS KNOWN TO SOUTH AFRICAN GOVERNMENT (SAG).

REVIEW AUTHORITY: Stephen Worrel, Senior Reviewer

RELEASE IN PART 25X6

25X6

PRIOR EVIDENCE OF AN UNSAFEGUARDED ENRICHMENT PLANT IN SOUTH AFRICA CAPABLE OF PRODUCING HIGHLY ENRICHED URANIUM, AND EVIDENCE OF NUCLEAR WEAPONS-RELATED R AND D, IT NOW APPEARS LIKELY THAT SOUTH AFRICANS ARE ENGAGED IN NUCLEAR EXPLOSIVES PROGRAM, AND ARE FURTHER ALONG THAN WE PREVIOUSLY REALIZED. OUR INFORMATION DOES NOT SUGGEST, HOWEVER, THAT AN ACTUAL TEST OF ANY DEVICE IS IMMINENT.

4. SINCE SOVIET DEMARCHE, USG HAS UNDERTAKEN SERIES OF CONSULTATIONS WITH BRITISH, FRENCH, WEST GERMANS, AND ISRAELIS, IN ORDER TO ENSURE COORDINATED APPROACH TO SAG ON ISSUE AND FULLEST POSSIBLE EXCHANGE OF INFORMATION AMONG GOVERNMENTS NAMED IN TASS DISPATCHES. DEPARTMENT BELIEVES GOJ SHOULD BE AWARE OF SITUATION SINCE JAPANESE, WHILE NOT ACCUSED OF TRANSFER OF WEAPONS-RELATED NUCLEAR TECHNOLOGY TO SOUTH AFRICA, HAVE WELL ESTABLISHED TECHNOLOGICAL AND COMMERCIAL LINKS WITH SOUTH AFRICA AND MAY BE PRIVY TO INFORMATION WHICH WOULD BE HELPFUL TO SECRET

**SECRET** 

PAGE 03 STATE 199117

US IN OUR CONSULTATIONS ON ISSUE.

- 5. US HAS RAISED ISSUE URGENTLY WITH SAG, REITERATING OUR LONG-STANDING CONCERN THAT SOUTH AFRICA HAS NOT RATIFIED NON-PROLIFERATION TREATY NOR PERMITTED ITS PILOT URANIUM ENRICHMENT PLANT TO BE SUBJECTED TO INTERNATIONAL SAFE-GUARDS. ON SPECIFIC ISSUE OF POSSIBLE NUCLEAR WEAPONS DEVELOPMENT, WE HAVE ASKED SAG FOR SPECIFIC ASSURANCES THAT 1) SA DOES NOT HAVE OR INTEND TO DEVELOP NUCLEAR EXPLOSIVES FOR ANY PURPOSE, PEACEFUL OR OTHERWISE; 2) THAT KALAHARI FACILITY IS NOT TESTING FACILITY FOR NUCLEAR EXPLOSIVES, AND 3) THAT THERE WILL BE NO NUCLEAR EXPLOSIVE TESTING OF ANY KIND IN SOUTH AFRICA. INTERIM PARTIAL ASSURANCES HAVE BEEN RECEIVED, AND WE ARE CONTINUING TO PURSUE THE MATTER WITH SAG.
- 6. APART FROM OBVIOUS LONGER-TERM GRAVITY OF ISSUE, EARLY SATISFACTORY AND FULL SAG RESPONSE CRITICAL IN VIEW OF LAGOS ANTI-APARTHEID CONFERENCE WHICH BEGINS AUGUST 22. DEPARTMENT'S VIEW IS THAT, WHILE SAG WILL IN ANY EVENT COME IN FOR SEVERE CONDEMNATION, FAILURE OF SAG TO DEFUSE NUCLEAR ISSUE BY PROVIDING FULL AND PUBLIC ASSURANCES WILL GREATLY INTENSIFY PRESSURES FOR ANTI-SOUTH AFRICAN ACTIONS AND MEASURES OF MOST EXTREME SORT, LIMIT OUR ABILITY TO FORESTALL OR MODERATE EXPECTED DEMANDS FOR INTERNATIONAL ACTION. END FYI.

7. DEPARTMENT REQUESTS YOU SEEK APPOINTMENT WITH APPROPRIATELY SENIOR GOJ OFFICIAL AUGUST 22 AND BRIEF ON ISSUE, DRAWING ON FOLLOWING TALKING POINTS:

--AS GOJ PRESUMABLY AWARE FROM PRESS ACCOUNTS, SOVIETS HAVE ALLEGED THAT SAG IS PURSUING NUCLEAR WEAPONS DEVELOP-MENT PROGRAM AND HAS BEEN AIDED IN THIS EFFORT BY U.S. AND OTHER NATO MEMBERS AND BY ISRAEL. SOVIETS HAVE ALSO MADE ORAL DEMARCHES ON THIS SUBJECT TO U.S., UK, FRANCE, SECRET

SECRET

PAGE 04 STATE 199117

AND FRG.

--PREVENTING SPREAD OF NUCLEAR WEAPONS IS ONE OF PRESIDENT CARTER'S TOP PRIORITIES AND WE WOULD VIEW WITH THE UTMOST SERIOUSNESS SOUTH AFRICA'S ACQUISITION OF A NUCLEAR EXPLOSIVE CAPABILITY.

--DEVELOPMENT OF SUCH A CAPABILITY WOULD BE A SERIOUS BLOW TO OUR GENERAL NON-PROLIFERATION EFFORTS AND WOULD ALSO HAVE PROFOUND CONSEQUENCES FOR PEACE AND SECURITY OF THE AFRICAN CONTINENT.

--SINCE SOUTH AFRICA HAS NOT SIGNED THE NPT AND HAS FOR SOME TIME HAD AN UNSAFEGUARDED PILOT URANIUM ENRICHMENT PLANT, WE ARE CONCERNED THAT THE SAG COULD BE IN A POSITION TO DEVELOP A NUCLEAR EXPLOSIVE CAPABILITY.

--ACCORDINGLY, WE HAVE TAKEN THE MATTER UP URGENTLY WITH THE SAG TO OBTAIN ACCEPTABLE ASSURANCES THAT SOUTH AFRICA IS NOT DEVELOPING AND WILL NOT DEVELOP OR TEST NUCLEAR EXPLOSIVES.

--WE HAVE ALSO INTENSIFIED OUR EFFORTS TO GET SAG TO PLACE ALL ITS NUCLEAR FACILITIES UNDER FULL INTERNATIONAL SAFEGUARDS AND TO DECLARE PUBLICLY ITS INTENTION TO ADHERE TO THE NPT WITHOUT DELAY.

--WE HAVE HAD AN ENCOURAGING RESPONSE FROM THE SAG ON THE QUESTION OF ASSURANCES, AND ARE HOPING FOR A FULL AND DEFINITIVE RESPONSE WHICH CAN BE MADE PUBLIC IN THE NEAR FUTURE. WE ARE PARTICULARLY HOPEFUL FOR SUCH A RESPONSE IN VIEW OF THE LAGOS ANTI-APARTHEID CONFERENCE WHICH BEGINS ON AUGUST 22.

**SECRET** 

**SECRET** 

PAGE 05 STATE 199117

-- IN CONNECTION WITH THE CONSULTATIONS WHICH THE U.S. HAS

BEGUN WITH THE UK, FRANCE, THE FRG, AND ISRAEL, WE BELIEVE IT NECESSARY TO ESTABLISH AND MAINTAIN CLOSE CONTACTS WITH MAJOR ALLIES AND POTENTIAL NUCLEAR SUPPLIERS AS JOINT EFFORTS ON THIS SERIOUS MATTER GO FORWARD. WE WISH TO MAKE GOJ AWARE OF THIS ISSUE AND OUR PERCEPTIONS OF IT,

AND WILL BE CONSULTING FURTHER AS EVENTS DEVELOP. WE HOPE THAT THE GOJ WILL SHARE WITH US ITS VIEWS AND ANY INFORMATION THAT IT MAY ACQUIRE ON THE SUBJECT AS CIRCUMSTANCES WARRANT. CHRISTOPHER

SECRET

NNN

**SECRET** 

PAGE 01 STATE 199117 ORIGIN NODS-00

INFO OCT-01 ISO-00 /001 R

66011

DRAFTED BY: S/S-O: TGMARTIN APPROVED BY: S/S-O TGMARTIN

---128931 220821Z /15

O 220800Z AUG 77 ZFF4 FM SECSTATE WASHDC TO WHITE HOUSE IMMEDIATE

SECRETSTATE 199117

**NODIS** 

EYES ONLY FOR BRZEZINSKI

FOLLOWING REPEAT STATE 199117 ACTION TOKYO INFO CANBERRA AUGUST 22.

QUOTE S E C R E T STATE 199117

**NODIS** 

E.O. 11652: XGDS-1, 2

TAGS: PARM, US, ST, JA

SUBJECT: SOUTH AFRICAN NUCLEAR ISSUE

FYI BACKGROUND FOR AMBASSADOR ONLY.

1. ASSUME EMBASSY IS AWARE OF RECENT TASS REPORTS ALLEGING COMPLICITY OF U.S., ISRAEL, AND NATO COUNTRIES IN ASSISTING REPUBLIC OF SOUTH AFRICA TO DEVELOP NUCLEAR WEAPONS CAPA-

BILITY. PRIOR TO TASS REPORT, SOVIETS MADE ORAL DEMARCHE TO U.S. STATING THAT SOUTH AFRICA IS COMPLETING WORK ON CREATION OF NUCLEAR WEAPON AND THAT UNDERGROUND TESTING SECRET

**SECRET** 

PAGE 02 STATE 199117

FACILITY HAS BEEN BUILT IN KALAHARI DESERT FOR A WEAPONS TEST. SIMILAR DEMARCHES WERE MADE TO UK, FRANCE, AND FRG.

2. SOVIETS EXPRESSED TO U.S. STRONG CONCERN ABOUT POSSIBILITY OF SOUTH AFRICAN TEST. WE HAVE TOLD SOVIETS THAT WE HAVE BEEN GIVING SERIOUS ATTENTION TO SOUTH AFRICAN NUCLEAR ACTIVITIES, THAT WE FULLY SHARE THEIR CONCERN IN PREVENTING A POSSIBLE NUCLEAR TEST, AND THAT WE HAVE MADE OUR DEEP CONCERNS KNOWN TO SOUTH AFRICAN GOVERNMENT (SAG).

25X6

PRIOR EVIDENCE OF AN UNSAFEGUARDED ENRICHMENT PLANT IN SOUTH AFRICA CAPABLE OF PRODUCING HIGHLY ENRICHED URANIUM, AND EVIDENCE OF NUCLEAR WEAPONS-RELATED R AND D, IT NOW APPEARS LIKELY THAT SOUTH AFRICANS ARE ENGAGED IN NUCLEAR EXPLOSIVES PROGRAM, AND ARE FURTHER ALONG THAN WE PREVIOUSLY REALIZED. OUR INFORMATION DOES NOT SUGGEST, HOWEVER, THAT AN ACTUAL TEST OF ANY DEVICE IS IMMINENT.

4. SINCE SOVIET DEMARCHE, USG HAS UNDERTAKEN SERIES OF CONSULTATIONS WITH BRITISH, FRENCH, WEST GERMANS, AND ISRAELIS, IN ORDER TO ENSURE COORDINATED APPROACH TO SAG ON ISSUE AND FULLEST POSSIBLE EXCHANGE OF INFORMATION AMONG GOVERNMENTS NAMED IN TASS DISPATCHES. DEPARTMENT BELIEVES GOJ SHOULD BE AWARE OF SITUATION SINCE JAPANESE, WHILE NOT ACCUSED OF TRANSFER OF WEAPONS-RELATED NUCLEAR TECHNOLOGY TO SOUTH AFRICA, HAVE WELL ESTABLISHED TECHNOLOGICAL AND COMMERCIAL LINKS WITH SOUTH AFRICA AND SECRET

SECRET

PAGE 03 STATE 199117

MAY BE PRIVY TO INFORMATION WHICH WOULD BE HELPFUL TO US IN OUR CONSULTATIONS ON ISSUE.

5. US HAS RAISED ISSUE URGENTLY WITH SAG, REITERATING OUR LONG-STANDING CONCERN THAT SOUTH AFRICA HAS NOT RATIFIED NON-PROLIFERATION TREATY NOR PERMITTED ITS PILOT URANIUM ENRICHMENT PLANT TO BE SUBJECTED TO INTERNATIONAL SAFEGUARDS. ON SPECIFIC ISSUE OF POSSIBLE NUCLEAR WEAPONS

DEVELOPMENT, WE HAVE ASKED SAG FOR SPECIFIC ASSURANCES THAT 1) SA DOES NOT HAVE OR INTEND TO DEVELOP NUCLEAR EXPLOSIVES FOR ANY PURPOSE, PEACEFUL OR OTHERWISE; 2) THAT KALAHARI FACILITY IS NOT TESTING FACILITY FOR NUCLEAR EXPLOSIVES, AND 3) THAT THERE WILL BE NO NUCLEAR EXPLOSIVE TESTING OF ANY KIND IN SOUTH AFRICA. INTERIM PARTIAL ASSURANCES HAVE BEEN RECEIVED, AND WE ARE CONTINUING TO PURSUE THE MATTER WITH SAG.

- 6. APART FROM OBVIOUS LONGER-TERM GRAVITY OF ISSUE, EARLY SATISFACTORY AND FULL SAG RESPONSE CRITICAL IN VIEW OF LAGOS ANTI-APARTHEID CONFERENCE WHICH BEGINS AUGUST 22. DEPARTMENT'S VIEW IS THAT, WHILE SAG WILL IN ANY EVENT COME IN FOR SEVERE CONDEMNATION, FAILURE OF SAG TO DEFUSE NUCLEAR ISSUE BY PROVIDING FULL AND PUBLIC ASSURANCES WILL GREATLY INTENSIFY PRESSURES FOR ANTI-SOUTH AFRICAN ACTIONS AND MEASURES OF MOST EXTREME SORT, LIMIT OUR ABILITY TO FORESTALL OR MODERATE EXPECTED DEMANDS FOR INTERNATIONAL ACTION. END FYI.
- 7. DEPARTMENT REQUESTS YOU SEEK APPOINTMENT WITH APPROPRIATELY SENIOR GOJ OFFICIAL AUGUST 22 AND BRIEF ON ISSUE, DRAWING ON FOLLOWING TALKING POINTS:

--AS GOJ PRESUMABLY AWARE FROM PRESS ACCOUNTS, SOVIETS HAVE ALLEGED THAT SAG IS PURSUING NUCLEAR WEAPONS DEVELOP-MENT PROGRAM AND HAS BEEN AIDED IN THIS EFFORT BY U.S. AND OTHER NATO MEMBERS AND BY ISRAEL. SOVIETS HAVE ALSO SECRET

**SECRET** 

PAGE 04 STATE 199117

MADE ORAL DEMARCHES ON THIS SUBJECT TO U.S., UK, FRANCE, AND FRG.

- --PREVENTING SPREAD OF NUCLEAR WEAPONS IS ONE OF PRESIDENT CARTER'S TOP PRIORITIES AND WE WOULD VIEW WITH THE UTMOST SERIOUSNESS SOUTH AFRICA'S ACQUISITION OF A NUCLEAR EXPLOSIVE CAPABILITY.
- --DEVELOPMENT OF SUCH A CAPABILITY WOULD BE A SERIOUS BLOW TO OUR GENERAL NON-PROLIFERATION EFFORTS AND WOULD ALSO HAVE PROFOUND CONSEQUENCES FOR PEACE AND SECURITY OF THE AFRICAN CONTINENT.
- --SINCE SOUTH AFRICA HAS NOT SIGNED THE NPT AND HAS FOR SOME TIME HAD AN UNSAFEGUARDED PILOT URANIUM ENRICHMENT PLANT, WE ARE CONCERNED THAT THE SAG COULD BE IN A POSITION TO DEVELOP A NUCLEAR EXPLOSIVE CAPABILITY.
- --ACCORDINGLY, WE HAVE TAKEN THE MATTER UP URGENTLY WITH THE SAG TO OBTAIN ACCEPTABLE ASSURANCES THAT SOUTH AFRICA IS NOT DEVELOPING AND WILL NOT DEVELOP OR TEST NUCLEAR EXPLOSIVES.

--WE HAVE ALSO INTENSIFIED OUR EFFORTS TO GET SAG TO PLACE ALL ITS NUCLEAR FACILITIES UNDER FULL INTERNATIONAL SAFEGUARDS AND TO DECLARE PUBLICLY ITS INTENTION TO ADHERE TO THE NPT WITHOUT DELAY.

--WE HAVE HAD AN ENCOURAGING RESPONSE FROM THE SAG ON THE QUESTION OF ASSURANCES, AND ARE HOPING FOR A FULL AND DEFINITIVE RESPONSE WHICH CAN BE MADE PUBLIC IN THE NEAR FUTURE. WE ARE PARTICULARLY HOPEFUL FOR SUCH A RESPONSE IN VIEW OF THE LAGOS ANTI-APARTHEID CONFERENCE WHICH BEGINS SECRET

SECRET

PAGE 05 STATE 199117

ON AUGUST 22.

--IN CONNECTION WITH THE CONSULTATIONS WHICH THE U.S. HAS BEGUN WITH THE UK, FRANCE, THE FRG, AND ISRAEL, WE BELIEVE IT NECESSARY TO ESTABLISH AND MAINTAIN CLOSE CONTACTS WITH MAJOR ALLIES AND POTENTIAL NUCLEAR SUPPLIERS AS JOINT EFFORTS ON THIS SERIOUS MATTER GO FORWARD. WE WISH TO MAKE GOJ AWARE OF THIS ISSUE AND OUR PERCEPTIONS OF IT,

AND WILL BE CONSULTING FURTHER AS EVENTS DEVELOP. WE HOPE THAT THE GOJ WILL SHARE WITH US ITS VIEWS AND ANY INFORMATION THAT IT MAY ACQUIRE ON THE SUBJECT AS CIRCUMSTANCES WARRANT. CHRISTOPHER UNQUOTE CHRISTOPHER

\* SECRET

NNN

SECRET

PAGE 01 STATE 199117 ORIGIN NODS-00

INFO OCT-01 ISO-00 /001 R

66011 DRAFTED BY S/S:DANDERSON:JLH APPROVED BY S/S: MR ANDERSON ------006849 222110Z /61 O 222050Z AUG 77 ZFF4

O 222050Z AUG 77 ZFF4
FM SECSTATE WASHDC
TO USMISSION USUN NEW YORK IMMEDIATE

SECRET STATE 199117

**NODIS** 

**USUN FOR AMB LEONARD** 

FOL RPT STATE 199117 ACTION WHITE HOUSE 22 AUG 77 QUOTE

SECRETSTATE 199117

**NODIS** 

EYES ONLY FOR BRZEZINSKI

FOLLOWING REPEAT STATE 199117 ACTION TOKYO INFO CANBERRA AUGUST 22.

QUOTE SECRET STATE 199117

**NODIS** 

E.O. 11652: XGDS-1, 2

TAGS: PARM, US, ST, JA

SUBJECT: SOUTH AFRICAN NUCLEAR ISSUE

FYI BACKGROUND FOR AMBASSADOR ONLY.

**SECRET** 

SECRET

PAGE 02 STATE 199117

- 1. ASSUME EMBASSY IS AWARE OF RECENT TASS REPORTS ALLEGING COMPLICITY OF U.S., ISRAEL, AND NATO COUNTRIES IN ASSISTING REPUBLIC OF SOUTH AFRICA TO DEVELOP NUCLEAR WEAPONS CAPABILITY. PRIOR TO TASS REPORT, SOVIETS MADE ORAL DEMARCHE TO U.S. STATING THAT SOUTH AFRICA IS COMPLETING WORK ON CREATION OF NUCLEAR WEAPON AND THAT UNDERGROUND TESTING FACILITY HAS BEEN BUILT IN KALAHARI DESERT FOR A WEAPONS TEST. SIMILAR DEMARCHES WERE MADE TO UK, FRANCE, AND FRG.
- 2. SOVIETS EXPRESSED TO U.S. STRONG CONCERN ABOUT POSSIBILITY OF SOUTH AFRICAN TEST. WE HAVE TOLD SOVIETS THAT WE HAVE BEEN GIVING SERIOUS ATTENTION TO SOUTH AFRICAN NUCLEAR ACTIVITIES, THAT WE FULLY SHARE THEIR CONCERN IN PREVENTING A POSSIBLE NUCLEAR TEST, AND THAT WE HAVE MADE OUR DEEP CONCERNS KNOWN TO SOUTH AFRICAN GOVERNMENT (SAG).

25X6

PRIOR EVIDENCE OF AN UNSAFEGUARDED ENRICHMENT PLANT IN SOUTH AFRICA CAPABLE OF PRODUCING HIGHLY ENRICHED URANIUM, AND EVIDENCE OF NUCLEAR WEAPONS-RELATED R AND D, IT NOW APPEARS LIKELY THAT SOUTH AFRICANS ARE ENGAGED IN

NUCLEAR EXPLOSIVES PROGRAM, AND ARE FURTHER ALONG THAN WE PREVIOUSLY REALIZED. OUR INFORMATION DOES NOT SUGGEST, HOWEVER, THAT AN ACTUAL TEST OF ANY DEVICE IS IMMINENT.

4. SINCE SOVIET DEMARCHE, USG HAS UNDERTAKEN SERIES OF CONSULTATIONS WITH BRITISH, FRENCH, WEST GERMANS, AND SECRET

**SECRET** 

PAGE 03 STATE 199117

ISRAELIS, IN ORDER TO ENSURE COORDINATED APPROACH TO SAG ON ISSUE AND FULLEST POSSIBLE EXCHANGE OF INFORMATION AMONG GOVERNMENTS NAMED IN TASS DISPATCHES. DEPARTMENT BELIEVES GOJ SHOULD BE AWARE OF SITUATION SINCE JAPANESE, WHILE NOT ACCUSED OF TRANSFER OF WEAPONS-RELATED NUCLEAR TECHNOLOGY TO SOUTH AFRICA, HAVE WELL ESTABLISHED TECHNOLOGICAL AND COMMERCIAL LINKS WITH SOUTH AFRICA AND MAY BE PRIVY TO INFORMATION WHICH WOULD BE HELPFUL TO US IN OUR CONSULTATIONS ON ISSUE.

- 5. US HAS RAISED ISSUE URGENTLY WITH SAG, REITERATING OUR LONG-STANDING CONCERN THAT SOUTH AFRICA HAS NOT RATIFIED NON-PROLIFERATION TREATY NOR PERMITTED ITS PILOT URANIUM ENRICHMENT PLANT TO BE SUBJECTED TO INTERNATIONAL SAFE-GUARDS. ON SPECIFIC ISSUE OF POSSIBLE NUCLEAR WEAPONS DEVELOPMENT, WE HAVE ASKED SAG FOR SPECIFIC ASSURANCES THAT 1) SA DOES NOT HAVE OR INTEND TO DEVELOP NUCLEAR EXPLOSIVES FOR ANY PURPOSE, PEACEFUL OR OTHERWISE; 2) THAT KALAHARI FACILITY IS NOT TESTING FACILITY FOR NUCLEAR EXPLOSIVES, AND 3) THAT THERE WILL BE NO NUCLEAR EXPLOSIVE TESTING OF ANY KIND IN SOUTH AFRICA. INTERIM PARTIAL ASSURANCES HAVE BEEN RECEIVED, AND WE ARE CONTINUING TO PURSUE THE MATTER WITH SAG.
- 6. APART FROM OBVIOUS LONGER-TERM GRAVITY OF ISSUE, EARLY SATISFACTORY AND FULL SAG RESPONSE CRITICAL IN VIEW OF LAGOS ANTI-APARTHEID CONFERENCE WHICH BEGINS AUGUST 22. DEPARTMENT'S VIEW IS THAT, WHILE SAG WILL IN ANY EVENT COME IN FOR SEVERE CONDEMNATION, FAILURE OF SAG TO DEFUSE NUCLEAR ISSUE BY PROVIDING FULL AND PUBLIC ASSURANCES WILL GREATLY INTENSIFY PRESSURES FOR ANTI-SOUTH AFRICAN ACTIONS AND MEASURES OF MOST EXTREME SORT, LIMIT OUR ABILITY TO FORESTALL OR MODERATE EXPECTED DEMANDS FOR INTERNATIONAL ACTION. END FYI.
- 7. DEPARTMENT REQUESTS YOU SEEK APPOINTMENT WITH APPRO-SECRET

**SECRET** 

PAGE 04 STATE 199117

PRIATELY SENIOR GOJ OFFICIAL AUGUST 22 AND BRIEF ON ISSUE, DRAWING ON FOLLOWING TALKING POINTS:

--AS GOJ PRESUMABLY AWARE FROM PRESS ACCOUNTS, SOVIETS HAVE ALLEGED THAT SAG IS PURSUING NUCLEAR WEAPONS DEVELOP-MENT PROGRAM AND HAS BEEN AIDED IN THIS EFFORT BY U.S. AND OTHER NATO MEMBERS AND BY ISRAEL. SOVIETS HAVE ALSO MADE ORAL DEMARCHES ON THIS SUBJECT TO U.S., UK, FRANCE, AND FRG.

--PREVENTING SPREAD OF NUCLEAR WEAPONS IS ONE OF PRESIDENT CARTER'S TOP PRIORITIES AND WE WOULD VIEW WITH THE UTMOST SERIOUSNESS SOUTH AFRICA'S ACQUISITION OF A NUCLEAR EXPLOSIVE CAPABILITY.

--DEVELOPMENT OF SUCH A CAPABILITY WOULD BE A SERIOUS BLOW TO OUR GENERAL NON-PROLIFERATION EFFORTS AND WOULD ALSO HAVE PROFOUND CONSEQUENCES FOR PEACE AND SECURITY OF THE AFRICAN CONTINENT.

--SINCE SOUTH AFRICA HAS NOT SIGNED THE NPT AND HAS FOR SOME TIME HAD AN UNSAFEGUARDED PILOT URANIUM ENRICHMENT PLANT, WE ARE CONCERNED THAT THE SAG COULD BE IN A POSITION TO DEVELOP A NUCLEAR EXPLOSIVE CAPABILITY.

--ACCORDINGLY, WE HAVE TAKEN THE MATTER UP URGENTLY WITH THE SAG TO OBTAIN ACCEPTABLE ASSURANCES THAT SOUTH AFRICA IS NOT DEVELOPING AND WILL NOT DEVELOP OR TEST NUCLEAR EXPLOSIVES.

--WE HAVE ALSO INTENSIFIED OUR EFFORTS TO GET SAG TO PLACE ALL ITS NUCLEAR FACILITIES UNDER FULL INTERNATIONAL SAFEGUARDS AND TO DECLARE PUBLICLY ITS INTENTION TO ADHERE SECRET

**SECRET** 

PAGE 05 STATE 199117

TO THE NPT WITHOUT DELAY.

--WE HAVE HAD AN ENCOURAGING RESPONSE FROM THE SAG ON THE QUESTION OF ASSURANCES, AND ARE HOPING FOR A FULL AND DEFINITIVE RESPONSE WHICH CAN BE MADE PUBLIC IN THE NEAR FUTURE. WE ARE PARTICULARLY HOPEFUL FOR SUCH A RESPONSE IN VIEW OF THE LAGOS ANTI-APARTHEID CONFERENCE WHICH BEGINS ON AUGUST 22.

--IN CONNECTION WITH THE CONSULTATIONS WHICH THE U.S. HAS BEGUN WITH THE UK, FRANCE, THE FRG, AND ISRAEL, WE BELIEVE IT NECESSARY TO ESTABLISH AND MAINTAIN CLOSE CONTACTS WITH MAJOR ALLIES AND POTENTIAL NUCLEAR SUPPLIERS AS JOINT EFFORTS ON THIS SERIOUS MATTER GO FORWARD. WE WISH TO MAKE GOJ AWARE OF THIS ISSUE AND OUR PERCEPTIONS OF IT,

AND WILL BE CONSULTING FURTHER AS EVENTS DEVELOP. WE HOPE THAT THE GOJ WILL SHARE WITH US ITS VIEWS AND ANY INFORMATION THAT IT MAY ACQUIRE ON THE SUBJECT AS CIRCUMSTANCES

WARRANT. CHRISTOPHER U UNQUOTE CHRISTOPHER

**SECRET** 

NNN